

SEPTEMBER 2022



Atlantic Street Corridor Specific Plan



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Glossary

Accessory Dwelling Unit – A second home on or attached to a main home, which is usually subordinate to the main home.

Administrative Permit – A land use permit (entitlement) that is approved at the staff level, but which requires a public notice be mailed to all properties within 300 feet of the proposed project.

Affordable Housing – Housing affordable to households in the lower 50% of incomes in an area (i.e. equal to or less than the median income).

Arterial – Roads designed to carry high volumes of traffic at relatively high speeds. This is the City's highest-capacity road type.

Circulation Plan – A circulation plan is a diagram and text which display the pathways and systems people use to move through the community, including roads, transit, bikeways, and pedestrian pathways.

Commercial – Commercial uses include shopping, businesses, and a wide array of service centers, from medical to car repair.

Commercial Corridor – As used in this plan, a commercial corridor includes key roadways and the developed properties surrounding the roadways.

Community Design Guidelines – The City's Community Design Guidelines is a document originally adopted in 1995 that establishes design standards for multifamily residential, compact residential, commercial, and office and industrial development throughout the City.

Compatible – Projects that give the appearance of existing together without conflict with respect to site, architecture and landscaping design.

Conditional Use Permit – A land use permit (entitlement) that is approved by the City's Planning Commission during a public hearing. A Conditional Use Permit allows the City to include conditions on the operation of the proposed development, including conditions on the hours of operation.

Conditionally Compatible – A use that may be compatible, depending on the site and surrounding circumstances.

Crime Prevention Through Environmental Design (CPTED) – A design philosophy that seeks to reduce criminal activity through practical site design, such as through fencing, making sure line of sight is maintained, positioning windows and buildings to keep eyes on the street, and other designs.

Density – Density refers to the concentration of homes in a given area, and is calculated by dividing the number of homes per acre.

Design Guidelines – A set of policies and standards to guide site and building design within the Plan Area.

Design Review Permit – A land use permit (entitlement) that is approved by the City's Design Committee or Planning Commission during a public hearing. The

purpose of a Design Review Permit is to ensure the site and building design of a proposal is consistent with the City’s design guidelines and standards.

Development Standards – Regulations that govern the size, placement, and location of structures, as well as the size of lots (parcels).

Discretionary – A discretionary action is one where the decision-maker is using judgement to determine whether to approve or deny a request. This is contrasted with a ministerial action, in which a determination is made as to whether or not an application complies with a simple or objective set of standards.

Entitlement – An entitlement is any kind of discretionary permit that an applicant must obtain prior to developing a property, constructing a building, or beginning a particular use of a property or building. Common City entitlements include Administrative Permits, Conditional Use Permits, and Design Review Permits (including Minor Design Review Permits).

Existing Conditions – The conditions of a property or area that existed at the time a development application is submitted, and prior to any development on or change of the property.

Fire Flow – The minimum pressure at which water must exit a pipe in order to provide sufficient force to be useful for fire suppression.

Frontage – The area of a property that is alongside a public street.

Funding Mechanism – A funding mechanism is any means by which one-time or ongoing funding is provided for a service or project, and can include grants (when money is provided by the government or non-profit at no cost/interest), taxes, fees, or other income sources.

Gateway – A point along a roadway entering a city, or other defined planning area, at which a motorist gains a sense of having left the previous environs and of having entered the city or planning area.

General Plan – The General Plan is a broad, long-range policy document that guides future development within and buildout of the City. It establishes the overarching vision and goals for land use, circulation, open space, parks, public facilities, safety, and environmental quality/conservation.

Hardscape – Hard landscape materials such as pavers, rock, fountains, pathways, and other materials/structures.

Housing Element – The Housing Element is a part of the General Plan, and specifically addresses the provision of enough housing to support all members of the community, taking into consideration factors such as income, abilities, disadvantage, and access to opportunities.

Industrial – An industrial use usually involves on-site production and storage of goods, equipment, and materials.

Infrastructure – The fundamental structures and facilities needed to support buildings and communities, including roads, electrical facilities, water facilities, and sewer facilities.

Intensification – Intensification as used in this Corridor Plan generally refers to an increase in the density of buildings.

Land Use – The term land use refers to both the physical, existing use of a property and to the use permitted by the Land Use designation (see below). These should be consistent.

Land Use Designation – Land use designations are defined classes of land use, established in the City’s General Plan, which define the types of uses permitted in a given area. For example, a Low Density Residential land use designation is applied to land which can be developed with homes at densities below 7 units per acre.

Land Use Inconsistency – A land use inconsistency occurs where the Land Use designation, Zone District, and/or land use are not consistent. For example, a property developed with a home but which has a Community Commercial land use designation.

Land Use Plan – A land use plan is a map of a planning area (e.g. the City or the area within a Specific Plan) that displays the land use designations applied to properties.

Mixed Use – A development where residential uses and commercial uses are included as one integrated development project. Mixed use is “vertical” where different floors of one building are residential and commercial and is “horizontal” where different buildings are residential and commercial.

Mobility – This term is used to describe the ways in which people can move through the community, and is intended to be inclusive of both automobile and non-automobile travel.

Multifamily Residential – The City defines multifamily residential as any residential development where either three or more homes are located on a single parcel or where they are developed as one project (e.g. condominiums). The Multifamily Residential zone district is R3.

Municipal Code – This is the set of regulations written and enforced by a local government, which regulates both the way in which the government is administered (personnel rules, revenue, etc) and the types of activities which are permitted within City limits (business licenses, animals, nuisance, noise abatement, etc). The Municipal Code also provides the fundamental regulations for development, including subdivisions and zoning.

Open Space – Public and private lands that are environmentally sensitive or otherwise significant (e.g. floodplain) and that are set aside for preservation.

Overlay Zone – An overlay zone is one that is added to the general Zone District (see Glossary), and indicates that there are modified or supplemental standards that apply to the property.

Permitted Use – A use that is permitted by right, and does not need either an Administrative Permit or a Use Permit. However, if the use involves construction of a new building or modification of an existing site or building, a Design Review Permit (major, minor, or modification) would still be required.

Placemaking – Designs and design processes that strengthen the connection between the community and the places they share.

Plan Area – The Plan Area is the land within the boundary of the Corridor Plan.

Primary Roadway – The main roadways that extend through (and outside) of the Plan Area.

Raised Median – A raised median is a barrier in the center of the street, which prevents vehicle traffic from crossing the midline of the street. Raised medians may include landscaping or hardscape features.

Redevelopment – Redevelopment occurs when an existing developed property is physically altered in a way that improves the property, which can include demolition and construction of a new building.

Revitalization – Restoring or refreshing an area to make it more visually appealing and user-friendly.

Residential – Residential uses include all kinds of homes, from single-family homes to apartments. In-home family daycares, small community care, and similar in-home residential support uses are also considered residential.

Shovel Ready – At a stage where workers can be employed and construction can begin.

Single-Family Residential – The City defines this as one or two primary homes on any property zoned for single-family uses. The single-family zone districts are R1 (Single-Family Residential) and RS (Small Lot Residential).

Specific Plan – A planning document that implements the General Plan, and focuses on providing more detailed goals, policies, and standards for a specific geographic area of the City.

Stakeholder – Any person or group with an interest or concern in a project, or particular issues associated with a project.

Streetscape – The streetscape is the appearance or view of the street, and includes the roadway, sidewalks, and the land/improvements alongside the sidewalks.

Technical Study – A technical study is a broad term that refers to reports or evaluations completed by an expert in a technical field.

Underutilized – An underutilized property is one which has not been developed to its maximum potential. Such properties may either include some developed area and some area that remains undeveloped, or may be developed with a building and improvements that are not heavily used (such as large parking lots that typically have few parked cars).

Unit – A unit is one home designed to be lived in by one household, whether that is a single-family home or a single apartment within a larger apartment building.

Vacant Land – Vacant land has no permanent improvements and is not currently used.

Walkability – The ability to safely and efficiently walk to a destination.

Zoning – A designation of property that determines the permitted uses and the development standards of the property. In terms of hierarchy, the overarching land use plan for the City is the General Plan, the next level of regulation is a Specific Plan (see Glossary definition), and the final (most detailed and site-specific) regulation is zoning.

Zoning Ordinance – The Zoning Ordinance is the portion of the City of Roseville Municipal Code (see Glossary definition) that regulates the permitted use and development standards of a property.



Chapter 1

Introduction

The Corridor Plan envisions a pedestrian-friendly environment along Atlantic Street, and a gradual transition to the existing neighborhoods and improved linkages to downtown Roseville and Dry Creek.

1.1 Vision

The Atlantic Street Corridor Specific Plan (Corridor Plan) envisions the Atlantic Street Plan Area (Plan Area) as a vibrant, mixed-use corridor that connects to the city's Downtown. A pedestrian-friendly environment along the Atlantic Street frontage and a gradual transition from commercial, mixed-use, and residential areas will create an attractive community for Roseville residents to live and work. The Corridor Plan will also improve existing linkages to downtown Roseville, as well as to open space amenities such as Dry Creek. The Corridor Plan defines neighborhood identity through a cohesive streetscape design, as well as enhances and preserves the natural features present in the Plan Area. It should be noted that the goals, policies, standards, and guidelines found in this Corridor Plan only apply to the parcels located within the Plan Area. However, the areas surrounding the Plan Area influenced the development of goals, policies, and standards, because the surrounding Enwood neighborhood, the Dry Creek open space, and nearby roadways are interconnected with the Plan Area and will be affected by the improvements in the Plan Area. Throughout this Corridor Plan the area which includes both the Plan Area and the interconnected surrounding area is referred to as the Atlantic corridor.



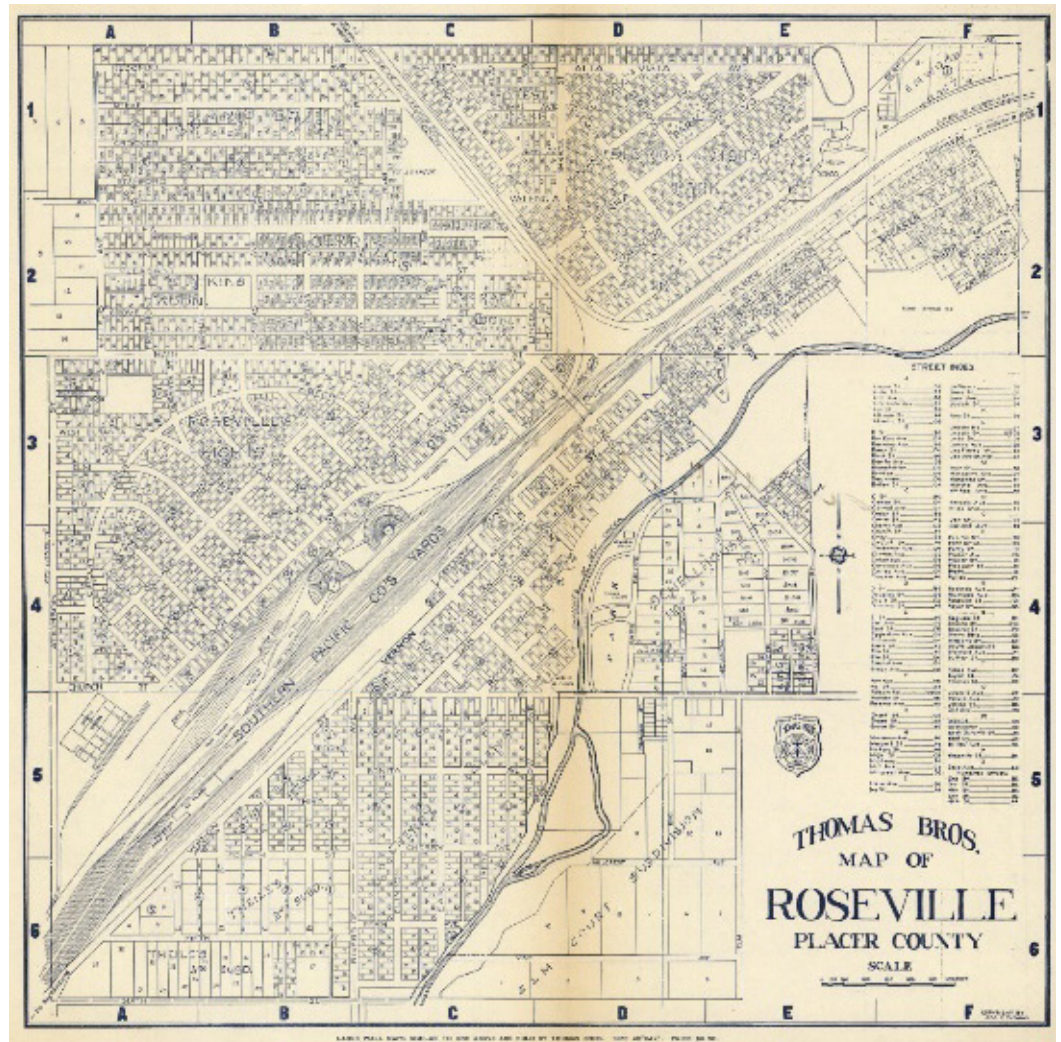
An example of a new development (right) that is compatible in scale, form, and character with the existing single-family residence (left).

In addition to the uses traditionally found along Atlantic Street, the Corridor Plan will allow a greater range of commercial uses that are compatible with the adjacent residential neighborhood. This will create opportunities for frontage businesses along Atlantic Street and support reinvestment and other improvements within the Atlantic corridor. Residential land use updates reflect the current character of the neighborhood and expand housing opportunities through infill and increased densities. Through plan implementation, the portion of the neighborhood located within the Plan Area may become denser and more urban in character in proximity

to the commercial uses, with more traditional, low density homes deeper into the neighborhood and along Dry Creek. The Corridor Plan provides streamlining for up to 50 additional residential units within the Plan Area. This will provide a diverse mix of housing opportunities within walking distance of the city's Downtown and Vernon Street districts, with pedestrian connections to the open space and trail systems.

The City will work in concert with the community to identify opportunities for growth and reinvestment in the Atlantic corridor, while preserving the natural resources and unique characteristics that define this long-established area of Roseville.

1.2 Background



A historic map of Roseville, with commercial activity centered on Vernon Street and Old Town on either side of the railroad tracks.

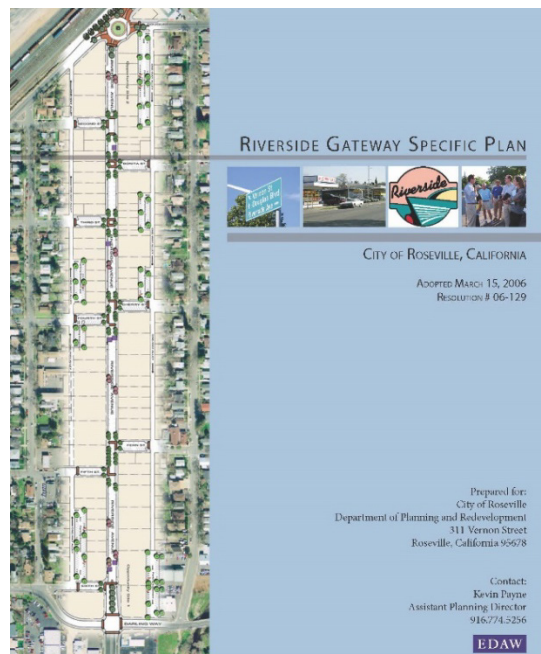
In 1864, the Central Pacific Railroad came eastward towards Sacramento to build the western half of the nation's first transcontinental railroad. Their new line crossed a small existing rail line that linked the towns of Lincoln and Folsom, so

this meeting spot was called the “Junction.” Junction, where historic Old Town sits today, was eventually renamed Roseville. Between 1870 and 1906 small buildings, board sidewalks, a school, churches, and fraternal organizations were established creating the original downtown Roseville.

From the city’s founding in 1908 through the World War II era, commercial activity in Roseville centered on Vernon Street and Old Town on either side of the railroad tracks. Although the first subdivisions along Atlantic Street date as early as 1907, the residential neighborhood around Atlantic Street was primarily rural in character until the late 1940’s and 1950’s. At that time, the surge in post-WWII housing construction built out much of the remaining land with single family homes. This expansion, both within the Atlantic Street neighborhood and in other areas of the city, resulted in the need for more neighborhood serving uses. The development of additional commercial properties such as Roseville Square in 1961 eventually provided opportunities outside of the downtown core, and new development began adjacent to the Interstate 80 (I-80) corridor and along Douglas Boulevard. During this time, the businesses and physical environment of the Downtown and surrounding areas began to deteriorate.

The Corridor Plan builds on the City’s former success with the revitalization efforts in the Historic Old Town and Vernon Street.

The City adopted a revitalization strategy in 1999 to support improvements to the Historic Old Town, Vernon Street, and other aging areas of the city. This effort resulted in the adoption of the Riverside Gateway Specific Plan in 2006 and the Downtown Specific Plan in 2009. The intent of this investment was to return these areas, which to this day still serve as the center and core of the fabric of the city, to their former prominence. These efforts stimulated reinvestment in these areas, with improved streetscapes, as well as the development of new businesses and housing.



The Riverside Gateway Specific Plan cover.

Having witnessed the success of these planning and revitalization efforts, the City Council designated the creation of commercial corridor plans (for Atlantic Street, Douglas-Harding, and Sunrise-Douglas) as a Council priority in 2020, allocating funds for the preparation of these plans. Additionally, the City obtained funding through the state Planning Grants Program (SB 2, 2017) to prepare and implement these corridor plans. This presented an opportunity for the City and community to re-envision these areas, identifying potential for reinvestment and new housing, as well reconciling old, potentially outdated land uses with the current environment in these long-established areas of the city.

1.3 Plan Objectives

The Atlantic Street Corridor Plan will:



Create a cohesive neighborhood identity that recognizes the area as a key gateway into the city's Downtown;



Provide new opportunities for reinvestment and improvements to frontage businesses along Atlantic Street;



Create a compatible and harmonious relationship between residential and commercial development where commercial areas are contiguous to residential neighborhoods;



Facilitate the improvement of existing public street frontages and alleyways within the residential neighborhood;



Establish land use patterns that recognize and support the higher intensity uses along Atlantic Street while maintaining the lower density residential neighborhood character closer to the Dry Creek open space;



Improve existing linkages to existing parks and the Dry Creek open space; and



Establish regulatory mechanisms that streamline the development process for projects that promote plan objectives.

1.4 Organization

Chapter 2 Setting and Context: This chapter describes the history of the Atlantic corridor, major factors that have influenced the design of the Corridor Plan, the existing land uses and development patterns, and the existing design and character of the Atlantic corridor.

Chapter 3 Land Use: This chapter focuses on the existing and proposed land use plan for the area, with an emphasis on the land use goals and vision, and a description of the land use designations being used in the Corridor Plan.

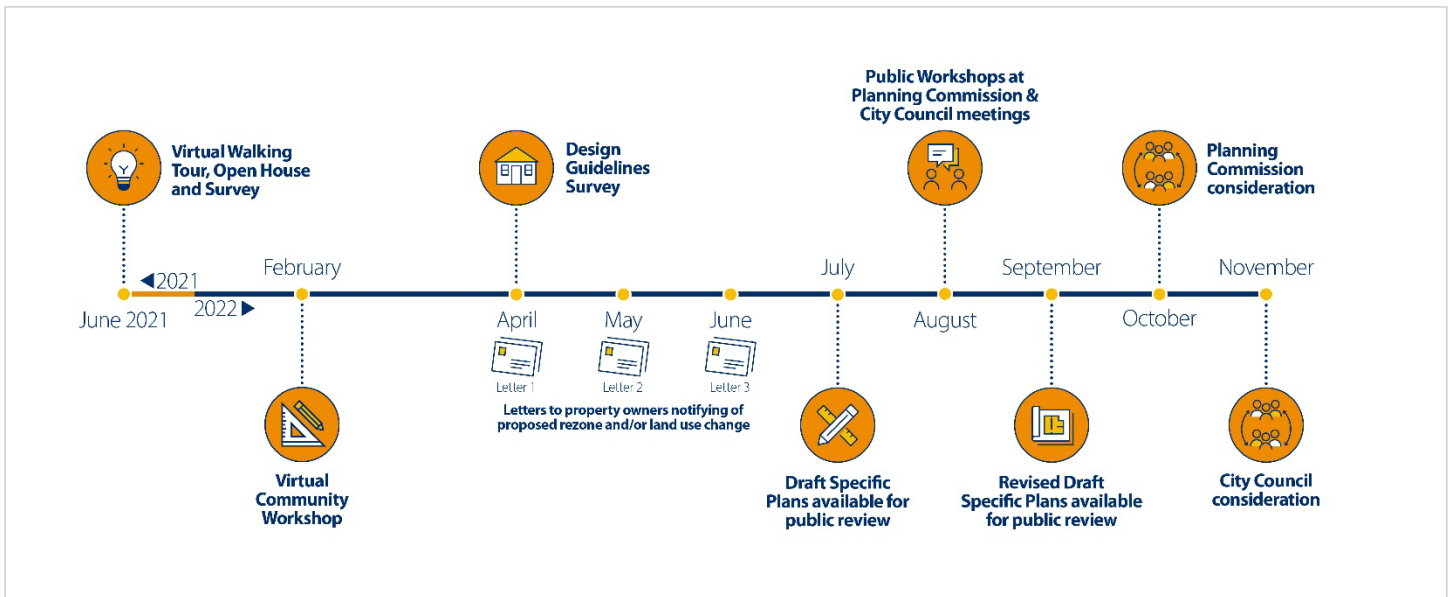
Chapter 4 Circulation: This chapter describes the pedestrian, bicycle, and vehicular pathways within the Atlantic corridor, defines the vision and goals to

support circulation and connectivity in the area, and identifies the broader circulation plan and more specific streetscape design concepts for the Plan Area.

Chapter 5 Utilities and Infrastructure: This chapter describes the existing utilities and infrastructure which support the Atlantic corridor, describes the goals to support the existing and proposed systems, and describes the plan to enhance and improve utilities and infrastructure to support the Corridor Plan.

Chapter 6 Design Guidelines: This chapter describes the design standards which will apply to residential and non-residential projects, as well as frontage improvement standards.

Chapter 7 Implementation: This chapter describes how the Corridor Plan will be applied to future development and uses within the Plan Area, including descriptions of the types of entitlements needed for development proposals and the processes and procedures for revising or amending the Corridor Plan.



Commercial Corridors Specific Plan Timeline.

1.5 Planning Process

The community outreach effort was carefully developed and began in earnest in May 2021, when the City distributed notice of the first open house for the project via mail, e-mail, the City's website, the Sacramento Business Journal, and the City's social media. Over 9,000 postcards with bright designs and graphics were mailed to everyone within the original project boundaries for all three corridors and to those within a half-mile walking distance. E-mail notices were sent to over 47,000 recipients on the City's existing e-mail lists. In the first week over 800 people visited the project website, and hundreds signed up on the project e-mail list.

The survey following a walking tour yielded a total of 648 community responses.

The open house was well-attended and intended to outline the City's objectives for the project and seek early stakeholder input to further refine the scope of the project. The open house included live polling, a question and answer session, and a community values exercise to help develop a draft vision statement for each corridor. Following the initial open house, a walking tour was launched to engage residents and community members about what they would like to see improved or added to revitalize the three targeted corridors. The tour was open from June 10 – 25, and could be taken virtually using images from key spots in the corridors, or by physically going to the key locations. Staff posted lawn signs and flyers at the locations with a QR code, which could be scanned by your phone to access the survey. The survey yielded a total of 648 community responses.

Based on feedback from the community, the next several months were spent developing materials for the project. On December 14, 2021 draft land use maps, zoning maps, and permitted use tables were posted to the project website for public review, with responses requested by January 12, 2022. Notice of these materials was sent to the project e-mail list and was posted to the project website.

A virtual workshop was held on February 10, 2022. The workshop was advertised through an e-mail to the project mailing list two weeks before and one week before the workshop, was posted to the project website, was advertised on the City's social media (Twitter, Facebook, and NextDoor), and was published in the Roseville Press Tribune. Flyers were also handed out at businesses within the corridors. The first half of the workshop focused on the proposed land use plan, and included a question and answer session that focused heavily on housing. The second half of the workshop focused on streetscapes, and included live polling to get feedback on improvement priorities and public art programs, as well as a question and answer session. The workshop was well attended and included robust community discussion.



TAKE A VIRTUAL WALKING TOUR

& tell us your thoughts now through June 24!



Atlantic Street virtual walking tour social media advertisement.

A letter was then sent to property owners in April 2022 informing them of proposed changes to land use and zoning. The letters were specific to individual property owners, with the Assessor's Parcel Number identified and an explanation of the proposed changes provided. The letter also encouraged

A community design guidelines survey was launched on April 25, 2022 and was open through May 8, 2022. The survey included design imagery and asked respondents what general building design styles were appropriate for each corridor. The survey also included a streetscape improvements question asking respondents to prioritize improvements based on cost. The survey had about 300 respondents and was advertised through the project e-mail list and project website.

A letter was then sent to property owners in April 2022 informing them of proposed changes to land use and zoning. The letters were

property owners to call, e-mail, or write to staff with any comments or questions, and emphasized that we were still early in the process, and nothing was finalized. A second copy of the letter was sent in May 2022 to all property owners who had not responded to the first letter. The purpose of these letters was to ensure the owners of every property affected by zoning or land use changes received property-specific notice of the proposal, and multiple copies help ensure the letter is not simply overlooked or missed.

In June 2022 a letter was sent out to every property owner and resident in each of the corridors describing the proposal to use the Special Area overlay zone for the Corridor Plans. City staff subsequently attended two community-led meetings to discuss the project and answer questions. The first meeting was held on June 30, 2022 by Support Our Local Area – Roseville (SOLA-R) from 7 p.m. to 9:30 p.m., and the second was held on July 7, 2022 as part of the Historic Sierra Vista Neighborhood Association regular meeting. Planning staff also staffed a booth at Downtown Tuesday Nights on June 28, 2022 and advertised materials about the project as well as general planning issues. Over 30 people spoke with staff over the course of the evening.

Notice of the release of the preliminary draft Corridor Plans, of the Planning Commission workshop on July 28, 2022, and the City Council workshop on August 3, 2022 was provided in a postcard to every property owner and resident in the corridors. The postcard notice was mailed on July 12, 2022 and the preliminary draft Corridor Plans were published on July 14, 2022, with a request to provide feedback by August 11, 2022. Notice was also publicized on the project website, through the project e-mail list, and on the City's social media (Twitter, Facebook, and NextDoor).



Chapter 2

Setting and Context

2.1 Plan Setting

The Atlantic corridor is located within the Infill subarea of the City of Roseville, adjacent to Downtown. The Plan Area includes properties south of the Union Pacific Railroad along Atlantic Street between Folsom Road on the west and the I-80 westbound onramp on the east. The southern boundary of the Plan Area extends from Atlantic Street to the open space along Miners Ravine in the western and eastern ends of the Plan Area, but excludes the single-family residential properties south of Shearer Street.

The area within and surrounding the Plan Area is developed, and includes commercial areas, residential neighborhoods, some industrial and public/quasi-public designated land, and nearby open space. Through the City's improvement efforts, some upgrades have already been implemented along the Atlantic Street streetscape and at the three Miners Ravine Trail connections that are located within the Atlantic corridor. The Union Pacific Railroad tracks run along the north side of Atlantic Street. There are two railroad crossings: one at Tiger Street and one at Yosemite Street.

The Atlantic corridor was identified as an area to target revitalization efforts as it serves as a key gateway to several areas of the city. Atlantic Street connects to I-80 on the eastern boundary of the Plan Area. To the west, Atlantic Street connects to Vernon Street and the crossing to Historic Old Town. Several schools, including Roseville and Adelante High Schools, are accessible via Atlantic Street. Atlantic Street also provides access to Harding Boulevard, connecting to Galleria Boulevard and the shopping (including the regional mall), restaurants, and other amenities provided in these areas. Residents and visitors alike walk, bike, and drive down Atlantic Street to reach these destinations for work and recreational opportunities. The boundary of the Plan Area and some of its notable features are shown in Figure 2.1.

2.2 Factors Influencing the Corridor Plan

Several key factors have had a significant influence on the development of the Corridor Plan. These include the presence of inconsistencies between the existing land use and zoning designations applied to properties; the importance of the area as a connection to the city's Downtown, Historic Old Town, Miners Ravine Trail, and other areas; and the need for neighborhood-serving commercial uses which benefit the surrounding neighborhoods.

The Planning Division and Building Division have regularly handled inquiries related to redevelopment of the properties within the existing commercial areas along the Atlantic Street frontage and the adjacent residential areas. Customers are most often investigating the potential to improve a residential lot or add additional units, or to change or intensify a commercial use. These customers are individual property owners or prospective buyers of smaller properties, and are not associated with firms or development companies with the benefit of significant resources. The cost of entitlements needed to correct land use and zoning inconsistencies has been a significant barrier. This factor has significantly influenced the design of the Corridor Plan, which has focused on removing redevelopment barriers and correcting zoning and land use inconsistencies.

The Corridor Plan intends to correct the inconsistencies between land use and zoning, which has been a significant barrier to redevelopment.

Dry Creek and the surrounding open space is another significant factor which has influenced this Corridor Plan. The Dry Creek corridor includes the Miners Ravine Trail which connects the city's Downtown with the eastern boundary of the city at Sierra College Boulevard, and is also an important open space resource for the city's residents. In developing the Corridor Plan, both the land use design and the goals and policies were developed to reflect the value of Dry Creek.



Miners Ravine Trail is an important open space resource for the residents of the Plan Area and the city.

The Atlantic corridor is also highly visible as a key gateway to the city's Downtown and Historic Old Town. As mentioned in the Plan Setting section of this chapter, Atlantic Street provides access to several important areas of the city, including Vernon Street, Historic Old Town, Galleria Boulevard and the associated mall and shopping centers, as well as to schools, restaurants, and other amenities within the city. Atlantic Street also has a connection to the I-80 freeway that brings vehicles into the central portion of the city. Enhancing the Atlantic corridor with a unifying neighborhood identify will create an attractive, safe, and inviting area for visitors, employees, and residents of the city.

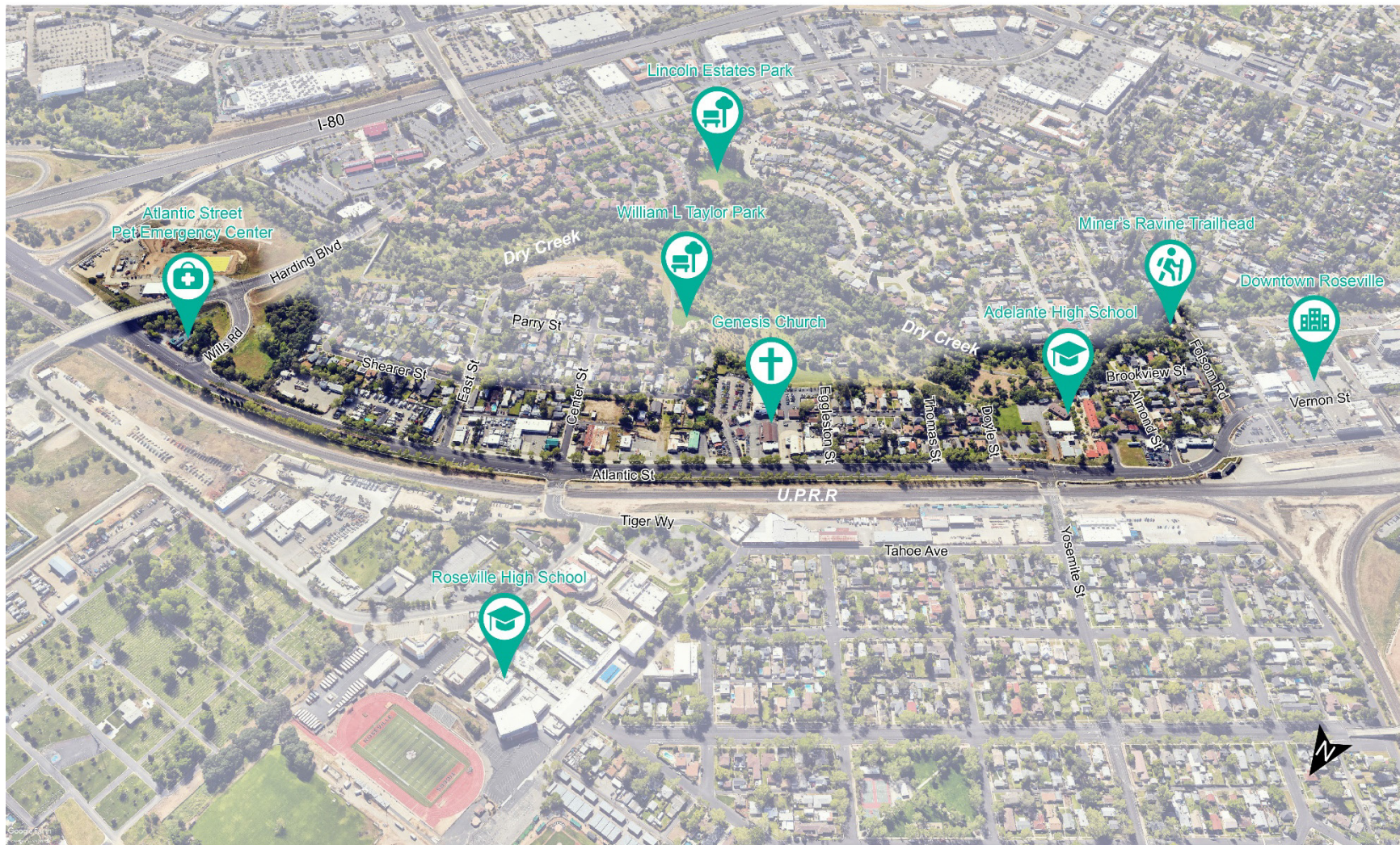


Figure 2.1 | The Atlantic Street Corridor Plan Area and Notable Features

2.3 Existing Land Uses

Figure 2.2 below shows the existing land use designations within the Plan Area and Figure 2.3 shows the existing zone districts. The majority of the nonresidential property in the Plan Area has a land use designation of Community Commercial (CC) and is within the General Commercial (GC) zone district, which are consistent and compatible land use and zone district designations. The General Commercial zone allows heavier service uses, such as auto repair, as well as allowing retail and other commercial uses. The majority of the residential area has a land use designation of Low Density Residential (LDR) and is within the Multifamily Housing (R3) zone district, which are not consistent and compatible designations. The appropriate land use designation for the Multifamily Housing zone district is the High Density Residential (HDR) land use designation. This zoning inconsistency also occurs for the areas with a Medium Density Residential (MDR) land use designation, which is overlaid on properties within the Multifamily Housing or General Commercial zone district. These inconsistencies can result in administrative barriers when property owners propose improvements on properties since they must be corrected at that time. This can result in additional costs and processing times for entitlement and building permit applications.

While the majority of the frontage along Atlantic Street is Community Commercial, portions are identified as Public/Quasi-Public and Medium Density Residential. Along the western edge of the plan boundary (where Vernon Street becomes Atlantic Street), a small retail center is identified as Central Business District, or CBD, even though this land use designation is not applicable outside of the Downtown Specific Plan area. Implementation of the Corridor Plan will create land use and zoning designations which are consistent with one another, allowing for more streamlined development.

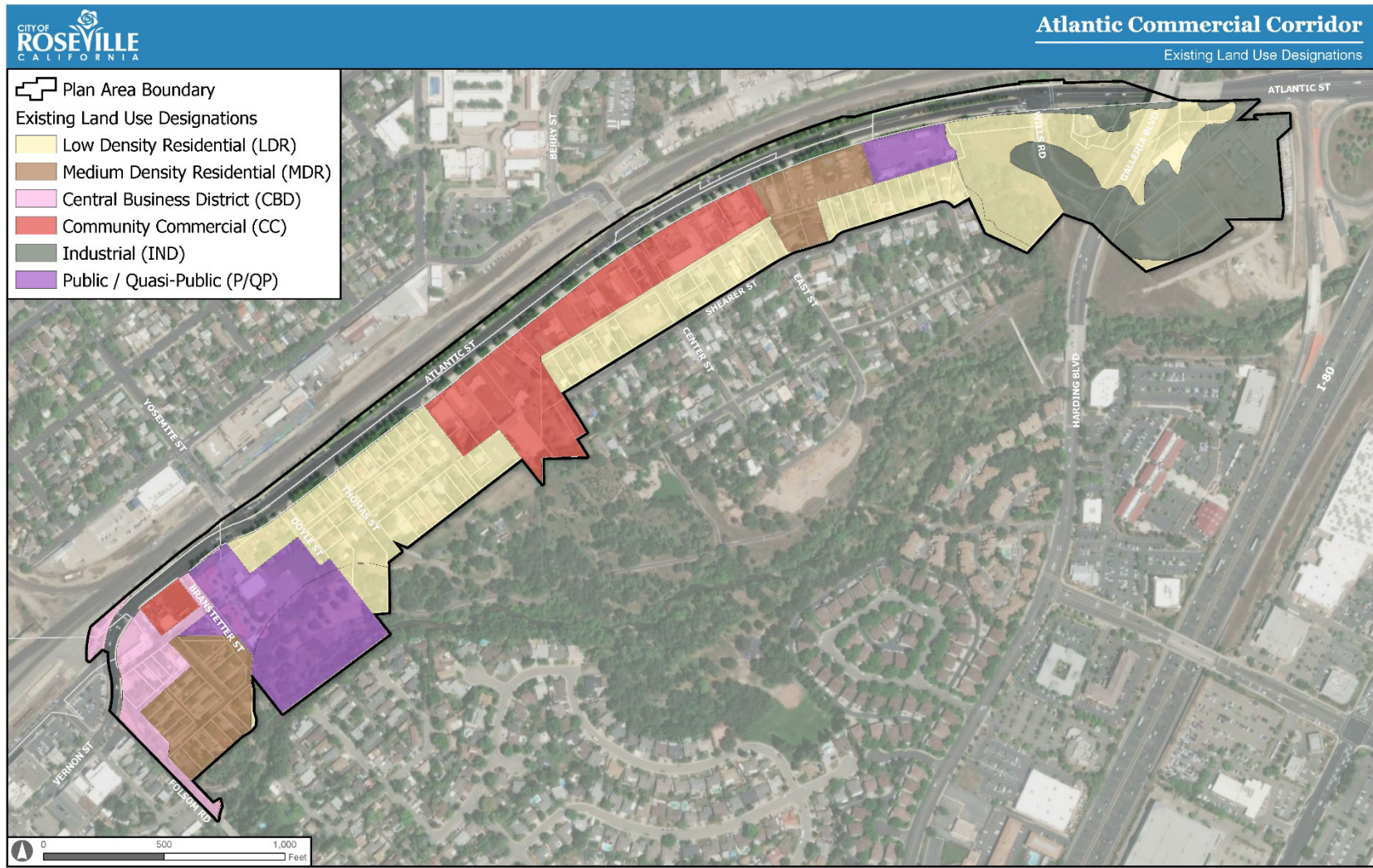


Figure 2.2 | Existing Land Use

2.4 Design Character

Urban design characteristics and streetscape environment contribute to the vitality, desirability and aesthetics of a place. This section discusses the existing land use characteristics, urban design components and streetscape elements that make up the Atlantic corridor.

2.4.1 Commercial and Other Non-Residential

There are a variety of existing uses along the Atlantic Street frontage, including commercial businesses, a church, Adelante High School, and residential uses. The majority of these buildings are one or two stories in height, and some commercial businesses exist within converted homes. Parking lots and driveways are provided in front of the businesses, with very few shared driveways and limited internal connectivity between parcels. Many of these businesses are auto-related uses, with little to no existing screening of storage. In other areas, residential wood and chain link fences back up to the sidewalk on Atlantic Street, creating an inconsistent appearance. A previous City project to improve the Atlantic Street streetscape resulted in consistent landscaping between curb cuts and improved sidewalk connectivity.



Example of an existing auto-related business along Atlantic Street.

2.4.2 Residential

The residential neighborhoods to the south of Atlantic Street are largely characterized by single-story, ranch-style or bungalow homes, interspersed with small multifamily dwellings. Given the age of the neighborhoods, the architecture tends to be traditional, with the use of pitched roofs, gables, and front porches, but the overall styles are diverse, with no unifying styles or themes. Many properties have detached garages or structures because the lots have alley access, and are long and narrow. Many of the alleys within the neighborhoods are partially paved, or in a state of disrepair. While some parcel boundaries have been modified over time, the neighborhood layout is similar to the original subdivision maps created in the early 1900s. The neighborhoods are considered a part of the Folsom Road Neighborhood Association, which also includes the neighborhoods to the

southwest of Folsom Road (along Oak Street), east of Royer Park, and between the Dry Creek corridor and Harding Boulevard.



Example of existing residential character south of Atlantic Street.

2.4.3 Parks and Open Space

The Dry Creek corridor is south of the Plan Area, and is an amenity that preserves the open space around Dry Creek and connects to the city's bike trail system. The Miners Ravine Trail provides off-street pedestrian and bicycle connectivity from the Vernon Street/Downtown area to Sierra College Boulevard, east of I-80. Existing connections to the Miners Ravine Trail within the Atlantic corridor can be found at Folsom Road, Parry Street (through William L. Taylor Park), and East Street. William L. Taylor Park, an approximately 2-acre park which includes a playground, sports courts, and picnic area, is also located in the area and provides a direct connection to the Miners Ravine Trail from the surrounding neighborhood.



William L. Taylor Park



Chapter 3

Land Use

The Land Use chapter outlines a combination of regulations and strategies to achieve the community's vision and goals for the Plan Area.

3.1 Introduction

This chapter of the Corridor Plan sets the types, locations, and intensities of land uses within the Plan Area, and outlines a combination of strategies to help achieve the community's goals and vision for the Plan Area. The land use strategies and the proposed program of land uses reflect the input and guidance from community outreach and conditions described in Chapter 2. Since the Plan Area is an infill area that is already developed, implementation of the plan will occur mainly through individual projects. The Plan Area also contains several opportunity sites that would be expected to be developed and/or redeveloped within the 20-year time frame of this Plan. This Corridor Plan allows for the continued use and enhancement of existing uses, and provides recommendations for future uses.

3.2 Land Use and Community Character Goals

The following goals reflect the future vision for the area, and help set the framework for the land use and community character strategies for the Plan Area. These goals are intentionally broad, and expand upon the Plan Objectives outlined in Chapter 1. The following sections of this chapter detail policies and strategies that will be used to achieve these goals.

The Atlantic Street Corridor Plan will realize the land use and community character goals through a variety of land use, design, and regulatory strategies, consisting of the following primary components:

- ▶ *Revised regulations and approval processes*, intended to permit and encourage mixed-use development and neighborhood-serving uses on Atlantic Street;
- ▶ *Correcting long-standing land use discrepancies* and ensuring that land use and zoning designations are compatible to facilitate development and redevelopment throughout the corridor;
- ▶ *Implementation of a streetscape plan*, which will help provide immediate results and visible improvements in the project area (discussed in detail in Chapter 4, Circulation).

GOAL 1: Create a cohesive neighborhood identity that recognizes the area as a key gateway into the city's Downtown. With direct access to I-80, Downtown, and Miners Ravine Trail, the Plan Area is a key, highly visible gateway location into the City of Roseville. The Plan Area represents an opportunity to create a district within the city that has a unique character and identity. The land use mix and streetscape improvements should be compatible with and complementary to the improvements in Downtown and on Vernon Street, yet also be unique to the Plan Area. High-quality development, a diverse land use mix, and an improved streetscape will improve the image and livability of the area.



Public realm improvements such as adding street furniture can enhance the pedestrian activity and sense of place along Atlantic Street.

Policy 1.1: New development and redevelopment should have a cohesive frontage and incorporate public realm improvements with a consistent design theme. The conceptual streetscape plans and design guidelines in this Corridor Plan provide a consistent design theme for the Plan Area, and will help improve the overall appearance and enhance the sense of place along Atlantic Street.

Policy 1.2: Encourage public art¹ and consider the establishment of a public art program. Allow appropriately-designed public art on building walls, utilitarian objects (such as trash enclosures), gathering areas, and other locations to increase the vibrancy and visual interest of the Plan Area.

Policy 1.3: Work with stakeholders, residents, and property owners to identify funding mechanisms for delivering and maintaining streetscape improvements. The Circulation chapter of this Corridor Plan describes conceptual streetscape options to improve and beautify streetscapes in the Plan Area. The City will seek grant funding to support the implementation of public realm improvements. Other funding sources could include the establishment of a Business Improvement District (BID) and/or Lighting and Landscape District (LLD). Such districts are formed by interested property owners within a certain geographic area, in which the members agree to provide funding for specified improvements as part of a public-private partnership. The focus of a BID is on public realm improvements in commercial areas, the provision of street or other decorations, and community initiatives. The focus of an LLD is constructing and maintaining landscaping, lighting, and related streetscape improvements.

¹ Business signage is subject to the City's Sign Ordinance and/or Planned Sign Permit Program, even when the business name or other advertising is incorporated into a wall mural or other public art.

Policy 1.4: Consider the establishment of a façade improvement program.

The program would provide financial assistance to cover the cost of materials and city permit fees to property and business owners committed to enhancing the aesthetic of their buildings and the overall appearance of the streetscape.

Policy 1.5: Encourage the placement of monuments or plaques that recognize and celebrate historic sites, structures, and events, and provide opportunities for public awareness and education about historic activities associated with culturally affiliated California Native American tribes.

At areas of opportunity, consider the inclusion of informational signs or other structures as part of planned public improvement projects. Signage, monuments, and other structures can help communicate the history of an area and help with placemaking and identity. Designs should be determined through outreach and coordination with the appropriate stakeholders. Any designs or information about California Native American tribes shall be determined through coordination with culturally affiliated California Native American tribes.

GOAL 2: Provide new opportunities for reinvestment and improvements to frontage businesses along Atlantic Street.

The Plan Area includes a number of vacant or underutilized sites, both within the commercial and residential portions of the corridor. The availability of these sites creates opportunity for new or improved development within the corridor, which could incorporate mixed-use development and additional housing.

Policy 2.1: Promote and encourage revitalization of existing commercial buildings. Development standards and design guidelines in this plan support improvement and redevelopment of existing property through a streamlined development process. Improvements to existing retail storefronts may create a stronger sense of place and a welcoming pedestrian environment.

Policy 2.2: Allow streamlined review for projects that preserve major structural components and architectural details of buildings constructed in the 1940s or earlier. The Atlantic corridor contains several residential and non-residential buildings that were constructed in the 1940s or earlier that are original or retain most of their historical architectural components. These historical structures contribute to the Atlantic corridor's neighborhood character. In an effort to encourage and incentivize owners of these properties to preserve, rehabilitate, or retain as many historical and/or architectural components as possible, projects located on these properties that otherwise would not qualify are eligible to use the streamlined Administrative Permit process described in this plan. Age of the structure alone does not determine eligibility; structures must retain significant features and details from the time period. Eligibility is determined at the discretion of the Planning Manager. Use of this incentive is voluntary at this time.

Policy 2.3: Facilitate development of high-quality and attractive buildings oriented to the street. To further activate the streetscape and make commercial uses in the area more accessible to pedestrians and bicycles, new commercial construction should be “street forward” and pedestrian-focused with front entrances oriented towards the street. Development standards and design guidelines in this Corridor Plan will guide future development.

Policy 2.4: Promote Mixed-Use Development. Mixed-use may be either vertical, where residential units are above ground-floor non-residential uses, or horizontal, where residential and non-residential uses are adjacent with integrated site design. Mixed-use development activates streetscapes and centers, and should be encouraged along Atlantic Street.



Mixed-use development with ground floor retail can activate the street and should be encouraged along Atlantic Street.

Policy 2.5: Ensure affordable housing within the Plan Area is consistent with the City's General Plan. The City's affordable housing policy specifies that 10% of all new housing units in the city be affordable to very low-, low-, and moderate-income households. Applying this policy on a project-by-project basis is likely to result in a piecemeal approach which only gains a few units at a time. It may also be an impediment to redevelopment, because of the costs and inefficiencies inherent in developing only a few affordable units within a small multifamily project. For this reason, the City's policy will apply on a plan-wide basis, instead of on a project-by-project basis, to all three of the City's connected and related corridor plans: the Atlantic Street, Douglas-Harding, and Douglas-Sunrise Corridor Specific Plans. All three plans combined anticipate the creation of 850 units. Based on the affordable housing goal of 10% a total of 85 units would be needed across all three corridors. These units must be constructed within the Plan Areas prior to the issuance of occupancy permits for the 400th unit in the Plan Areas.

GOAL 3: Create a compatible and harmonious relationship between residential and commercial development where commercial areas are contiguous to residential neighborhoods. There are many viable existing businesses in the Plan Area that will remain and have the potential to expand in the corridor. The Corridor Plan encourages neighborhood-serving commercial uses and business operations that are compatible with the surrounding neighborhood, as residential uses are the primary land use type in the vicinity of the Plan Area. This includes limiting new uses that would produce excessive noise

or odors that may impact nearby homes. The mix of new development and redevelopment in the area should contain uses that serve the surrounding neighborhood, as well as community-serving uses.



Atlantic Corridor will encourage neighborhood-serving commercial uses and business operations.

Policy 3.1: Minimize conflicts between non-residential and residential uses. The permitted use table for the Plan Area (see Municipal Code Section 19.33) includes a Conditional Use Permit (CUP) requirement for uses that are conditionally compatible with residential uses. This provides for the ability to regulate hours of operation, delivery hours, or other operational characteristics, to reduce conflicts between uses and minimize impacts to quality of life.

GOAL 4: Establish land use patterns that recognize and support the higher intensity uses along Atlantic Street while maintaining the lower density residential neighborhood character closer to the Dry Creek open space. The Plan Area includes existing businesses, existing commercial property, and existing properties designated for multifamily residential uses in the block alongside Atlantic Street. The areas behind this frontage block are dominated by single-family homes. The goal is to create a natural and compatible progression from higher intensity uses on the block adjacent to Atlantic Street to lower intensity uses (single-family homes, parks and open space).

GOAL 5: Support existing linkages to existing parks and the Dry Creek open space. The Plan Area should capitalize upon the existing connections to the Dry Creek open space and William L. Taylor Park. Miners Ravine Trail, which has multiple connections into the neighborhood, provides pedestrians and bicyclists a safe connection to the Downtown area to the west, as well as to additional trails to the east of I-80. The Corridor Plan promotes land uses, development, and streetscape improvements that will enhance the pedestrian environment, and improve connections throughout the Plan Area.



The Miners Ravine Trail provides pedestrians and bicyclists in the Plan Area a safe connection to the Downtown.

GOAL 6: Establish regulatory mechanisms that streamline the development process for projects that promote plan objectives. The Implementation chapter of this Corridor Plan describes streamlined approval processes and incentives for development within the Plan Area. The intent is to reduce time and costs for projects that are consistent with the Corridor Plan.

3.3 Land Use Plan

There are vacant or underused properties within the Plan Area, which would have been difficult to develop because the parcels are small and would require land use amendments to consolidate and develop. This occurs in part because there are many cases where the land use designation and the zoning designation are inconsistent with one another (e.g. the zoning is single-family residential while the land use designation is general commercial). The land use plan corrects these inconsistencies.

The Atlantic corridor is envisioned as a mixed-use district that includes a variety of residential housing types, as well as a vibrant commercial frontage along Atlantic Street. It should be noted that all existing uses in the Plan Area are permitted to remain as part of the Corridor Plan. However, there are a few use types that are permitted under current zoning that would no longer be permitted under the revised zoning, or which would require an entitlement in order to approve as a new use. One of the main goals of this Corridor Plan is to allow for and encourage flexibility for future development and redevelopment. To allow for development flexibility, the Corridor Plan does not identify parcel-specific planned future uses.

The land use plan for the Plan Area is shown in Figure 3.1 below. A map of the zoning for the Plan Area is shown in Figure 3.2. Table 3.1 below provides the acreages, allocated units, and densities at the land use block level.

The Roseville Municipal Code is the base-level implementing mechanism of the General Plan and specific plans (including the Corridor Plans), and includes detailed development standards, permitted uses, and other regulations. The Municipal Code is citywide, and the Corridor Plan modifies the permitted uses

The Plan Area is envisioned as a mixed-use corridor that includes a variety of residential housing types.

within the Multifamily Residential (R3), Community Commercial (CC), and General Commercial (GC) zone districts through the use of the Special Area (SA) overlay zone used throughout the Plan Area. The zoning regulations provided in Roseville Municipal Code Section 19.33, establishing the Commercial Corridor Specific Plans Special Area District, define the permitted uses. Where these regulations are silent the other regulations of Roseville Municipal Code Chapter 19 (Zoning Ordinance) control.

Table 3.1 | Atlantic Corridor Plan Area Land Use, Zoning, and Acreage by Parcel

Parcel	General Plan Land Use (Specific Plan Land Use)	Zoning	Acres	Original Units	Allocated Units	Density (du/ac)
AT-10	LDR (Residential)	R1/SA-AT	2.0	12	12	6.0
AT-20	MDR (Residential)	R2/SA-AT	0.7	6	6	8.6
AT-30	HDR (Residential)	R3/SA-AT	4.4	20	*	
AT-31	HDR (Residential)	R3/SA-AT, FF, FW	8.2	42	*	
AT-32	HDR (Residential)	R3/SA-AT, FW	4.5	25	*	
AT-40	CC (Commercial)	GC/SA-AT, FW	6.8			
AT-41	CC (Commercial)	GC/SA-AT	6.6	1		
AT-42	CC (Commercial)	GC/SA	3.3			
AT-43	CC (Commercial)	GC/SA-AT	1.2	1		
AT-44	CC (Commercial)	GC/SA-AT	0.7			
AT-45	CC (Commercial)	CC/SA-AT	2.5	7	*	
AT-46	CC (Commercial)	CC/SA-AT	0.3		*	
AT-50	IND (Industrial)	M2/SA-AT	2.0			
AT-51	IND (Industrial)	M2/SA-AT	0.1			
AT-52	IND (Industrial)	M2/SA-AT	0.6			
AT-70	P/QP (Public/Quasi Public)	M2/SA-AT, FW	1.5			
AT-71	P/QP (School)	P/QP, R3/SA-AT	4.0			
AT-72	P/QP/FP (Public/Quasi Public/Floodplain)	P/QP/FF	4.2			
AT-80	OS (Open Space)	FW	0.1			
AT-81	OS (Open Space)	FW, OS	6.6			
AT-100*	(additional development capacity)				50	
TOTAL			60.3	114	68	

Notes: Acres: Gross acreage (includes right-of-way)

Original Units: Number of pre-existing, built residential dwelling units prior to the Specific Plan adoption

Density: Allocated Units / Acres

Allocated Units: Number of residential dwelling units approved/adopted by City Council

*In lieu of allocating a defined number of units for each High Density Residential parcel, Parcel AT-100 represents the additional development capacity available to High Density Residential and Commercial parcels within the Plan Area. In this case, this allocation is not the maximum allowable number of units; this is the number of units covered by the utility capacity studies included as Appendices to the Specific Plan. Any project exceeding the allocated capacity may be required to prepare additional technical studies and/or provide other environmental documentation to demonstrate sufficient capacity to support the development.

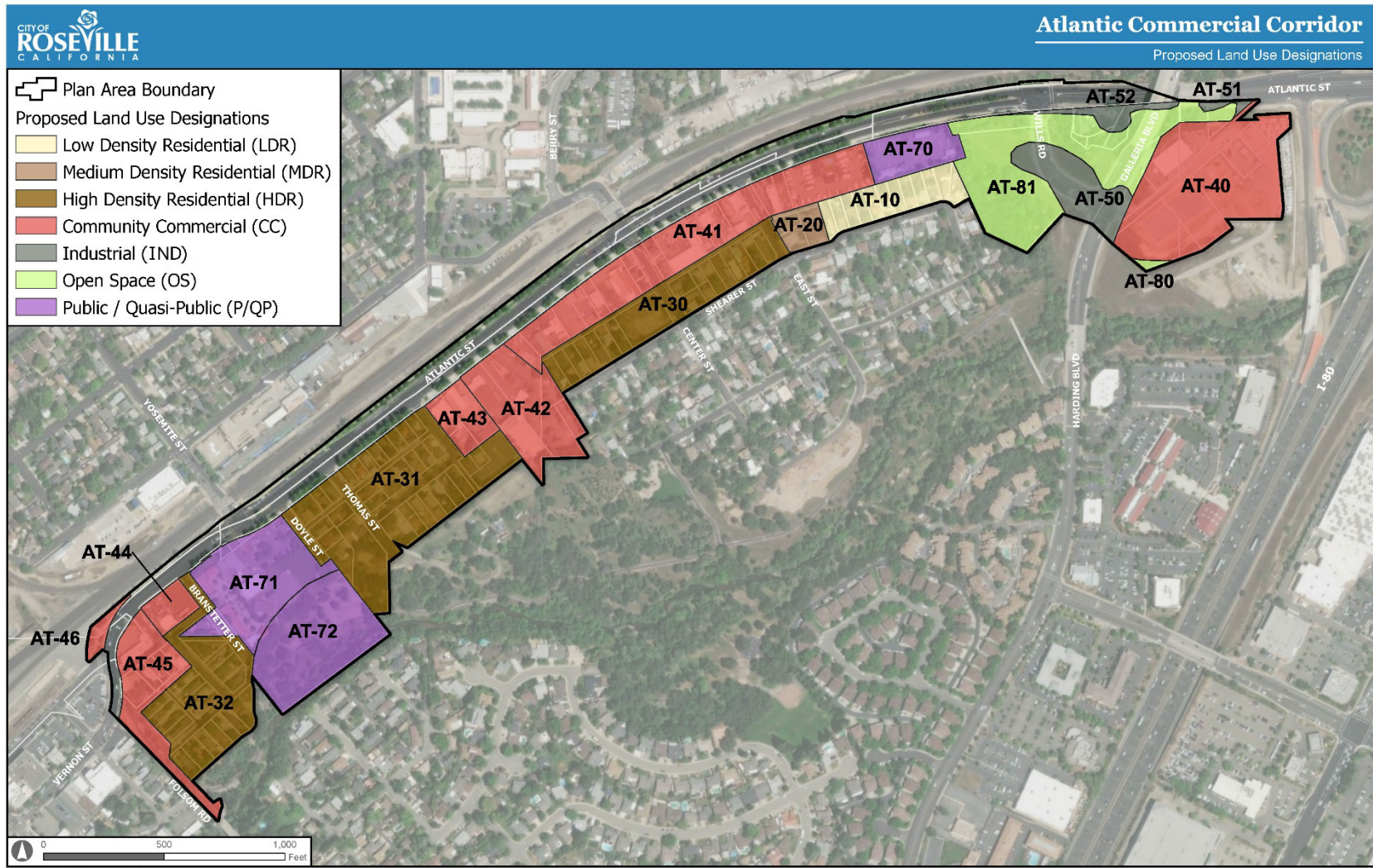


Figure 3.1 | Land Use Map

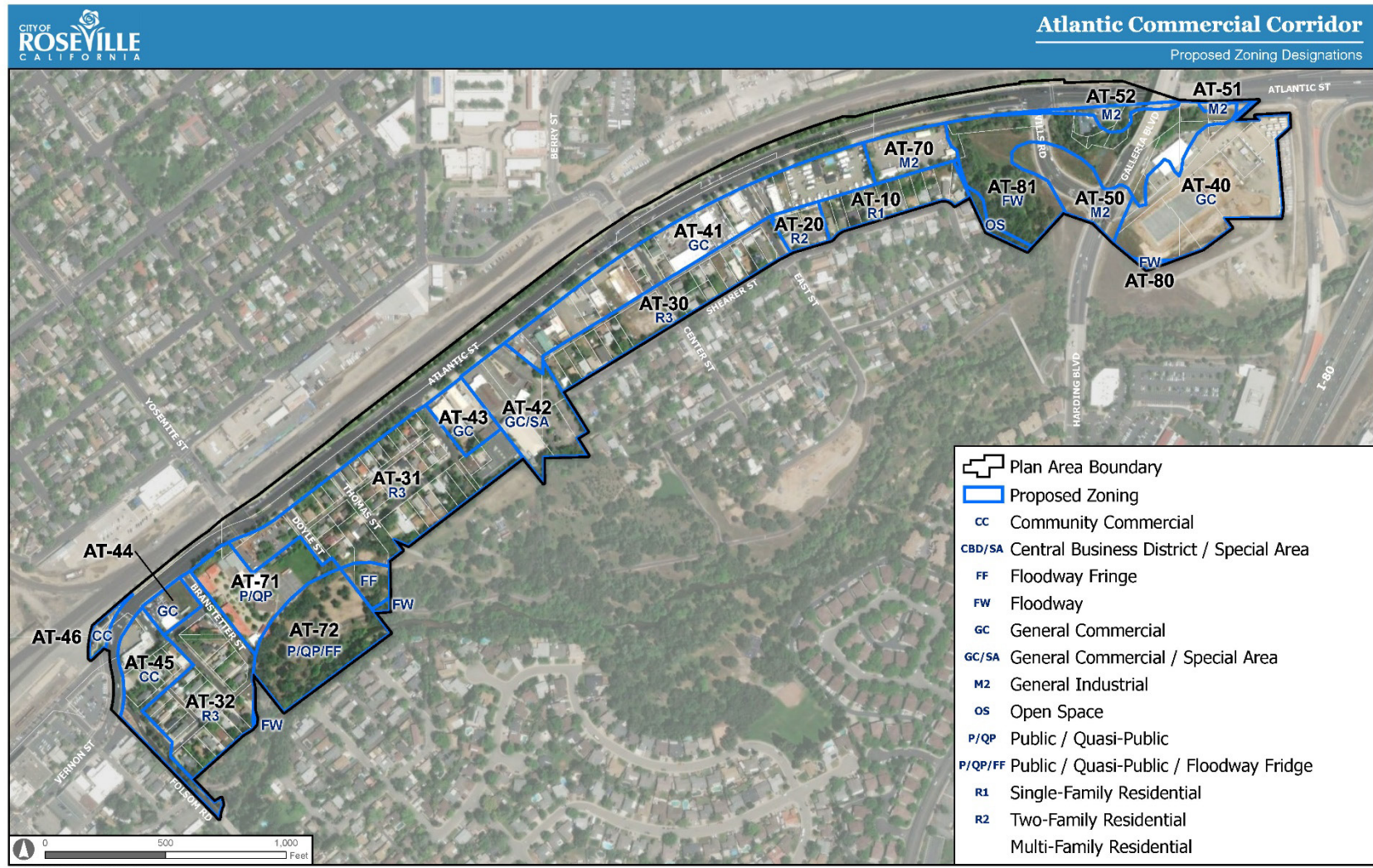


Figure 3.2 | Zoning Map

Note:

Labelling for the SA-AT overlay zones as indicated in Table 3.1 have been omitted to improve readability.

3.4 Land Use Designations and Zoning

The following section includes a general description of the land uses and zoning planned for the Plan Area. Descriptions of land use designations are based on the General Plan and descriptions of zoning districts are based on Roseville Municipal Code Chapter 19.33 (Zoning Ordinance) as of 2022, the original adoption date of this Corridor Plan, and are used as guidance for informational purposes only.

3.4.1 Permitted Commercial Uses

Commercial: Retail and Service Uses

Throughout the planning process for the Corridor Plan, neighborhood residents and community members identified the need for neighborhood-serving retail and service uses. These uses will help create an environment that is active, vibrant, and welcoming to pedestrians, as well as neighborhood residents and employees who will be able to walk to uses along Atlantic Street such as retail shops, restaurants, and convenience services. The retail and service uses envisioned for Atlantic Street are intended to meet the everyday needs of local residents and neighborhood walkability, and also build on the relationship of the Atlantic corridor to downtown Roseville. The Corridor Plan proposes the Community Commercial (CC) land use designation and zoning districts described below to achieve this.



The retail and service uses envisioned for Atlantic Street are intended to meet the everyday needs of local residents and enhance neighborhood walkability.

Office and Employment Uses

Office and employment uses help to create jobs and tax revenue, bring people to the area, and represent a captive market with the potential to support other uses, such as retail and commercial services. Professional offices and businesses are

encouraged to locate in the Plan Area, such as insurance agencies, law offices, and design firms. This type of employment-generating use benefits from the presence of neighborhood serving retail and services, such as restaurants, drycleaners, coffee shops, and business support services such as copy shops, and is a less intensive use that results in fewer conflicts when adjacent to residential uses.

Mixed-Use Development

One of the desired uses, or combination of uses, in the Plan Area is mixed-use development, incorporating a combination of retail/office, retail/residential, and office/residential uses. Two to three-story buildings, containing a combination of uses, will help to create a highly livable district for residents, employees, and shoppers, improving convenience through walkability and access. The first story of mixed-use buildings will consist of office and retail uses to help create an attractive and interesting street frontage, consisting of shops, restaurants, personal services, and small offices. Live/work units are also permitted.



Example of live/work units which are also permitted in the Plan Area.

Conditionally Compatible Commercial Uses

One of the intended outcomes of plan implementation is to increase the availability of housing within the Plan Area by facilitating development of properties that already have a multifamily zoning designation. In addition, the commercial areas along Atlantic Street are directly adjacent to existing single-family homes. Therefore, some higher intensity commercial and light industrial uses, which may conflict with residential quality of life due to factors such as noise, odor, or dust, require additional review through a Conditional Use Permit (CUP) process. The CUP will allow some restrictions, such as hours of operation, to be placed on conditionally compatible businesses to minimize impacts on adjacent land uses.

Many of these uses, such as auto repair, already exist within the Plan Area. Existing businesses will be allowed to continue current operations, improve their buildings, and even expand with the nonconforming use provisions of the Corridor Plan. For example, improvements to a façade or expansion towards Atlantic Street would not require a CUP; however, adding a service bay next to a single-family property line may trigger the requirement. Guidelines for determining whether a CUP would be required for a nonconforming use are included in the Roseville Municipal Code Chapter 19.33 (Zoning Ordinance).

Community Commercial (CC) Land Use Designation

To achieve the desired uses listed above, the Community Commercial (CC) land use designation will be used to provide for a broad range of goods and services, primarily retail and services such as auto sales and repair, commercial childcare facilities, and secondarily professional office uses, including medical offices and clinics. These areas are to be located at intersections or adjacent to arterial roadways. The compatible implementing zones within the CC designation are: NC (Neighborhood Commercial), CC (Community Commercial), PD (Planned Development), GC (General Commercial), HC (Highway Commercial), CMU (Commercial Mixed-Use). Of these, only General Commercial and Community Commercial are located within the Plan Area, and are described below, as adopted in the Roseville Municipal Code Chapter 19.33 (Zoning Ordinance) as of September 2022.

Commercial Zoning Districts

General Commercial (GC)

The General Commercial district is intended to serve the entire community by providing areas for commercial facilities that are more of a service or heavy commercial character than are permitted in the community commercial district, and may involve outdoor display, storage or activity areas.

Community Commercial (CC)

The Community Commercial district is intended to serve the principal retail shopping needs of the entire community by providing areas for shopping centers, and other retail and service uses.

3.4.2 Residential Uses

The residential area adjacent to the Plan Area is a long-standing single-family residential neighborhood. Many homes within the neighborhood are smaller, more than 50 years old, and occupy long, linear parcels with alley access. Most of the residential properties on the block along Atlantic Street and in the residential areas on the western side of the Atlantic corridor are small lots currently within the multifamily residential zone district, and are developed with just one home. These lots are unlikely to be consolidated and redeveloped with high density multifamily housing, even though this use is permitted by existing conditions. These lots are primarily expected to facilitate second or third units that are compatible with existing homes. High density multifamily residential development may be expected to occur on vacant or larger underused properties. The Corridor Plan includes

correcting the land use designations over all properties within the multifamily zone district to High Density Residential (HDR) to streamline future entitlement and building permit applications.



The Atlantic Street Corridor Plan will allow higher densities closer to Atlantic Street.

Low Density Residential (LDR)

The LDR land use designation is applied to lands where single-family dwelling units, which comprise the majority of Roseville's housing supply, are located. The lots are large enough to provide flexibility to accommodate development constraints such as slopes, trees, natural features, etc. Densities range from 0.5 to 6.9 units per acre with typical lots averaging 6,000 to 7,500 square feet, though sizes may be larger or smaller. Homes can be either attached or detached, and additional uses may include public and private parks and recreation areas, natural preservation and open space areas, landscape corridors, public utility easements, schools, religious facilities, accessory dwelling units, and limited office, commercial childcare facilities, and neighborhood retail and services. The compatible implementing zones within the LDR designation are: R1 (Single-Family Residential), R2 (Two-Family Residential), RS (Small Lot Residential), RMU (Residential Mixed-Use), and PD (Planned Development). R1 and R2 are located within the Plan Area and are described below.

Medium Density Residential (MDR)

The MDR land use designation is used for a variety of housing types including small-lot single-family detached dwelling units, attached patio homes, halfplexes, duplexes, townhouses, condominiums, and mobile home parks. These homes usually serve as a transition between higher intensity land uses and low-density residential uses. Densities range from 7.0 to 12.9 units per acre. Like LDR, the MDR designation may also accommodate public and private parks and recreation areas, natural preservation and open space areas, landscape corridors, public utility easements, schools, religious facilities, accessory dwelling units, and limited office, commercial childcare facilities, and neighborhood retail and services. The compatible implementing zones within the MDR designation are: R2 (Two-Family Residential), R3 (Multifamily Housing), RS (Small Lot Residential), RMU (Residential Mixed-Use), and PD (Planned Development). R2 and R3 are located within the Plan Area and are described below.

High Density Residential (HDR)

The HDR land use designation provides for apartments or condominiums with multiple-story structures containing multiple attached dwelling units with densities over 13.0 units per acre. These areas are intended to be located along bicycle and transit corridors in close proximity to services. This designation may be combined with commercial uses to form a mixed-use development where higher densities could be desirable and beneficial. The HDR designation allows for the same secondary uses as both LDR and MDR: public and private parks and recreation areas, natural preservation and open space areas, landscape corridors, public utility easements, schools, religious facilities, accessory dwelling units, and limited office, commercial childcare facilities, and neighborhood retail and services. The compatible implementing zones within the HDR designation are: R3 (Multifamily Residential), RMU (Residential Mixed-Use), and PD (Planned Development). Only R3 is located within the Plan Area and is described below.

Residential Zoning Districts

R1 – Single-Family Residential

The R1, single-family residential district is intended for detached, single-family homes and similar and related uses inclusive of half-plexes.

R2 – Two-Family Residential

The R2, two-family residential district is intended to allow two dwellings per lot, either detached single-family dwellings or duplexes, and similar and related compatible uses.

R3 – Multifamily Housing

The R3, multifamily housing district is intended for a range of high density and multiple-family housing. The types of land use intended for the R3 zoning district include apartments, condominiums, townhomes, small lot cluster housing, and similar and related compatible uses.

3.5 Preexisting Special Area Overlay Zone Districts

A Special Area (SA) district is an overlay district which allows modification of the underlying general district regulations (including both permitted use types and development standards) by reference to regulations adopted either in a specific plan, which applies to the property so classified, or in the ordinance rezoning the property so classified. A property in the Plan Area was rezoned to a parcel-specific Special Area overlay district. The specific circumstances which resulted in the permitted use tables contained in this Special Area district remains true and unique to the property. Therefore, this preexisting Special Area district will not be superseded or replaced by the permitted use tables of the Special Area district associated with the Atlantic Corridor Plan. The permitted use tables within the below Special Area district will continue to regulate the affected parcels, as supplemented or augmented by the Design Guidelines of the Corridor Plan. Where there is a conflict between the permitted use tables of the Special Area district associated with the Corridor Plan and the preexisting Special Area district, the preexisting Special Area district shall regulate the property. The preexisting Special Area overlay district subject to this section is as follows:

- ▶ **706 Atlantic Street** – GC/SA – This SA overlay was created with Ordinance number 3990 on September 17, 2003. The overlay restricts use of the property to Community Assembly.



Chapter 4 Circulation

4.1 Introduction

This chapter describes the Atlantic corridor's circulation system, including existing transit and facilities for alternative transportation. It includes an overview of the Plan Area's existing circulation system, to provide a baseline upon which to build the goals, objectives, and policies that support improvements and enhancements to the streetscape and streetscape environment. The purpose of this chapter is to describe the existing constraints and opportunities within and in the vicinity of the Plan Area, establish policies, and define improvement options. Due to their proximity, the circulation maps cover both the Atlantic corridor and the Douglas-Harding corridor Plan Areas.

4.2 Existing Circulation and Conditions

Existing circulation maps and conditions maps were prepared for Atlantic Street and Folsom Road (including Estates Drive) and for Douglas Boulevard, and Harding Boulevard and are provided below in Figures 4.1 and 4.2. The Existing Circulation maps focus on existing infrastructure including:

- ▶ multi-use trails
- ▶ on-street bike lanes
- ▶ bus routes
- ▶ signalized intersections, minor intersections (where side streets have stop signs) and all-way stops
- ▶ transit stops
- ▶ major destinations (such as Roseville High School)

The purpose of these maps is to visually identify the key circulation infrastructure; the maps do not identify all infrastructure or facilities.

Existing Conditions maps were also prepared for the Plan Area, and these focus on features and conditions which influence the mobility and streetscape environment, including:

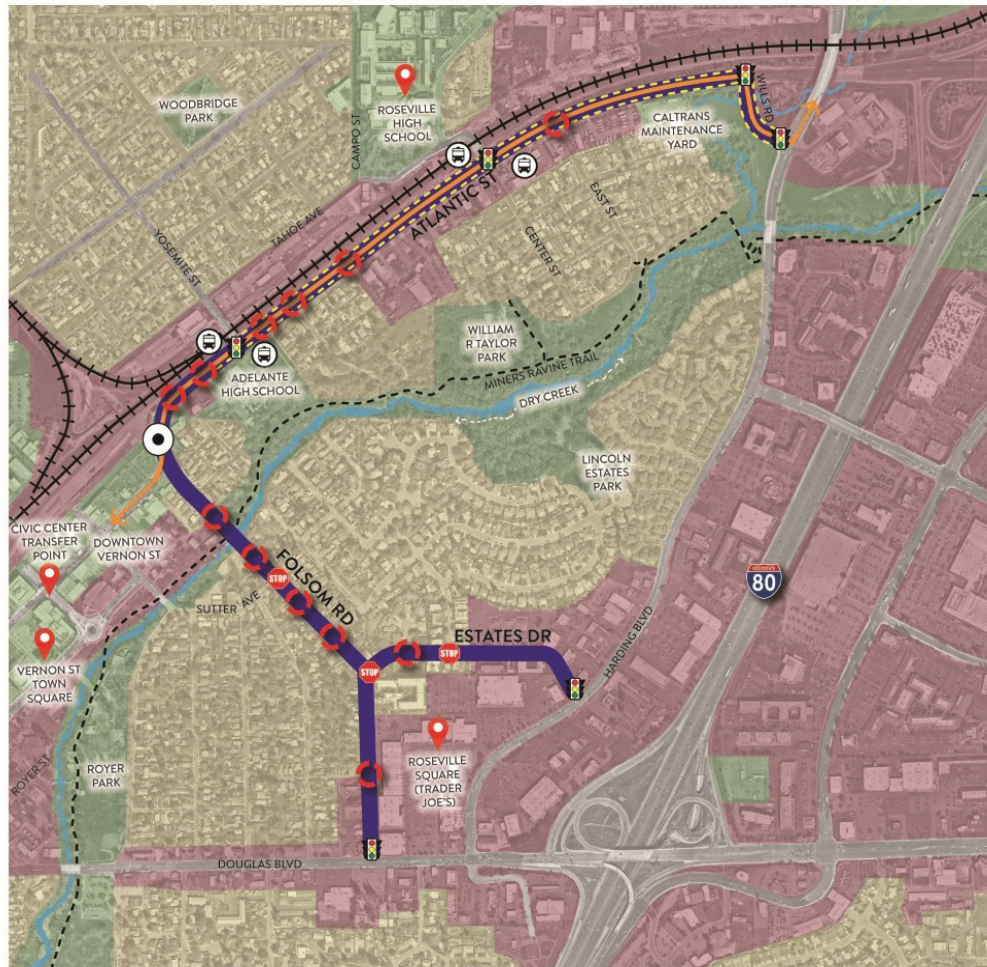
- ▶ trails and trail access
- ▶ sidewalk access gaps, where sidewalk or certain pedestrian improvements are absent
- ▶ overhead utilities
- ▶ raised medians
- ▶ driveway locations (general)
- ▶ crosswalks
- ▶ large parking lots (more than 60 stalls)
- ▶ railroad crossings and bridges
- ▶ gateway monuments

The purpose of these maps is to display key conditions that influence paths of travel which may be relevant to future decisions about streetscape improvements.

EXISTING CIRCULATION MAP - ATLANTIC ST. & FOLSOM RD.



ROSEVILLE CONCEPTUAL STREETScape OPTIONS



LEGEND

MAJOR CORRIDORS

- ATLANTIC / FOLSOM SPECIFIC AREA*
- INTERSTATE 80
LOCAL AND REGIONAL INTERSTATE CONNECTION
- UPRR TRACK (UNION PACIFIC RAILROAD)

LAND USE

- RESIDENTIAL
- NON-RESIDENTIAL
OFFICE, RETAIL SPACE, COMMERCIAL USES
- CIVIC / PUBLIC / DOWNTOWN DISTRICT
CITY OFFICE, PUBLIC SPACE, PARKS,
DOWNTOWN BUSINESS DISTRICT

EXISTING CIRCULATION

- CLASS I MULTI-USE TRAIL
- CLASS II ON-STREET BIKE LANES
- BUS ROUTE
- SIGNALIZED INTERSECTIONS
- MINOR INTERSECTIONS
PRIORITY GIVEN TO MAJOR CORRIDOR
- ALL-WAY STOP CONTROLLED INTERSECTIONS
- TRANSIT STOPS
- TRAFFIC-GENERATING DESTINATIONS
- FUTURE ROUNDABOUT - NOT A PART OF THIS PROJECT

0' 150' 300' 600'
DATE: 1/25/22



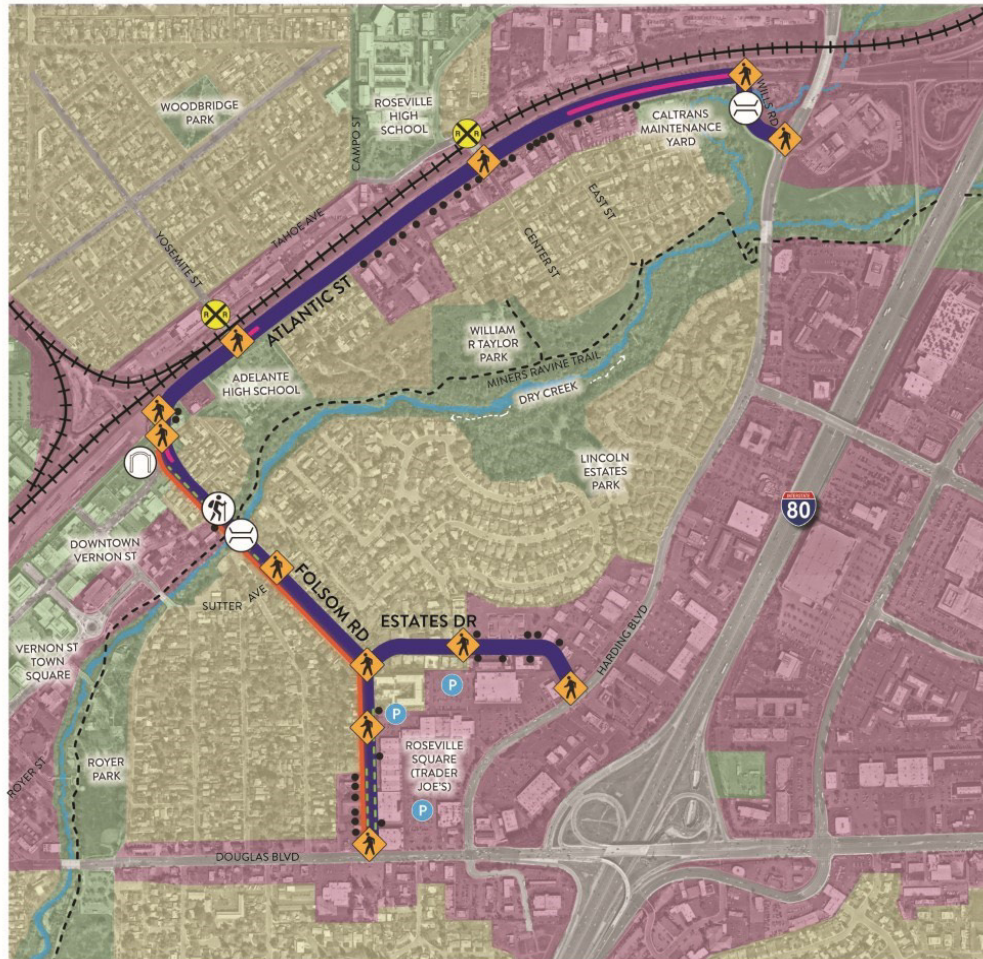
*NOTE: ONLY INFORMATION THAT IS DIRECTLY RELATED TO OR SUPPORTS THE CONTEXT OF THIS SPECIFIC AREA MAP HAS BEEN DISPLAYED. THIS INCLUDES, BUT IS NOT LIMITED TO, MAP LABELS SUCH AS STREETS AND POINTS OF INTEREST AS WELL AS LOCATIONS OF LEGEND ITEMS.

Figure 4.1 | Existing Circulation – Atlantic Street, Folsom Road, and Estates Drive

EXISTING CONDITIONS MAP - ATLANTIC ST. & FOLSOM RD.



ROSEVILLE CONCEPTUAL STREETSCAPE OPTIONS



LEGEND

MAJOR CORRIDORS

- ATLANTIC / FOLSOM SPECIFIC AREA*
- INTERSTATE 80
LOCAL AND REGIONAL INTERSTATE CONNECTION
- UPRR TRACK (UNION PACIFIC RAILROAD)

LAND USE

- RESIDENTIAL
- NON-RESIDENTIAL
OFFICE, RETAIL SPACE, COMMERCIAL USES
- CIVIC / PUBLIC / DOWNTOWN DISTRICT
CITY OFFICE, PUBLIC SPACE, PARKS,
DOWNTOWN BUSINESS DISTRICT

EXISTING CONDITIONS

- BIKE AND HIKING TRAIL
- SIDEWALK ACCESS GAP
- OVERHEAD UTILITIES
- RAISED MEDIAN
- COMMERCIAL DRIVEWAY
- STRIPED CROSSWALK
- PARKING LOTS (>60 STALLS)
- TRAIL ACCESS
- RAILROAD CROSSING
- BRIDGE
- EXISTING GATEWAY MONUMENT

0' 150' 300' 600'
DATE: 1/25/22

*NOTE: ONLY INFORMATION THAT IS DIRECTLY RELATED TO OR SUPPORTS THE CONTEXT OF THIS SPECIFIC AREA MAP HAS BEEN DISPLAYED. THIS INCLUDES, BUT IS NOT LIMITED TO, MAP LABELS SUCH AS STREETS AND POINTS OF INTEREST AS WELL AS LOCATIONS OF LEGEND ITEMS.

Figure 4.2 | Existing Conditions – Atlantic Street, Folsom Road, and Estates Drive

4.2.1 Plan Area Roadways

The location of primary roadways in and connected to the Plan Area are shown in Figures 4.1 and 4.2. The main roadway in the Plan Area is Atlantic Street, which connects to a number of smaller streets. Atlantic Street is classified as an arterial, which are designed to move large volumes of traffic at relatively high speeds through the city and beyond.



Existing planted median along the east end of Atlantic Street.

The City's General Plan identifies Atlantic Street as a minor arterial roadway, and travels east to west, becoming Vernon Street just west of the Plan Area boundary and becoming Eureka Road east of I-80. There are three signalized intersections along Atlantic Street in the Plan Area, two of which have left-turn pockets that provide access north across the Union Pacific Railroad tracks, at Yosemite Street and Tiger Way. The third signalized intersection occurs at Atlantic Street and Wills Road, on the eastern end of the Plan Area. While the majority of Atlantic Street includes a center turn lane to allow westbound traffic to turn left into the neighborhood, some sections include a landscaped median. There are six minor intersections on Atlantic Street; at a minor intersection, traffic on the primary roadway (Atlantic Street) continues to flow while the connecting side street is stop controlled.

The remaining roadways are classified in the General Plan as local streets, which provide direct access to residences, services, and other destinations.

4.2.2 Bicycle System

The City of Roseville's bikeway system includes on- and off-street facilities interconnected to form a comprehensive network of bikeways. Bicycle facilities located in or nearby the Plan Area are classified and located as follows:

- ▶ Class I Off-Street Paths – These are paved multi-use paths within their own alignment separated from streets, often located in open space areas. The nearest Class I path is the Miners Ravine Trail, located within the Dry Creek

open space area. This is located south of the Plan Area, and is accessible from four nearby locations: William R. Taylor Park, on Douglas Boulevard within Royer or Saugstad Park, on Folsom Road at Linda Drive, and on Harding Boulevard north of Shadow Ridge. The Miners Ravine Trail is more than 8 miles long and connects Downtown to the northeastern area of the city at Sierra College Boulevard. South of Douglas, the Miners Ravine Trail connects to the planned Dry Creek Greenway East Trail.



Existing Class I bike path on the Miners Ravine Trail.

- ▶ **Class II On-Street Bike Lanes** – Bike lanes are areas within paved streets that are identified by striping and signs for preferential (semi-exclusive) bicycle use. Class II bike lanes are typically five to six feet wide. Class II bike lanes are provided along Atlantic Street.



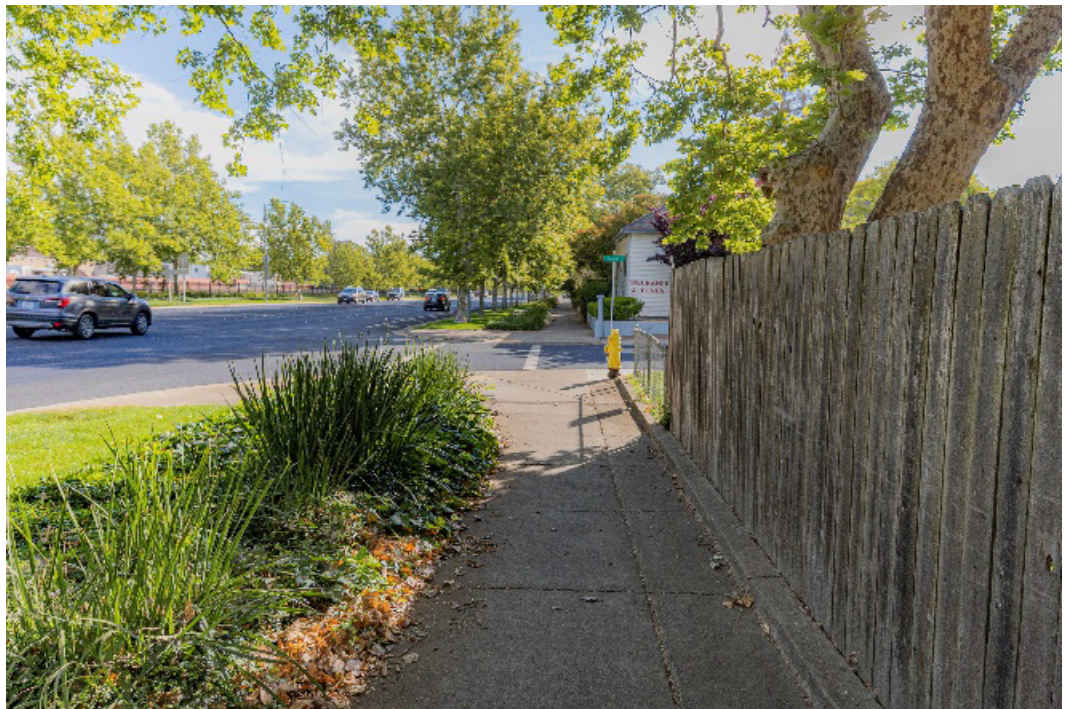
Existing Class II bike lanes on Atlantic Street.

The locations of these bike facilities are shown on Figures 4.1 and 4.2. The bicycle facilities on Atlantic Street connect via Wills Road to the facilities on Harding Boulevard, providing access to the commercial areas along the roadway and to Miners Ravine Trail.

4.2.3 Pedestrian System

Pedestrian facilities in the Plan Area consist of sidewalks, pedestrian ramps, crosswalks, and pedestrian crossing signals. Sidewalks are located on both sides of Atlantic Street for the entire segment located within the Plan Area, with portions of the sidewalk separated from the roadway and accompanied by mature landscaping. On the south side of Atlantic Street, the sidewalk is interrupted by a number of private, commercial driveways. The primary residential streets within the neighborhood south of Atlantic Street have attached or detached sidewalks throughout.

Striped pedestrian crossings are provided at Yosemite Street, Center Street, and Wills Road. Appropriate crosswalk locations and designs are based on an assessment of efficient travel routes to connect users to destinations, rather than based on a set rule such as minimum spacing (the distance between crosswalks). Crosswalk locations and designs are also influenced by the type of traffic control (signal, stop sign, no controls) and signal timing/coordination. The locations of existing striped crosswalks in the Plan Area are shown on Figure 4.2.



Portions of the sidewalk on the south side of Atlantic Street are accompanied by existing mature landscaping.

Along Atlantic Street the crosswalk locations provide connections across the road to key destinations, including to Adelante and Roseville High Schools; William R. Taylor Park; the Miners Ravine Trail, Vernon Street and Downtown, and commercial businesses on the south side of Atlantic Street.

4.2.4 Transit

The Local A and B bus routes run in a loop that includes Atlantic Street, and connects to Downtown, the Galleria Transfer Point, Sutter Medical Center, the Sierra Gardens Transfer Point, and the Louis Orlando Transit Center. The Sierra Gardens Transfer point serves multiple routes (the A, B, C, E, F, and G routes), as does the Louis Orlando Transit Center (the A, B, and R routes) and the Galleria Transfer Point (A, B, S, and M routes). Both the Louis Orlando Transit Center and the Galleria Transfer Point also provide connections to the city's commuter bus routes. In addition, a 91-space Park and Ride lot at Saugstad Park is near the Plan Area, and provides parking for commuter service into Sacramento.



Existing bus shelter on Atlantic Street at Doyle Street.

The public's top three priorities for future streetscape improvements within the Plan Area are wider sidewalks, landscaping and shade, and safety improvements.

4.3 Circulation Goals

Input gathered through a series of workshops, surveys, phone calls, and emails to City staff indicated that the public's top three priorities for future streetscape improvements within the Plan Area are wider sidewalks, landscaping and shade, and safety improvements. The following goals reflect the future vision of the Plan Area, and help set the framework for the land use and community character strategies for the Plan Area. These goals are intentionally broad, and the following sections of this chapter will detail policies and strategies that can be used to achieve these goals. These goals also help to address the overall plan objectives, which were detailed in Chapter 1.

GOAL 1: Improve the visual environment of the primary roadway corridors to establish community identity and enhance the streetscape.

Policy 1.1: Promote the history and identity of the Atlantic corridor through consistent design themes applied to wayfinding signage, gateway monuments, public art, streetscape improvements, and other public realm improvements. There are a variety of design options for each type of improvement (e.g., crosswalks, corners, etc.) in the Plan Area. The design theme should be considered and selected as part of the first improvement project of its kind within the Plan Area, and then carried throughout as part of future improvement projects. The Design Guidelines should be used to inform the design theme selection process.

Policy 1.2: Establish community gateways designed to visually enforce the streetscape plan theme for the Plan Area. Future roadway and other capital improvement projects at or near gateway intersections (see the Opportunity Plan) should consider incorporation of design themes which reinforce the overall streetscape plan. The Design Guidelines should be used to inform this process.

Policy 1.3: Work with stakeholders, residents, and property owners to identify funding mechanisms for delivering and maintaining streetscape improvements. The Circulation chapter of this Corridor Plan describes conceptual streetscape options to improve and beautify streetscapes in the Plan Area. The City will seek grant funding to support the implementation of public realm improvements. Other funding sources could include the establishment of a Business Improvement District (BID) and/or Lighting and Landscape District (LLD). Such districts are formed by interested property owners within a certain geographic area, in which the members agree to provide funding for specified improvements as part of a public-private partnership. The focus of a BID is on public realm improvements in commercial areas, the provision of street or other decorations, and community initiatives. The focus of an LLD is constructing and maintaining landscaping, lighting, and related streetscape improvements.

Policy 1.4: Encourage public art¹ on utilitarian structures. Public art placed on utilitarian objects such as trash enclosures, utility boxes, and other structures increases the vibrancy of an area and reduces the potential for graffiti on the structures.

¹ Business signage is subject to the City's Sign Ordinance and/or Planned Sign Permit Program, even when the business name or other advertising is incorporated into a wall mural or other public art.



Public art placed on utilitarian objects such as utility boxes, increases the vibrancy of an area.

GOAL 2: Improve the circulation environment within the Plan Area for all modes of transportation.

Policy 2.1: Provide wayfinding signage indicating the location or direction of key amenities and circulation connections, such as parks, trailheads, bus stops, and bicycle facilities. Wayfinding signage helps direct people from point to point and confirms progress along the route. Signage is also an opportunity to create or reinforce community identity through a unified design theme applied to the signs. The location of wayfinding signs should connect places of interest and promote active transportation.

Policy 2.2: Consider transportation system improvements that support choice in travel modes. The transportation system in the Plan Area is defined by existing right-of-way limits, buildings, and other factors which constrain the City's ability to make multi-modal improvements at this time. These constraints may be reduced over time as the area redevelops and the mobility environment changes. Therefore, the City will consider the feasibility of multi-modal system improvements as part of any future roadway project or circulation design project in the Plan Area.

Policy 2.3: Consider improvements to enhance the appearance and function of shared center turn lanes and medians. Enhancements may include special pavement markings, pavement treatments, landscaping, hardscaping, or other improvements, as appropriate. As funding is available, the City will determine the most appropriate location for improvements and the most appropriate type of improvement. The determination of suitability, location, and design of improvements will depend on a more detailed site- or project-specific evaluation of needs and constraints.

Policy 2.4: Consider improvements to enhance the appearance and function of crosswalks and corners. Enhancements may include special pavement markings, pavement treatments, or other improvements, as appropriate. As funding is available, the City will determine the most appropriate location for improvements and the most appropriate type of improvement. The determination of suitability, location, and design of improvements will depend on a more detailed site- or project-specific evaluation of needs and constraints.

Policy 2.5: Consider improvements to enhance the appearance, comfort, and ridership use of transit stops. Transit stops should provide a comfortable short-term waiting environment. Key features include shelter from sun and rain, a place to sit until transportation arrives, and other features that make the waiting area pleasant, such as landscaping and public art. As funding is available, the City will determine the most appropriate location for improvements and the most appropriate type of improvement. As land use within and near the Plan Area evolves and becomes more supportive of alternative modes of transportation, additional transit services and facilities should be considered.

Policy 2.6: Consider improvements to enhance the function and use of bicycle facilities. Bicycle infrastructure that is connected to important destinations and is comfortable and pleasant to use increases the viability of using a bicycle as an alternative mode of travel. Bicycle use promotes health by adding opportunities for physical activity, can reduce local traffic, and can help activate a corridor. Bicycle facilities can include a wide range of options that enhance bicycle use, including dedicated bicycle lanes and paths, bike racks or lockers at businesses and workplaces, and the comfort of the surrounding streetscape design where bikeways are located. As funding is available, the City will determine the most appropriate location for improvements and the most appropriate type of improvement. The determination of suitability, location, and design of improvements will depend on a more detailed site- or project-specific evaluation of needs and constraints.



Buffered bike lanes with landscaping and vertical curbs can greatly enhance the safety of the bicyclists while contributing to the streetscape.

Policy 2.7: Consider trailhead improvements to enhance community identity and expand trail access opportunities. Trails provide recreation and transportation corridors, connecting to parks, services, and other destinations. Trailheads are an opportunity to establish community identity through interpretive or informational signage and placemaking improvements. The contents of informational and interpretive signage should promote the history and identity of the Atlantic corridor, in consultation with affiliated tribes, local historical societies, or other relevant cultural stakeholders.

GOAL 3: Facilitate safe and compatible connections between neighborhoods, businesses, parks, trails, transit, and other key locations.

Policy 3.1: Minimize traffic intrusion into surrounding residential neighborhoods by avoiding new roadway connections onto existing local residential streets, to the extent reasonable. The Plan Area is surrounded by established residential neighborhoods accessed through local streets intended to support low traffic volumes. New development and redevelopment projects should avoid driveways and other connections to these local streets, when feasible, unless the new access point is located on a corner lot at the intersection of a local street and a collector or arterial.

Policy 3.2: Promote streetscape designs which provide traffic calming benefits and implement crime prevention through environmental design principles. Streetscape designs which promote traffic calming and crime prevention through environmental design (CPTED) can reduce speeding; create a more welcoming environment for pedestrians, bicyclists, and others; deter crime; and help create a sense of community.

Policy 3.3: Encourage new development in commercial districts which enhance pedestrian and bicycle access, including mixed-use projects and higher densities and floor area ratios (FARs), when appropriately designed for the context of the surrounding areas. The creation of safe and compatible connections between uses will depend, in part, on well-designed projects which provide frontage improvements, redevelop parking lots, and incorporate bicycle- and pedestrian-friendly designs.

GOAL 4: Improve the streetscape design to create a walkable community providing an attractive, comfortable, and safe environment for pedestrians.

Policy 4.1: Improve pathways, crosswalks, and intersections within the Plan Area to enhance the pedestrian environment and encourage pedestrian mobility. Sidewalks within the Plan Area are typically four feet wide, include utility and other encroachments, and are generally not buffered by landscaping. Efforts should be made to widen and/or separate sidewalks where possible, add landscape buffers, and remove encroachments. Enhanced paving designs or markings at corners and within crosswalks can also enhance identity, function, and pedestrian comfort. As frontage redevelopment occurs, careful consideration must be given to the design of the transition between updated frontage sections with widened and/or separated sidewalks and existing frontage sections with attached four-foot sidewalks.



Widened sidewalks and pedestrian-scale lighting can enhance the pedestrian environment and encourages pedestrian mobility.

Policy 4.2: Provide pedestrian-scale lighting along the roadway frontage, where feasible. Freestanding luminaries shall adhere to the Roseville Electric Commercial Construction Standards Acorn Style Lights. Pedestrian-scale lighting improves pedestrian visibility and can contribute to the identity of an area. Pedestrian-scale is defined as lighting at a height of between 8 and 12 feet above grade with illumination between 0.5 and 1.0 foot-candle.

4.4 Streetscape Plan

The Corridor Plan identifies the general areas where streetscape improvements could be most beneficial or effective, to guide future improvements.

The Plan Area's location between Harding Boulevard and Downtown Roseville provides an opportunity to embrace this area as a gateway to Downtown. An Opportunities Plan map was prepared for Atlantic Street, Folsom Road, and Estates Drive, which connects into the Douglas-Harding Corridor (Figure 4.3). This map was developed through an analysis of the existing circulation and existing conditions maps and surveys and comments from the community. The purpose of the map is to identify the general areas where streetscape improvements could be most beneficial or effective, given the identified constraints and conditions. The map is intended to be used as a guide for planning future improvements but are not intended to either require or limit the specified improvements to the exact locations shown. The final determination of suitability, location, and design of improvements will depend on a more detailed site- or project-specific evaluation of needs and constraints.

The maps identify the following general opportunity areas:

- ▶ **Intersection:** These locations are opportunities for corner, crosswalk, and aesthetic/identity enhancement and treatments.
- ▶ **Transit Stop Enhancement:** These locations are opportunities for facility and aesthetic/identity enhancement and treatments.
- ▶ **Landscape/Sidewalk:** These are areas where landscaping could be enhanced where landscaping exists or where it would be beneficial to add landscaping as part of redevelopment.
- ▶ **Trailhead:** These are existing trailhead locations, important for the consideration of wayfinding signage elsewhere in the Plan Area and create or reinforce community identity.
- ▶ **Center Turn Lane/Raised Median:** These are existing medians and center turn lanes where various improvements could be made, including the enhancement of existing landscaping, aesthetic paving, or other improvements.
- ▶ **Pedestrian Lighting:** These are areas where pedestrian-scale lighting may be appropriate, to define key pedestrian paths and enhance community identity.
- ▶ **Gateway Enhancement:** These are key entry points into the Plan Area where monuments, landscaping, or other identity enhancements may be appropriate.

To supplement the Opportunity Plan map, example streetscape sections are provided below in Figure 4.4 to identify a suite of options available for improvements. The listed improvements include a wide array of options, including improvements to corners, crosswalks, landscaping and sidewalks, center turn lanes, medians, the pedestrian environment, transit stops, and gateways. Multiple images are shown to reflect variation in the existing environment (e.g., right-of-way landscaping is currently present or absent), but any of the improvements listed on the example streetscapes may be implemented in the Plan Area. The example streetscape images are followed by a description of the improvement options, along with inspirational imagery. General cost estimates for each improvement type are included in Appendix A.

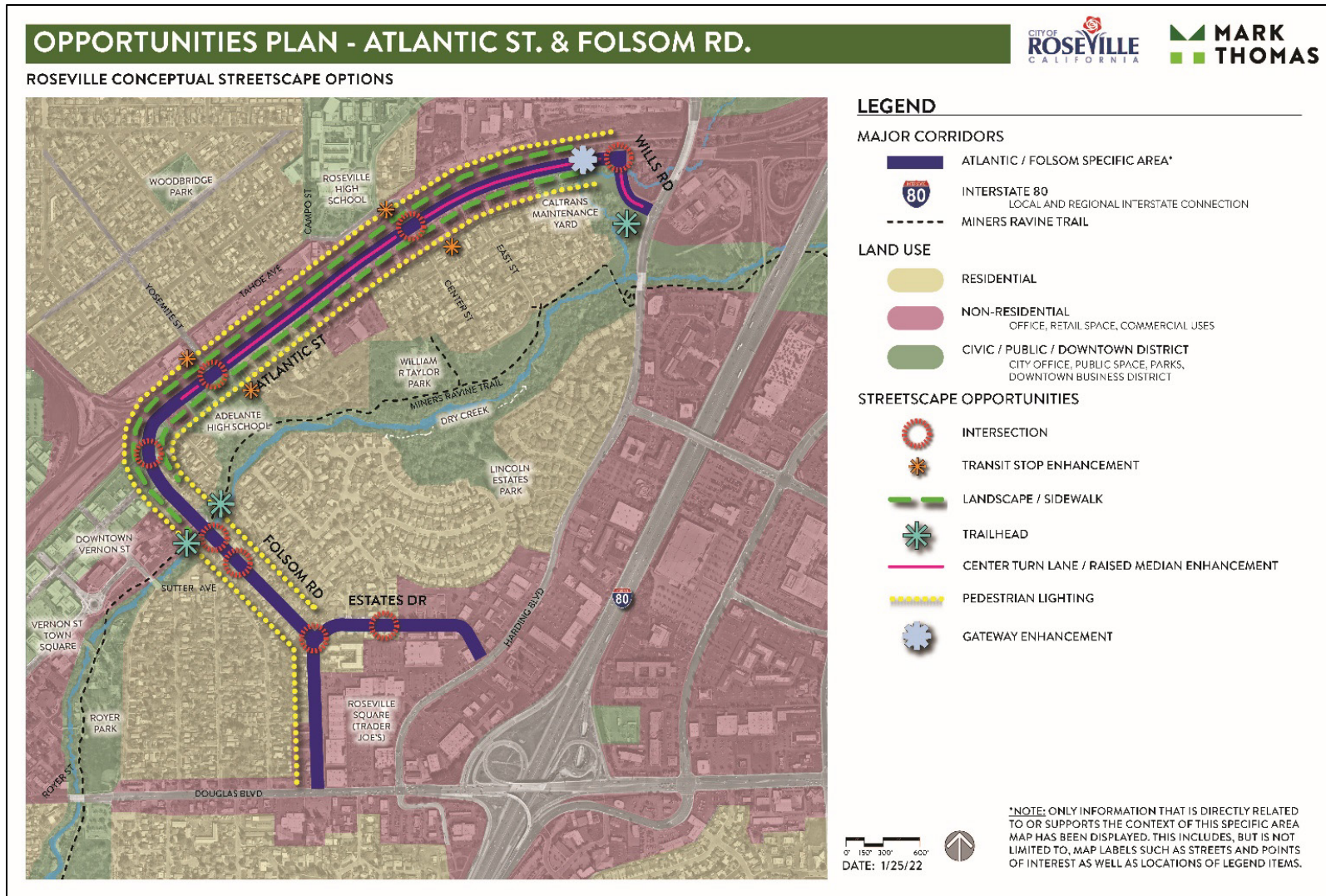
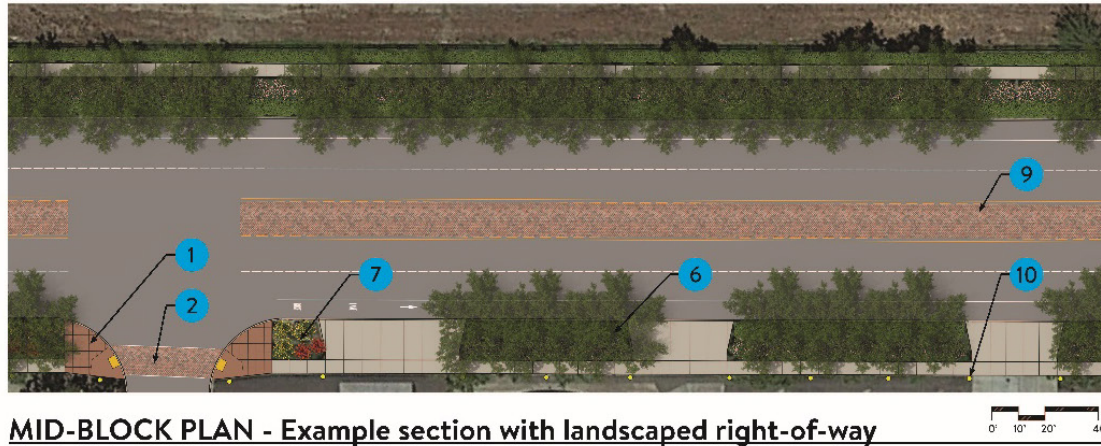


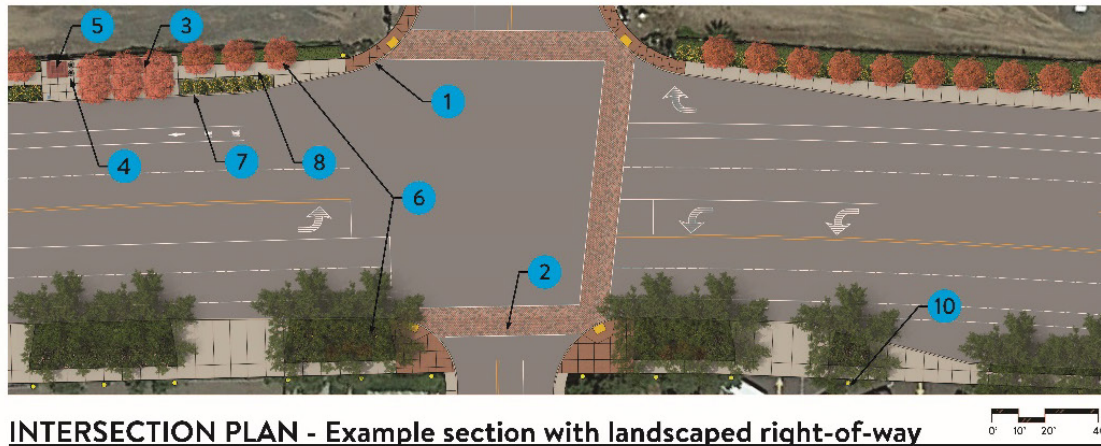
Figure 4.3 | Opportunities Plan – Atlantic Street, Folsom Road, and Estates Drive

STREETSCAPES

ROSEVILLE CONCEPTUAL STREETSCAPE OPTIONS



MID-BLOCK PLAN - Example section with landscaped right-of-way



INTERSECTION PLAN - Example section with landscaped right-of-way

LEGEND

INTERSECTION

- 1** CORNER TREATMENTS
 - Enhanced Paving
 - Colored Concrete
 - Stamped Concrete

- 2** CROSSWALK TREATMENTS
 - Enhanced Paving
 - Decorative Striping
 - Decorative Coating

TRANSIT STOP ENHANCEMENT

- 3** PUBLIC ART INSTALLATION
- 4** SITE FURNISHINGS
- 5** SHELTERS/SHADE

LANDSCAPE / SIDEWALK

- 6** STREET TREES
- 7** SHRUBS / GROUNDCOVERS ENHANCEMENTS AND OTHER LANDSCAPE FEATURES
- 8** SEPARATED SIDEWALKS

CENTER TURN LANE

- 9** AESTHETIC PAVING (CENTER TURN LANE)
 - Enhanced Paving
 - Decorative Striping

MEDIAN

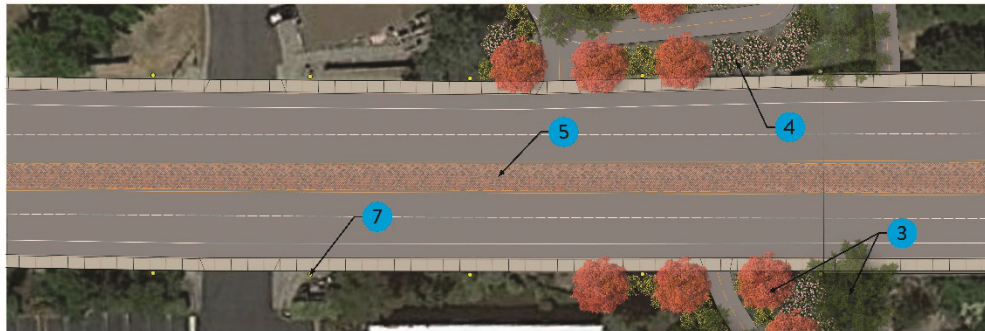
PEDESTRIAN ENVIRONMENT

- 10** DECORATIVE STREET LIGHTS
- WAYFINDING/INFORMATIONAL SIGNAGE
- STREET FURNITURE

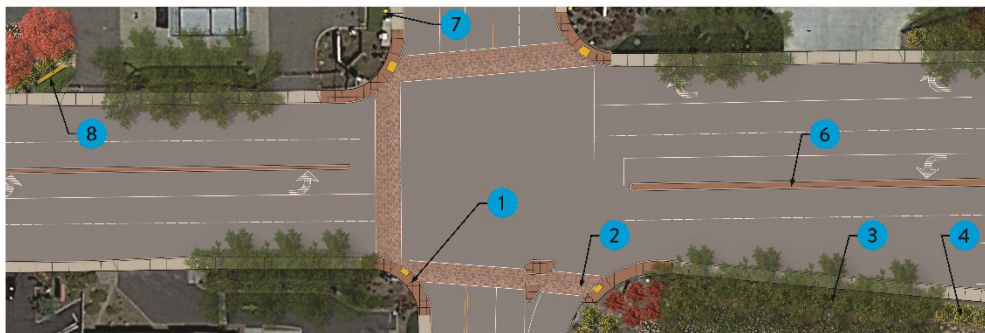
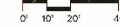
Figure 4.4 | Streetscape Options (1 of 3)

STREETSCAPES

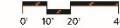
ROSEVILLE CONCEPTUAL STREETSCAPE OPTIONS



MID-BLOCK PLAN - Example section without landscaped right-of-way



INTERSECTION PLAN - Example section without landscaped right-of-way



LEGEND

INTERSECTION

- 1 CORNER TREATMENTS
 - Enhanced Paving
 - Colored Concrete
 - Stamped Concrete
- 2 CROSSWALK TREATMENTS
 - Enhanced Paving
 - Decorative Striping
 - Decorative Coating

LANDSCAPE / SIDEWALK

- 3 STREET TREES
- 4 SHRUBS / GROUNDCOVERS
ENHANCEMENTS AND OTHER
LANDSCAPE FEATURES

SEPARATED SIDEWALKS

*By City where right-of-way exists or as part of private development

CENTER TURN LANE / RAISED MEDIAN ENHANCEMENTS

- 5 AESTHETIC PAVING (CENTER TURN LANE)
 - Enhanced Paving
 - Decorative Striping
- 6 MEDIAN
 - Ornamental/Safety Fencing
 - Landscaping
 - Decorative Hardscape

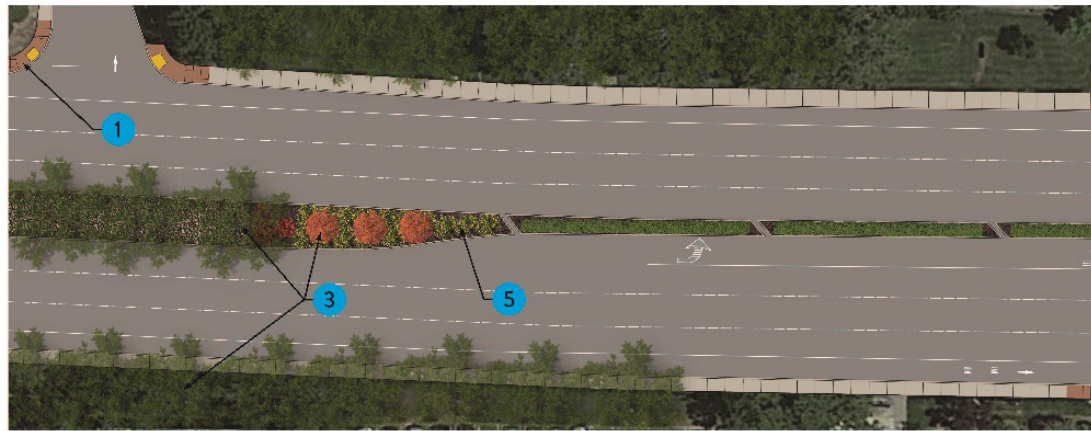
PEDESTRIAN ENVIRONMENT

- 7 DECORATIVE STREET LIGHTS
- WAYFINDING/INFORMATIONAL SIGNAGE
- STREET FURNITURE

GATEWAY ENHANCEMENT

- 8 CORRIDOR SIGNAGE MONUMENT

Figure 4.4 | Streetscape Options (2 of 3)



MID-BLOCK PLAN - Example section with planted median

LEGEND

INTERSECTION

- 1 CORNER TREATMENTS
 - Enhanced Paving
 - Colored Concrete
 - Stamped Concrete

LANDSCAPE / SIDEWALK

- 3 STREET TREES
- SHRUBS / GROUNDCOVERS
- ENHANCEMENTS AND OTHER
- LANDSCAPE FEATURES
- SEPARATED SIDEWALKS

RAISED MEDIAN ENHANCEMENTS

- 5 MEDIAN
 - Updated/Enhanced Landscaping
 - Decorative Hardscape
 - Monuments/Gateway Signs

Figure 4.4 | Streetscape Options (3 of 3)

The streetscape improvement options described below would be considered, if feasible, as part of future roadway, sidewalk, and other public improvement projects. The feasibility and applicability of each option will depend on factors such as the width of the right-of-way, operational needs, and funding, which would be evaluated at the time an improvement project is being contemplated. The design theme for improvements (e.g., type and style of crosswalk improvement) should be considered and selected as part of the first improvement project of its kind within the Plan Area, and then carried throughout as part of future improvement projects. In surveys, the community indicated that the following improvements were highest priority: wider sidewalks, landscaping and shade, and safety improvements. These community priorities will be factored into the decision-making process.

4.4.1 Corner Treatments

Color and material variations applied to street corners reinforce the distinction between the pedestrian pathway and the road, enhancing the visual environment, and reinforcing safety. There are a multitude of corner treatment options, including enhanced paving, colored concrete, and/or stamped concrete. Refer to the Frontage Improvement Standards of the Design Guidelines chapter (Chapter 6) for additional design guidance for prominent corners.

- ▶ Enhanced Paving
- ▶ Colored Concrete
- ▶ Stamped Concrete



There are a multitude of corner treatment options including enhanced paving, shown here.

4.4.2 Crosswalk Treatments

Color, material, and striping pattern variations applied to crosswalks reinforce the distinction between the pedestrian pathway and the road, enhancing the visual environment and reinforcing safety. There are a multitude of crosswalk treatment options, including enhanced paving, decorative striping, and decorative coatings. Durability and sound attenuation, and accessibility must be considered when selecting a treatment option, because some coating or striping options may wear rapidly and need frequent maintenance or may contribute to roadway noise, or may make the ground uneven and more difficult to travel on for some users.

- ▶ Enhanced Paving
- ▶ Decorative Striping
- ▶ Decorative Coating



Color, material, and striping pattern variations applied to crosswalks reinforce the distinction between the pedestrian pathway and the road.

4.4.3 Transit Stop Enhancement

Transit stops should provide a comfortable short-term waiting environment. Key features include shelter from sun and rain, transit information signage, a place to sit until transportation arrives, and other features that make the waiting area pleasant, such as landscaping and public art applied to utilitarian structures (e.g. bus shelter or waste receptacles).

- ▶ Public Art
- ▶ Site Furnishings
- ▶ Shelters/Shade
- ▶ Transit Information Signage



Transit stops should provide a comfortable short-term waiting environment.

4.4.4 Landscape/Sidewalk

Landscaping along the public street provides both practical and aesthetic benefits. Landscaping can define the roadway edge, provide shade, contribute to community identity and streetscape attractiveness, and can make the streetscape environment more pleasant and comfortable. Other improvements include widening and/or separation of the sidewalk, where feasible. Landscaping and sidewalk improvements along the street may be provided within the right-of-way where feasible and as part of private property frontage improvements.

As frontage redevelopment occurs, careful consideration must be given to the design of the transition between updated frontage sections and existing condition frontage sections.

- ▶ Street Trees
- ▶ Shrubs, groundcovers
- ▶ Enhancement and other landscape features
- ▶ Separated sidewalk



Landscaping along the public street provides both practical and aesthetic benefits.

4.4.5 Pedestrian Environments

While landscaping and sidewalk improvements are key parts of the pedestrian environment, there are a host of other options that can also contribute to an improved pedestrian experience. Options include pedestrian-scale decorative lighting, wayfinding/informational signage, and street furniture. Pedestrian environment enhancements should use a consistent design theme.

- ▶ Decorative Street Lights
- ▶ Wayfinding/Informational Signage
- ▶ Street furniture



Options to improve the pedestrian environment include pedestrian-scale decorative lighting and street furniture.

4.4.6 Center Turn Lanes

A center turn lane exists on Atlantic Street within the Plan Area. Improvements to the turn lane could include the installation of medians/protected turn pockets where appropriate and could also include aesthetic pavement treatments. Also refer to the section on Medians, below. Pavement treatments in the center turn lane do not change the turn lane function but can provide both aesthetic and practical benefits. The use of decorative markings in the center turn lane can help define the boundaries of the travel lanes and provide a decorative visual break in the center of the street. Durability must be considered when selecting a treatment option, because some coating or striping options may wear rapidly and need frequent maintenance.

- ▶ Aesthetic Paving
- ▶ Median (where one does not currently exist)



Improvements to the turn lanes could include the installation of medians where appropriate.

4.4.7 Medians

A raised median is an area within the paved roadway that separates opposing travel lanes. Medians may be landscaped, hardscaped, and/or defined through barriers (bollards/fencing) and occur in varying widths. Median improvements can include updating or enhancing existing landscaping and/or hardscaping. Where they are wide enough, medians also provide opportunities for locating monuments or gateway signs. Medians can also be used to restrict undesired vehicle or pedestrian movements.

- ▶ Updated/Enhanced landscaping
- ▶ Decorative hardscape
- ▶ Ornamental/Safety Fencing
- ▶ Monuments/Gateway Signs



Medians may be landscaped and occur in varying widths.

4.4.8 Gateway Enhancement

Gateways are locations where people are entering the city or the Plan Area. The Southern Pacific Railroad Steam Engine monument located at the intersection of Atlantic Street and Vernon Street serves as an existing gateway monument between Downtown and the Atlantic corridor. Another gateway enhancement location is identified in the Opportunity Plan map at the other end of the Plan Area near the intersection of Atlantic Street and Wills Road. Gateway enhancements can include monument signage, landscaping, hardscaping, and other landscape features (decorative rocks, lighting, etc.) that visually identify or highlight the area.

- ▶ Corridor Signage Monument



Gateway enhancements can include monument signage, landscaping, and other features that visually identify the area.



Chapter 5
Utilities and Infrastructure

The Corridor Plan guides the future infrastructure improvements for the corridor to meet the community's needs for the next 20 years.

5.1 Introduction

This chapter addresses the approach to providing adequate and, where possible, upgraded infrastructure and utilities facilities to serve existing and proposed development within the Plan Area. The Plan Area is an infill area that is already developed, but there are some opportunities for redevelopment and/or densification. The City has identified a need for some infrastructure investments that will update aging infrastructure; bring existing, older infrastructure into alignment with modern design standards; and provide capacity to accommodate intensification of development. Each component of the infrastructure system will be designed to accommodate buildout of the Corridor Plan, including the development of additional housing and commercial space to meet the community's needs for the next 20 years. This Corridor Plan provides a comprehensive guide for future plans for the corridor that will help to visualize future changes and set the City up to be competitive for future grant funding opportunities, many of which require projects to be thoroughly planned and "shovel ready" to be considered. The system needs and proposed improvements are described in detail in the following technical studies:

- ▶ Commercial Corridors Specific Plans Sewer Evaluation, prepared by Woodward and Curran (Appendix B)
- ▶ Potable Water System Hydraulic Evaluation Update, by West Yost (Appendix C)

The technical studies considered the system impacts resulting from implementation of all three of the City's adjacent Corridor Plans: this Corridor Plan, the Douglas-Harding Corridor Specific Plan, and the Douglas-Sunrise Corridor Specific Plan. This ensured that the system needs included the cumulative effects of all three plans, since they will use the same conveyance infrastructure during the same period of time.

5.2 Utilities and Infrastructure Goals

GOAL 1: Support the revitalization of the Plan Area by ensuring adequate public utilities are provided to support new development and redevelopment.

Policy 1.1: Support the maintenance, improvement, and construction of adequate infrastructure capable of supporting redevelopment, including high density residential development, within the Plan Area. To improve existing conditions and facilitate future development, the City will incorporate needed upgrades in future capital improvement projects and long-range plans.

Policy 1.2: Develop a funding mechanism and seek grant funding to pay for upgrades to existing utilities infrastructure to support existing and new development within the Plan Area. System upgrades in the Plan Area are needed to support both existing and future conditions. The City will seek grant funding and other sources of revenue to complete the necessary upgrades.

Policy 1.3: Support the undergrounding of utilities, as feasible and as funding becomes available. Undergrounding utilities will create additional space on sidewalks where utility poles and equipment are currently located, which will improve the pedestrian experience in the corridor. The

undergrounding of overhead lines will also result in visual improvements to the Atlantic corridor, by removing overhead wires and obstructions from the view. Aboveground facilities can also be a constraint to development because such facilities require the maintenance of clear areas around wires and poles that reduces the developable extent of properties. Undergrounding these facilities will facilitate and lower cost barriers to development and redevelopment.

Policy 1.4. Support the extension of utility connections to development and redevelopment sites consistent with Plan goals. Utility infrastructure is available and connected to all sites within the Plan Area. The City will support new lateral connections to the existing system resulting from development and redevelopment. New connections will be required to meet the City's design and construction standards.

5.3 Utilities and Infrastructure Plan

5.3.1 Water

The existing water system within all of the Corridors, including the Plan Area, is located primarily within the roadways, though some pipelines extend through commercial properties. The technical memorandum prepared by West Yost assessed the hydraulic systems in the Plan Areas to determine whether any conveyance system improvements would be needed, either to address existing pipeline constraints or anticipated future constraints. The system was evaluated for both typical use and for fire flow, because fire flow places the highest demand on the system in terms of the minimum pressure and flow speed required.

The system evaluation also assumed certain projects to improve the existing conveyance system would be in place in the existing condition, because these projects are currently in the planning, design, or construction stage. In the vicinity of the Plan Areas, this included the following:

- ▶ **Tiger Way/Union Pacific Railroad:** Abandonment of a 6-inch diameter pipeline crossing and replacement with a new 12-inch diameter connection.
- ▶ **Atlantic Street slip line:** Slip line two 12-inch diameter pipelines with 8-inch diameter pipelines, and abandon one 12-inch diameter pipeline.
- ▶ **Hillcrest project:** Install 8-inch and 12-inch diameter pipelines in the neighborhood near Hillcrest Avenue. Connect existing pipelines near Evelyn Way and Folsom Road. Abandon existing 6-inch diameter pipeline at the intersection of Sunrise Avenue and Frances Drive and install three new 8-inch diameter mains.
- ▶ **I-80 crossing project:** Abandon three pipelines (5-inch, 6-inch, and 8-inch diameter) crossing I-80 and install three 8-inch diameter pipelines to reconnect and loop the system in the area.

Demand

The existing demand in the Plan Area is 0.28 million gallons per day (mgd), and with the project will increase to 0.30 mgd. The future (year 2050) system demand is forecast to be 0.58 mgd, and with the project will increase to 0.60 mgd. These

figures use a unit water demand factor of 177 gpd per dwelling unit (DU) and assume the development of up to 50 new high density housing units in the Corridor Plan. Combined, the 850 units across the three Corridor Plans have an additional maximum day water demand of 0.30 mgd.

Fire Flow

Fire flow was determined to be the most significant constraint to new development and improvements within all three Plan Areas and is considered to be the controlling factor for water system upgrades in the area. To function adequately water pipes must be able to convey the maximum day water demands while maintaining a residual system pressure of 20 pounds per square inch (psi) and without exceeding a flow rate of 12 feet/second. The analysis found that to meet system demands while maintaining the necessary water pressure, some lines would need to be increased in size (diameter).

Water System Support Projects

Some improvements are necessary to regardless of the Corridor Plans, while others are necessary because of the units added by the Corridor Plans. The following is a list of projects that will ultimately need to be implemented, identified as Existing System Evaluation and Existing System Plus Corridor Plan projects.

Existing System Evaluation Projects

- ▶ Upsize existing pipelines to 8-inch diameter pipelines in various sections of the Atlantic Street Plan Area, including within East, Center, Alola, and Thomas Street. (Atlantic Street Plan Area)
- ▶ Upsize existing pipelines to 12-inch diameter pipelines in Walnut and Brookview. (Atlantic Street Plan Area)
- ▶ Upsize existing pipelines to 12-inch diameter pipelines in Breuner Drive. (Douglas-Harding Plan Area)
- ▶ Upsize existing pipelines to 10-inch diameter pipelines in Jordan Drive and Smith Lane. (Douglas-Sunrise Plan Area)
- ▶ Upsize existing pipelines to 12-inch diameter pipelines in Cardinal Way. (Douglas-Sunrise Plan Area)

Existing System Plus Corridor Plan Projects

- ▶ Upsize existing pipelines to 10-inch diameter pipelines in Center Street. (Atlantic Street Plan Area)
- ▶ Upsize existing pipelines to 12-inch diameter pipelines in a 980-foot section of Cardinal Way (Douglas-Sunrise Plan Area)

As shown above, most improvements identified within the Corridor Plan are needed regardless of the additional demands added by implementation of the Corridor Plan. Only one of the improvement projects, upsizing the existing pipeline in Center Street, may be necessary due to the Atlantic Street Corridor Plan implementation. The total estimated costs of system improvements is approximately \$5.1 million (including permitting, engineering, and construction),

with approximately \$4.1 million of those costs due to existing system improvement needs and \$1 million due to the three Corridor Plans.

5.3.2 Sewer/Wastewater Facilities

The existing sewer system in the Plan Areas is located primarily within the roadways, with the major/regional pipes located in roadways and in open space. The technical memorandum prepared by Woodward and Curran assessed the sewer systems supporting the Plan Areas to determine whether any conveyance system improvements would be needed, either to address existing pipeline constraints or anticipated future constraints. Sewer flows from the Plan Areas are conveyed through local systems to the South Placer Wastewater Authority Dry Creek Sewer Interceptor and two trunk sewers south of Douglas Boulevard, which carry flows to the Dry Creek Wastewater Treatment Plant.

The system evaluation also assumed one project to improve the existing conveyance system would be in place in the existing condition, because this project is currently underway. This is the Pump Station 26 project, which involves capacity improvements at the pump station and downstream gravity sewers. Similarly, there are future improvements identified that will be online by the time buildout of the area is reached, so these were included in the future conditions without the Corridor Plans. These projects include improvements along Eureka Road and East Roseville Parkway, as well as capacity improvements to Pump Station 25.

Demand

The sewer study evaluated demands in the existing conditions, future conditions, and a “buildout sensitivity” worst-case scenario that considered greater growth at a regional level, in Placer County and in the City’s Downtown Specific Plan. Demand in the existing condition with the Plan Area would be 0.06 mgd, in the future condition would be 0.08 mgd, and in the buildout sensitivity scenario would be 0.17 mgd.

Capacity deficiency or performance criteria are used to determine when infrastructure capacity reaches a stage where an improvement project is needed. The results of this analysis indicate that no improvements are needed in the Plan Area, and that buildout development in the Plan Area do not contribute to the need for future improvements, but in the buildout condition there are four shallow manholes located on a line serving the Douglas-Sunrise Corridor Plan that slightly exceed criteria. These manholes are located within an existing creek which has lower ground elevation, resulting in the allowable height of the manholes to be less than five feet above the crown of the gravity pipeline. Therefore, any amount of additional surcharge in these shallow manholes exceeds the five-foot freeboard standard. Under buildout conditions, with or without the Corridor Plans, the model predicts additional surcharge will be added to the main Cirby Creek Trunk A sewer, which extends to the shallow manholes; the future surcharge condition should be remedied.

The sewer study evaluated a potential solution to relieve Cirby Trunk A, which would consist of the installation of a relief sewer line to convey excess flows into Cirby Trunk B. The project is required due to buildout flows from the sewershed upstream, which includes development both in the City of Roseville as well as other

South Placer Wastewater Authority partner agencies. The improvement is not needed in the existing condition but is needed to support buildout conditions. Though the Corridor Plans do not by themselves trigger the need for the improvement, and the Atlantic Street Corridor Plan does not contribute to the need for improvements, development in the Douglas-Sunrise Corridor Plan will contribute to cumulative surcharge conditions. The City will need to incorporate these cumulative conditions into future planning and improvement programs.

5.3.3 Stormwater

Stormwater and drainage service for the Plan Areas is provided by the City of Roseville and managed by the Public Works Department. Within the Plan Areas, all stormwater and surface water is collected and conveyed into a closed system, which is maintained by the City. The Plan Areas are, for the most part, fully developed, with significant amounts of paved or impervious area. During rainfall events stormwater runs swiftly off of these paved areas and into the City's stormwater system. Redevelopment in the Plan Areas will not add significant paved or impervious area, since the area is already fully developed. On the contrary, new development and redevelopment will be required to comply with the City's stormwater design standards, which require implementation of Low Impact Development (LID) designs. LID requires the use of stormwater control designs that retain, slow, and treat stormwater runoff. Peak stormwater flows will gradually be decreased as properties within the Plan Area redevelop, because these projects will increase landscaped area and include additional stormwater control measures.

5.3.4 Electricity, Cable, and Telecommunications

Electrical services in the Atlantic corridor are provided by Roseville Electric, while cable and telecommunications services are provided by a variety of providers. Service is conveyed via underground lines along Atlantic Street, though local distribution occurs via overhead lines located within and directly adjacent to sidewalks throughout most of the side streets within the Atlantic corridor. In the future, undergrounding of facilities will be assessed on an individual basis as part of a streetscape enhancement project or a private development project, due to the costs of undergrounding. Where cable and telecommunications lines share the same pole structure as the electrical lines, it is anticipated these facilities would be undergrounded as well.

5.3.5 Natural Gas

Natural gas service in the Atlantic corridor is provided by Pacific Gas and Electric (PG&E). The gas mains are generally located within or adjacent to roadway rights-of-way. The Plan Area is serviced with a mix of line sizes. Lines extending to private property would be upgraded or improved as part of redevelopment or development projects. There is adequate gas service to support the Plan Area.



Chapter 6

Design Guidelines

6.1 Introduction



Example of a new development (right) that is sensitive to the context of the existing homes (left), with regard to massing, form, height, setback, and architectural style.

The purpose of Design Guidelines is to guide future development consistent with the vision and goals of the Corridor Plan. This chapter describes and illustrates site, building, and landscape designs that are appropriate for the Plan Area. These design elements are intended to improve the vitality of existing businesses and will help to attract additional development and redevelopment projects.

This chapter includes general design guidelines using terms like “should” and “encourage,” as well as technical standards using terms like “shall,” indicating that these standards are mandatory. The guidelines are intended to guide development over the life of the Corridor Plan, which is a 20-year period from the original adoption date, and are minimum requirements. Developers may be required to provide additional amenities to meet the goals and policies of the Corridor Plan, based on design review feedback. The Design Guidelines of this Corridor Plan supplement or modify the standards or guidelines from the City’s Community Design Guidelines and Zoning Ordinance. If certain design issues are not specifically addressed in these guidelines, then the aforementioned documents will provide further direction. The City is also amending its General Plan and Zoning Ordinance concurrently with the adoption of the Corridor Plan, in order to ensure consistency with the Corridor Plan. Should a conflict between these standards and the City’s Community Design Guidelines arise, the standards contained within this section shall govern. All other sections of the Roseville Municipal Code, including Nuisance Abatement and Sign Ordinance, shall prevail over the Design Guidelines in this chapter. This section, like the entire Corridor Plan document, may only be modified through the processes outlined in the Implementation chapter of this Corridor Plan.

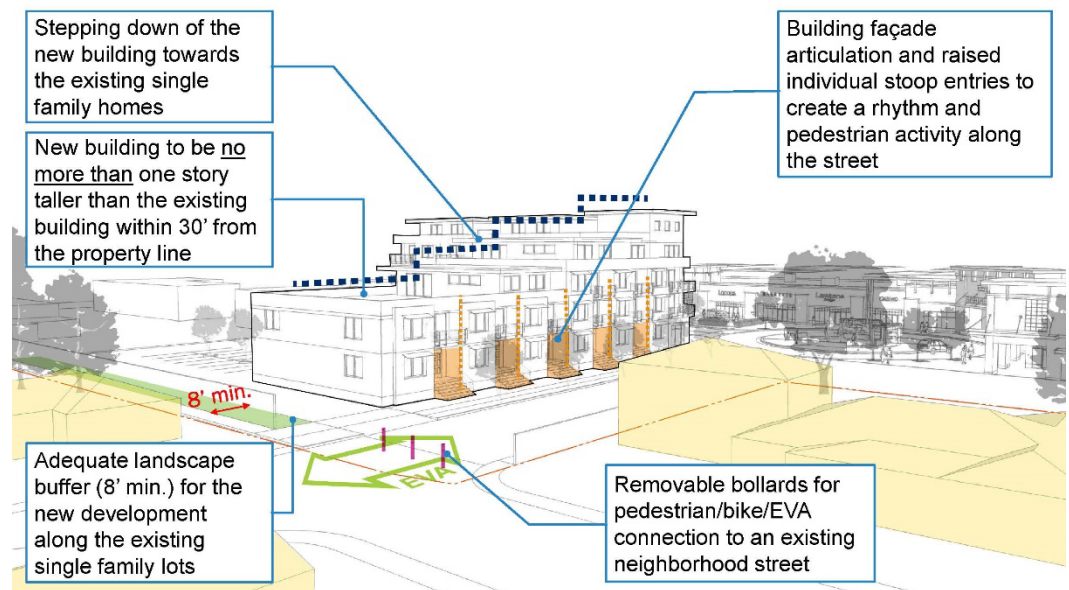
The guidelines and standards found in this chapter are intended to achieve the goals and policies of the Corridor Plan. Conformance with the Design Guidelines will be determined based on an evaluation of a project's overall consistency with the guidelines and with the goals and policies of the Corridor Plan, not on consistency with any single guideline.

6.2 Development Standards and Design Guidelines

Design Guidelines are provided for non-residential development, mixed-use development, and residential development projects at densities of 13 units per acre or greater. Residential projects at densities below 13 units per acre are not regulated by this section. This section uses the terms “design review” and “Design Review Permit.” The term “design review” refers to the general review processes, while the term “Design Review Permit” refers specifically to the Design Review Permit approval processes.

6.2.1 Residential – Multifamily/High Density Guidelines

The Development Standards and Design Guidelines of this section apply to development and redevelopment of residential properties within the multifamily residential zone district or to projects with a residential density of 13 units/acre or greater. Deviation from these standards may be permitted, if appropriate, but projects requesting deviation are not eligible for process streamlining. A deviation may be determined to be appropriate where it allows the project as a whole to better conform to the intent and purpose of the Development Standards and Design Guidelines, and to the Corridor Plan goals and policies.



A diagram illustrating setback and step-back requirements for new residential development, to be sensitive to the existing single-story homes.

HDR-1 Building height limitations shall be consistent with the regulations of the general zone district of the parcel. Where projects are adjacent to single-family residences, building height shall be designed to blend with the surrounding structures consistent with the following requirements:

- a. Buildings shall be no more than one story (not to exceed 15 feet) taller than an adjacent single-family residence for a minimum distance of 30 feet from the shared property line. This shall be referred to as the “30-foot step-back” rule.
- b. Beyond the 30-foot step-back, the building may increase in height consistent with the regulations of the general zone district.

Architectural features, mechanical equipment, chimneys, vents, and other architectural or mechanical appurtenances on buildings may be a maximum of 15 percent higher than the applicable height limit.

HDR-2 The following setback rules shall apply:

- a. Where adjacent to a single-family residence, a minimum landscaped setback of 8 feet from the shared property line shall be provided to allow for screen trees and other screen plantings.
- b. Where projects are not located adjacent to parcels with a single-family residence, appropriate setbacks shall be determined based on design review, and shall include consideration of public utility easements and other factors.

Refer to the Section 6.2.3 Frontage Improvement Guidelines and Standards for additional setback requirements.

HDR-3 The following private outdoor space shall be provided. For the purposes of this standard, private outdoor space is defined as outdoor space that is usable and accessible only to the unit residents and their visitors, but not to the general public. Appropriate overall lot coverage shall be determined through design review.

- a. A minimum of 40 square feet of private outdoor space per residential unit shall be provided directly connected to the unit, such as porches and balconies.
- b. Alternatively, common outdoor space may be provided for all or a portion of the required private outdoor space when the following standards are met:
 - ▶ The square footage of the common area is equivalent to the combined square footage of private outdoor space required for each residential unit,
 - ▶ The common outdoor space is only available for use by the property residents and their guests; and
 - ▶ The common outdoor space provides amenities such as a BBQ and gathering space.

HDR-4 Retain or repeat three or more traditional façade components and design styles (e.g. gables, wood siding, and brick) as part of new development and redevelopment projects. Creative interpretations of traditional design styles and components are encouraged, but developments should respect the existing design styles and themes present in the area, as follows:

- a. The use of traditional building materials such as unpainted brick, masonry, and wood is strongly encouraged.
- b. The use of pitched roofs, gables, and other traditional roof forms is strongly encouraged.

- c. Consistent with the residential design of the area, garages should be set farther back from the street than the façade of the home.
- d. No fewer than three colors should be used on a façade (including natural material colors, such as brick), and colors should be harmonious with adjacent residential buildings.
- e. The use of metal shall be restricted to accessory features (e.g., balcony railing), the use of cement plaster and similar modern materials shall be minimized.

HDR-5 Porches located within 10 feet of a public sidewalk shall be elevated a minimum of two feet from the adjacent public sidewalk.



Porches located within 10 feet of a public sidewalk shall be elevated a minimum of 2 feet.

HDR-6 In addition to the standards of the citywide Community Design Guidelines, the following minimum landscaping standards shall apply to development:

- a. Screen plantings shall be a minimum of 5 gallon in size to provide immediate effectiveness.
- b. Trees shall be a minimum of 15-gallon size.
- c. Landscaping shall include annuals, perennials, groundcover, shrubs, trees, or other living vegetation. Design elements like planters, rocks, mulch, or similar elements are permitted when integrated as part of the landscape. Rock, bark (shredded bark is prohibited), or mulch shall be installed to a minimum depth of 3 inches.

6.2.2 Commercial and Mixed-Use Guidelines

The design guidelines and development standards of this section apply to all non-residential development and to vertical mixed-use projects which include residential uses. Horizontal mixed-use projects shall use these standards for the non-residential portions of site development and the residential standards for the residential portions of site development.

CMU-1 Provide a clearly marked path of pedestrian travel between the sidewalk and building entrances, using the most direct route reasonable. A direct route minimizes the distance traveled by pedestrians from surrounding residential neighborhoods to the building entry.

- a. Paths should minimize routing pedestrians across driveways and drive aisles.
- b. Paths should provide physical separation of the pathway from streets and drive aisles through landscaping.

CMU-2 Commercial projects should be sited, oriented, and designed to provide inviting, pedestrian-focused entries.

- a. When adjacent to residential neighborhoods or when separated from a residential neighborhood by a local or collector roadway, avoid facing passive or service-oriented building sides toward the residential neighborhood to the extent feasible.
- b. Where this cannot be avoided, the building shall be designed with faux storefronts, windows, screening, landscape treatments, and/or other features to appear activated.



Commercial projects should be sited, oriented, and designed to provide inviting pedestrian entries, and outdoor seating where feasible.

CMU-3 Building height limitations shall be consistent with the regulations of the general zone district of the parcel. Where projects are adjacent to single-family residences, building height shall be designed to blend with the surrounding structures consistent with the following requirements:

- a. Buildings shall be no more than one story (not to exceed 15 feet) taller than an adjacent single-family residence for a minimum distance of 30 feet from the shared property line. This shall be referred to as the “30-foot step-back” rule.
- b. Beyond the 30-foot step-back, the building may increase in height consistent with the regulations of the general zone district.

- c. Architectural features, mechanical equipment, chimneys, vents, and other architectural or mechanical appurtenances on buildings may be a maximum of 15 percent higher than the applicable height limit.

CMU-4 The following setback rules shall apply:

- a. Where adjacent to a single-family residence, a minimum landscaped setback of 8 feet from the shared property line shall be provided to allow for screen trees and other screen plantings.
- b. Where projects are not located adjacent to parcels with a single-family residence, appropriate setbacks shall be determined based on design review, and shall include consideration of public utility easements and other factors.

Refer to the Section 6.2.3 Frontage Improvement Guidelines and Standards for additional setback requirements.

CMU-5 Where projects occur on parcels with frontage on Atlantic Street, new buildings shall be sited along the frontage, to provide an activated streetscape.

CMU-6 Projects on corner properties at prominent intersections are community gateways and should be of the highest design quality and shall be developed consistent with standard FI-4 of the Frontage Improvement Guidelines and Standards.

CMU-7 Drive-thru lanes which are visible from the street shall be screened using walls with a minimum height of three feet. Landscaping may be used instead of or in combination with a wall but shall provide a dense hedge that provides a similar level of screening as a solid wall. This landscaping shall be maintained at all times to meet this standard.

6.2.3 Frontage Improvement Guidelines and Standards

The Development Standards and Design Guidelines of this section apply to all development and redevelopment projects occurring on parcels with frontage on Atlantic Street. The purpose of these Design Guidelines and Development Standards is to facilitate the implementation of the streetscape concepts found in the Circulation chapter. This section does not apply to projects limited to façade improvements. This section applies to projects which add building square footage, include ground-disturbing construction, and/or are significant tenant improvement projects, as determined by the Planning Manager.

FI-1 New development and, to the extent feasible and reasonable, redevelopment shall increase the existing sidewalk width to a minimum of five feet. Sidewalks shall be separated when feasible. Where separated sidewalks are installed, landscaping shall be installed between the sidewalk and the street.

FI-2 Landscaping shall be provided alongside the sidewalk.

- a. Deciduous, large canopy trees (as defined by the citywide Community Design Guidelines) shall be planted along the street, ideally 30 feet on center, to allow the tree canopies to touch at maturity.

- b. A minimum planter width of eight feet shall be provided along the back of the sidewalk, or in the case of separated sidewalk may occur in two planters on either side of the sidewalk that total eight feet in width. Porches, stairs, and building entry features may extend into this landscape area. Understory planting can be ornamental and can consist of clipped hedges, flowering shrubs, and groundcovers.
- c. Landscape materials should use water-conserving species and incorporate trees, shrubs, and groundcovers that harmonize with the overall landscape theme of adjacent frontages, in cases where the adjacent frontage has been updated consistent with this design guideline. Turf shall be avoided.

FI-3 Where appropriate, frontage improvements should include site furnishings.

- a. Site furnishings may include short-term seating, artwork, bicycle racks, and other furnishings.
- b. Furnishings should be durable and long-lasting, and the color and style should complement the architecture of the building and surrounding neighborhood.
- c. Furnishings shall not impede pedestrian travel or accessibility.



Furnishings shall not impede pedestrian travel or accessibility and may include short-term seating, artwork, bicycle racks, or other furnishings.

FI-4 Projects on the corners of prominent intersections should be treated as community gateways and should be of the highest design quality. The following standards apply to development of properties on prominent corners:

- a. New or modified drive-thru lanes, gas canopies, service bays, and other utilitarian building functions shall not be located adjacent to the street or street landscape corridor and shall be located further from the street than the primary building.

- b. New buildings shall be located toward the street at the back of the landscape corridor, to provide massing and visual interest to frame the intersection.
- c. Landscape and hardscape elements shall be installed within the corner clip (a triangular area on the corner of a property at the intersection, which at minimum is inclusive of the clear vision triangle as defined by the Municipal Code Section 19.95.030 C), to provide an engaging corner presence. Hardscape features may include monuments, walls, pilasters, raised planters, plazas, and/or other architectural elements. Landscaping shall use a mix of shrubs and groundcover. New gasoline or fuel price signage shall not be located on the corner.
- d. Passive building sides shall not be oriented toward the sidewalk or shall be designed with faux storefronts, windows, and other features to appear activated.



Example of a passive building side designed with faux storefronts, windows, and other features to appear activated.

- e. No fewer than three harmonious colors should be used on a façade (including natural material colors, such as brick).
- f. The use of exposed concrete masonry units (CMU) or other low-quality materials shall be avoided.

FI-5 Defined pathways shall be provided from the sidewalk to the building entrance. Pathways should provide the shortest reasonable linkage between the building entrance and bus stops, crosswalks, or other pedestrian linkages.



Pathways should provide the shortest reasonable linkage between the building entrance and sidewalk.



Chapter 7 Implementation

The Implementation chapter provides the process for entitlements/ approvals of individual development projects as well as future changes to the Corridor Plan.

7.1 Introduction

This section of the Corridor Plan describes implementation strategies related to regulatory changes, design review, and other implementing processes. The Corridor Plan is a long-term, 20-year plan that provides direction for redevelopment and new development in the Plan Area. The implementation of the Corridor Plan is a public-private partnership between the City of Roseville and property owners and developers who undertake improvements and projects in the Plan Area.

This Corridor Plan is a specific plan as defined by California Government Code §65450 et seq. Specific plans are an implementing mechanism of a General Plan. While the General Plan enacts the long-term, overarching vision for growth and development in the city, a specific plan within the city establishes overarching design standards, land uses, and infrastructure plans for the development of a specific geographic area. The City of Roseville General Plan Land Use Element states that it is the City's policy to plan for new development and reinvestment efforts through the Specific Plan process. The Corridor Plan, formally referred to as the Atlantic Street Corridor Specific Plan, is consistent with the Guiding Principles for Growth and the goals and policies of the General Plan.

The Roseville Municipal Code is the base-level implementing mechanism of the General Plan and Specific Plans (including the Corridor Plans), and includes detailed development standards, permitted uses, and other regulations. The Municipal Code's key components are the City's Zoning Ordinance, Subdivision Ordinance, and Tree Ordinance, which are used in tandem with the Corridor Plan to implement development. The Municipal Code is citywide, and in some instances the Corridor Plan modifies the permitted uses, development standards, planning processes, and other regulations to reflect the unique identity of the Plan Area and the intent of the Corridor Plan. This is reflected by the Special Area (SA) overlay zone used throughout the Plan Area. The zoning regulations provided in Roseville Municipal Code Section 19.33, establishing the Commercial Corridor Specific Plans Special Area District, define the development standards, approval processes, nonconforming use regulations, and other standards applicable in the Plan Area. Where these regulations are silent the other regulations of Roseville Municipal Code Chapter 19 (Zoning Ordinance) control.

This chapter includes discussion and policy direction for the following implementation strategies and procedures:

- ▶ **Entitlements and Approvals:** This section describes the entitlement or approval process for development projects in the Plan Area, including new construction, redevelopment, and modification. This section also addresses non-conforming uses. The regulations governing these processes are found in Roseville Municipal Code Section 19.33.
- ▶ **Administration, Amendments, and Revisions:** This section describes the process for making changes to the Corridor Plan.

7.2 Entitlements and Approvals

A primary goal of the Atlantic Street Corridor Specific Plan is to simplify and streamline the development review process and remove barriers to reinvestment, particularly for high density housing. The purpose of this section is to provide a description of the approval process for different types of development, redevelopment, and site or building modification. The regulatory entitlement and approval procedures for development in the Plan Area are found in Roseville Municipal Code Section 19.33. A summary description of these procedures is included below.

Any use which would require an Administrative Permit or Use Permit, but existed on a property before this Corridor Plan was adopted, will remain a legal use.

7.2.1 Administrative Permits and Use Permits

The use tables of Roseville Municipal Code Chapter 19.33 determine whether a proposed use is allowed (principally permitted), allowed after approval of an Administrative Permit (administratively permitted), or allowed after approval of a Conditional Use Permit (conditionally permitted). For some uses the table indicates the use is P/CUP or P/A/CUP, which means the use may be principally permitted under certain conditions (usually because it is not next to residential uses). The table footnotes provide the conditions for determining the permissibility of the use.

7.2.2 Design Review Process

To facilitate redevelopment and site improvement the approval processes applicable in the Plan Area provide streamlining for certain project types; project types not listed are not eligible for streamlining. This section describes the types of improvements anticipated in the Plan Area and the approval process required for each, which are defined and regulated by Roseville Municipal Code Chapter 19.33. Figures 7.1 and 7.2 provide a schematic overview of the review and approvals process for non-residential and multifamily residential projects, respectively.

Façade Improvements

Façade improvements consistent with the Corridor Plan Design Guidelines will be approved through the Minor Design Review Permit process. Façade improvements include color changes and/or the introduction of new exterior building materials (stucco, wood siding, etc.), doors, or windows; wall murals; the addition of features like awnings and lighting; or other exterior changes or exterior remodels to existing buildings or structures. The Minor Design Review Permit is an over-the-counter permit, which requires notice of the proposed change be posted on the building for 10 days. A member of the public can respond to the notice and request a public hearing. If a request for a hearing isn't received, then after the 10-day notice the permit can be approved.

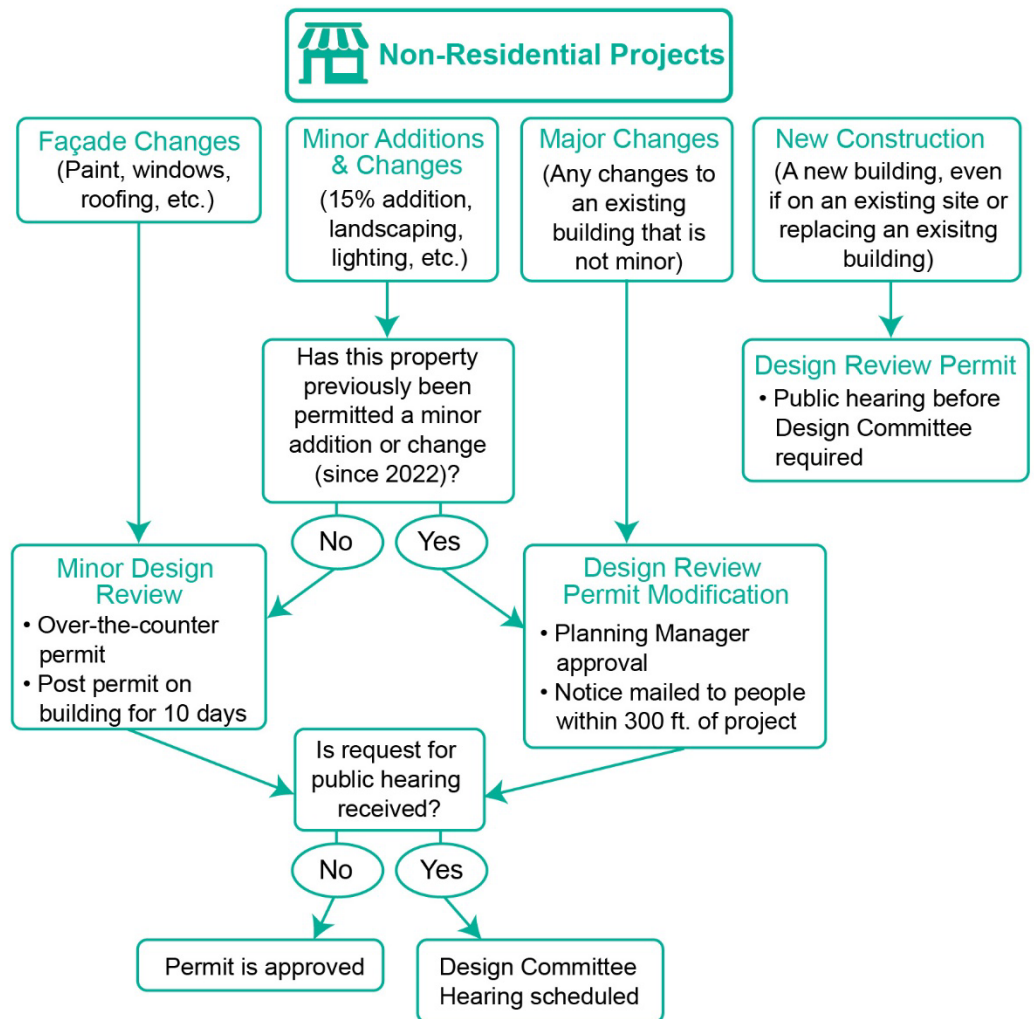


Figure 7.1 | Development Review and Approvals Process for Non-Residential Projects

Minor Additions and Minor Site Improvements – Non-Residential

To facilitate commercial property improvements, a streamlined process for small building additions and site improvements is provided. These are generally intended to cover changes to a building or site that provide an opportunity to improve the site’s conformance with the Corridor Plan Design Guidelines, like adding landscaping, updating the design of a parking lot, or developing a new building entry. These minor projects will be approved through a Minor Design Review Permit. The Minor Design Review Permit is an over-the-counter permit, which requires notice of the proposed change be posted on the building for 10 days. A member of the public can respond to the notice and request a public hearing. If a request for a hearing isn’t received, then after the 10-day notice the permit can be approved.

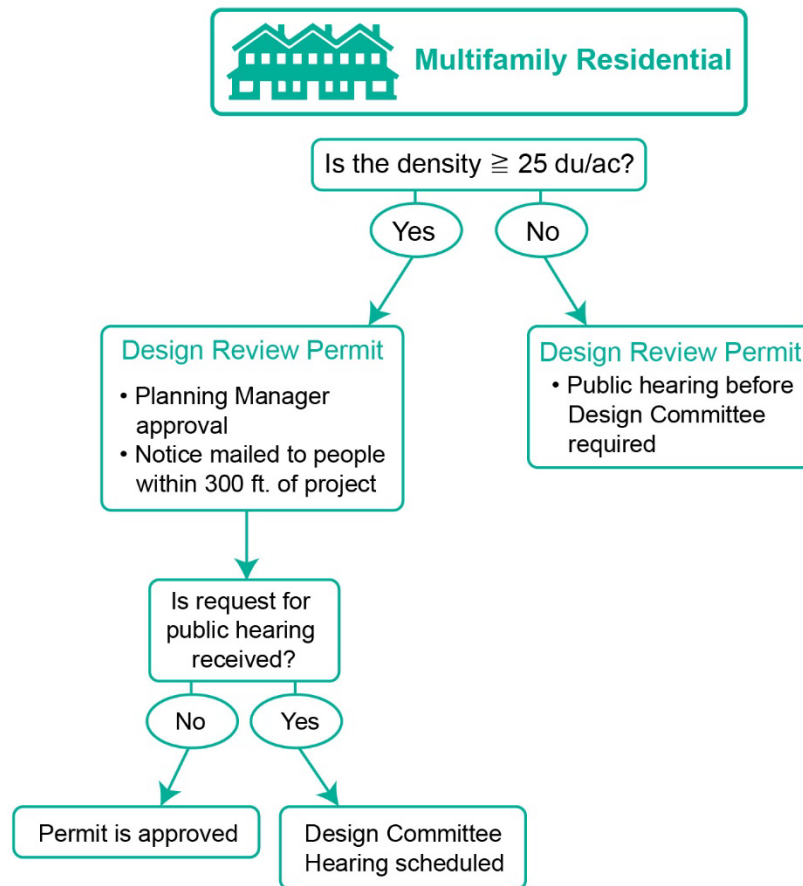


Figure 7.2 | Development Review and Approvals Process for High Density Residential Projects

Additions and New Construction – High Density Residential

To facilitate new high density multifamily developments, a streamlined process for these developments is provided. Whether developing a vacant site or redeveloping an existing site, the project will be required to make site improvements consistent with the Corridor Plan Design Guidelines in order to be eligible for streamlining. These projects will be processed through a streamlined Design Review Permit which does not require a public hearing; however, notice must be mailed to all properties within 300 feet (per the City's standard mailing notice procedures), and if a request for a public hearing is received, then a public hearing on the project will be held. This process preserves the ability of the community to provide input on projects which are of concern, while allowing projects which do not generate concern to continue forward with the more streamlined process.

Parking Reduction

A parking reduction allows an applicant to provide less parking than the Zoning Ordinance requires for one (or both) of the following reasons:

- ▶ The use is unique and documentation of the same or similar uses elsewhere shows that less parking is needed than is typical. Past examples of this include specialized medical clinics (like a dialysis center) which have a relatively large amount of floor area to accommodate equipment and rooms, but have only a few patients in the building at a time, or for more extended periods of time. These facilities do not need as much parking as a typical doctor's office.
- ▶ The commercial property has shared parking across an entire center, so while there are fewer spaces on the commercial parcel in question, there are enough spaces within the shared center.

A parking reduction typically requires approval of an Administrative Permit in addition to any other land use permits that may be required, like a Design Review Permit. To provide streamlining, a parking reduction may be processed as part of a Design Review Permit, instead of requiring a separate Administrative Permit.

Nonconforming Uses and Buildings

The Plan Area includes properties which have been in commercial use but have residential zoning. A nonconforming use (or building) occurs when either the use of the property or the building on the property isn't allowed by the Zoning Ordinance, or is not consistent with a setback or other standard. This often occurs because the building was developed before the City's current standards were adopted. The Zoning Ordinance generally prohibits expanding or modifying a nonconforming commercial use or a nonconforming commercial building. This means a property owner may not have incentives to maintain their property in good condition and may prevent beneficial improvements. Since there are properties in this condition in the Plan Area the nonconforming use and building regulations applicable to the Plan Area allow expansion of use or of buildings as long as the expansion improves the property and will not create nuisance conditions for any neighboring residential properties (see Municipal Code Section 19.33).

7.3 Administration, Amendments, and Revisions

Proposed changes to a Specific Plan, such as this Corridor Plan, typically require approval of a Specific Plan Amendment (SPA). Specific Plan Amendments are processed in the same manner as the initial Specific Plan adoption, requiring review by the Planning Commission and action by the City Council. However, because the Plan Area will build out over several decades, it is anticipated that the Corridor Plan may need to respond to changing conditions and community expectations

To provide a degree of flexibility to respond to changing conditions, the Atlantic Street Corridor Specific Plan allows for administrative approval of Minor Revisions, including revisions to the development standards and design guidelines. The Planning Manager, or designee, shall determine whether a proposed revision is minor, and may act upon a minor revision administratively, as specified below. A Minor Revision may be processed and acted on administratively if determined by the Planning Manager to be in substantial conformance with:

1. The overarching vision and goals of the Specific Plan, including applicable development standards and design guidelines;
2. The City of Roseville General Plan; and
3. The Specific Plan environmental document.

Examples of Minor Revisions include but are not limited to:

- ▶ The addition of new or updated information that does not substantively change the Specific Plan.
- ▶ Minor modifications to, and interpretations of, the development standards as permitted by Section 19.74.020 of the Roseville Municipal Code for Administrative Variances, if it is determined that such changes are equal to or better than the original intent of the Specific Plan.
- ▶ Modifications to the Design Guidelines if it is determined that the design intent is maintained or improved.

Any proposed Minor Revision to the Specific Plan may, at the sole discretion of the Planning Manager, be referred to the Planning Commission and City Council for action. Determinations and actions by the Planning Manager may be appealed to the Planning Commission. If the Planning Manager determines that a proposed amendment does not meet the above criteria, a Specific Plan Amendment (SPA) shall be required.

Appendix A

Estimate of Probable Construction Costs
ROSEVILLE CONCEPTUAL STREETScape OPTIONS
Conceptual Level Estimate
 prepared on: 4/20/2022



Item #	Description	Unit	Cost
A	Intersection		
1.	Corner Treatments	SQFT	\$45.00
2.	Crosswalk Treatments	SQFT	\$25.00 to \$45.00
B	Transit Stop Enhancement		
3.	Public Art Installation	EA	\$30,000.00 to \$50,000.00
4.	Site Furnishings	EA	\$2,500.00
5.	Shelter/Shade	EA	\$10,000.00 to \$15,000.00
C	Landscape / Sidewalk		
6.	Street Trees	EA	\$500.00
7.	Shrub / Groundcover Enhancements and Other Landscape Features	SQFT	\$10.00 to \$18.00
8.	Separated Sidewalks	SQFT	\$25.00 to \$35.00
D	Center Turn Lane / Raised Median Enhancements		
9.	Aesthetic Paving (center turn lane)	SQFT	\$25.00 to \$45.00
10.	Median	SQFT	\$50.00 to \$75.00
E	Pedestrian Environment		
11.	Decorative Street Lights	EA	\$8,000.00
12.	Wayfinding/Informational Signage	EA	\$2,000.00
13.	Street Furniture	EA	\$2,500.00
F	Gateway Enhancement		
14.	Corridor Signage Monument	EA	\$15,000.00 to \$100,000.00
G	Prominent Corners		
15.	Enhanced Landscaping	EA	\$50.00 to \$75.00
16.	Public Art Installation	EA	\$30,000.00 to \$50,000.00
17.	Monuments/Landscape Features	EA	\$15,000.00 to \$100,000.00
H	Utility Undergrounding		
18.	Douglas Corridor Utility Undergrounding (West of Interstate 80)	LS	\$2.9 Million to \$3.4 Million

Estimate Notes

- 1) This estimate has been developed for the purpose of establishing an anticipated project construction budget. The items, amounts, quantities, and related information provided are based on Mark Thomas's judgment at this level of document preparation and is offered only as reference data. Mark Thomas has no control over construction quantities, costs and related factors affecting costs, and advises the client that significant variation may occur between this estimate of probable construction costs and actual construction prices.
- 2) Adding a 20% contingency is recommended at this conceptual stage in combination with rising inflation.
- 3) Planting related items, such as trees and shrub/groundcovers, includes cost for basic irrigation system (watering emitters and lateral pipe) but does not include cost for establishment and installation of irrigation point of connection and related appurtenances (water tap, water meter, backflow preventer, controller, master valve, etc)
- 4) Utility Undergrounding items do not include acquisition of right of way or easements. Undergrounding of existing utilities is not feasible for existing overhead utilities along Folsom Road and Sunrise Blvd, per assessment by Roseville Electric.

TECHNICAL MEMORANDUM

TO: Lauren Hocker, City of Roseville

PREPARED BY: Dylan Merlo, Woodard & Curran
Chris van Lienden, CA PE 75034, Woodard & Curran

REVIEWED BY: Gisa Ju, CA PE 31823, Woodard & Curran
Dave Richardson, Woodard & Curran

DATE: April 25, 2022

RE: Commercial Corridors Specific Plans Sewer Evaluation

The City of Roseville is proposing new specific plans to support development in three adjacent commercial corridors: Atlantic Street Corridor, Douglas-Harding Corridor, and the Douglas-Sunrise Corridor. The specific plans anticipate new residential and commercial mixed-use zones in each commercial corridor, with a significant increase in the number of multi-family residential units. **Figure 1** shows the conceptual land uses proposed for these areas.

Sewer flows from the three specific plan areas are conveyed through local sewers to the South Placer Wastewater Authority (SPWA) Dry Creek Sewer Interceptor and two trunk sewers (referred to as Cirby Creek Trunk A and B in this evaluation) near south of Douglas Blvd, which carry flows from the City and South Placer Municipal Utility District (SPMUD) to the Dry Creek Wastewater Treatment Plant (Dry Creek WWTP). The purpose of this study is to identify any potential capacity deficiencies in the sewers that the specific plan developments would cause, and develop potential improvements to mitigate those deficiencies.

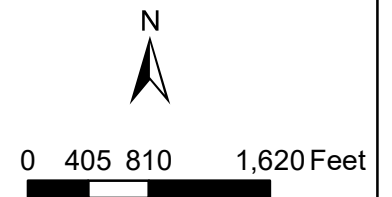
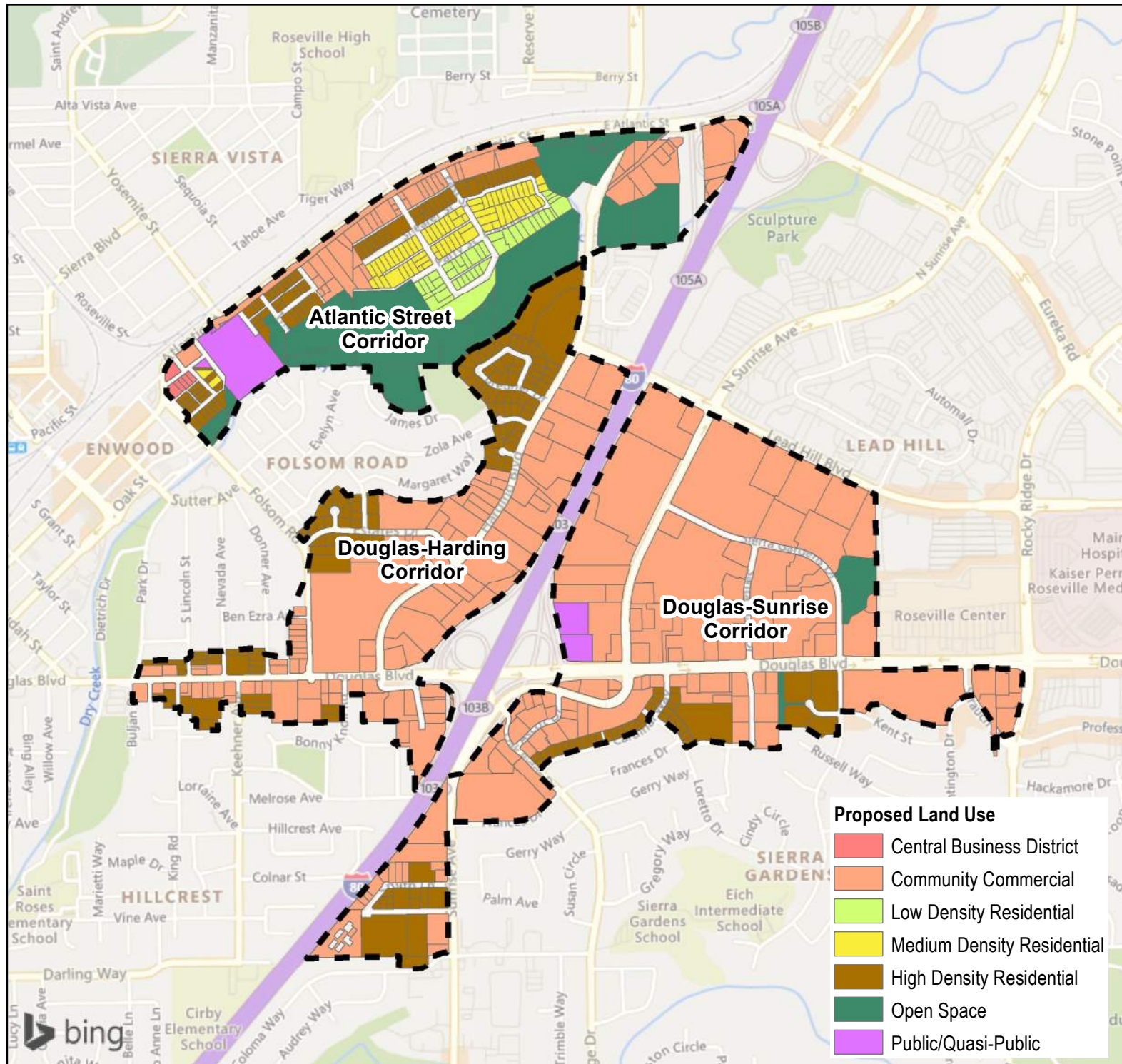
This Technical Memorandum (TM) describes the approach used for the assessment, the criteria applied to estimate potential flows and identify capacity deficiencies, and the results of the modeling. To conservatively estimate potential future flows, the specific plans were evaluated collectively; that is, it has been assumed that all three specific plans will be implemented concurrently.








1. MODEL NETWORKS

A sewer model including all of the sewers in the City was recently developed as part of the 2017 City of Roseville Sewer Model Update (2017 Model Update). Subsequently, a capacity evaluation of the SPWA trunk sewers was also conducted for the 2020 South Placer Wastewater Authority Systems Evaluation (2020 Systems Evaluation), which also updated flow projections from Placer County and SPMUD (the City indicated that flow projections from the 2017 Model Update were sufficiently up to date). In addition, the 2020 Systems Evaluation proposed capacity improvements that could increase flows through the Dry Creek Sewer Interceptor under future design storm conditions. As the model used in the 2020 Systems Evaluation included only trunk sewers (including the Dry Creek Interceptor), the all-pipe model from the 2017 Model Update was updated to reflect updates from the 2020 Systems Evaluation, and used as the basis for the evaluation for this study. The modeled network, including the location of the proposed capacity improvement projects and the specific plan areas, are shown in **Figure 2**.

Figure 1 Conceptual Proposed Land Uses

City of Roseville
Commercial Corridors
Specific Plans
Sewer Evaluation



Proposed Land Use	
	Central Business District
	Community Commercial
	Low Density Residential
	Medium Density Residential
	High Density Residential
	Open Space
	Public/Quasi-Public



Project #: 001967.00
 Map Created: August 2021
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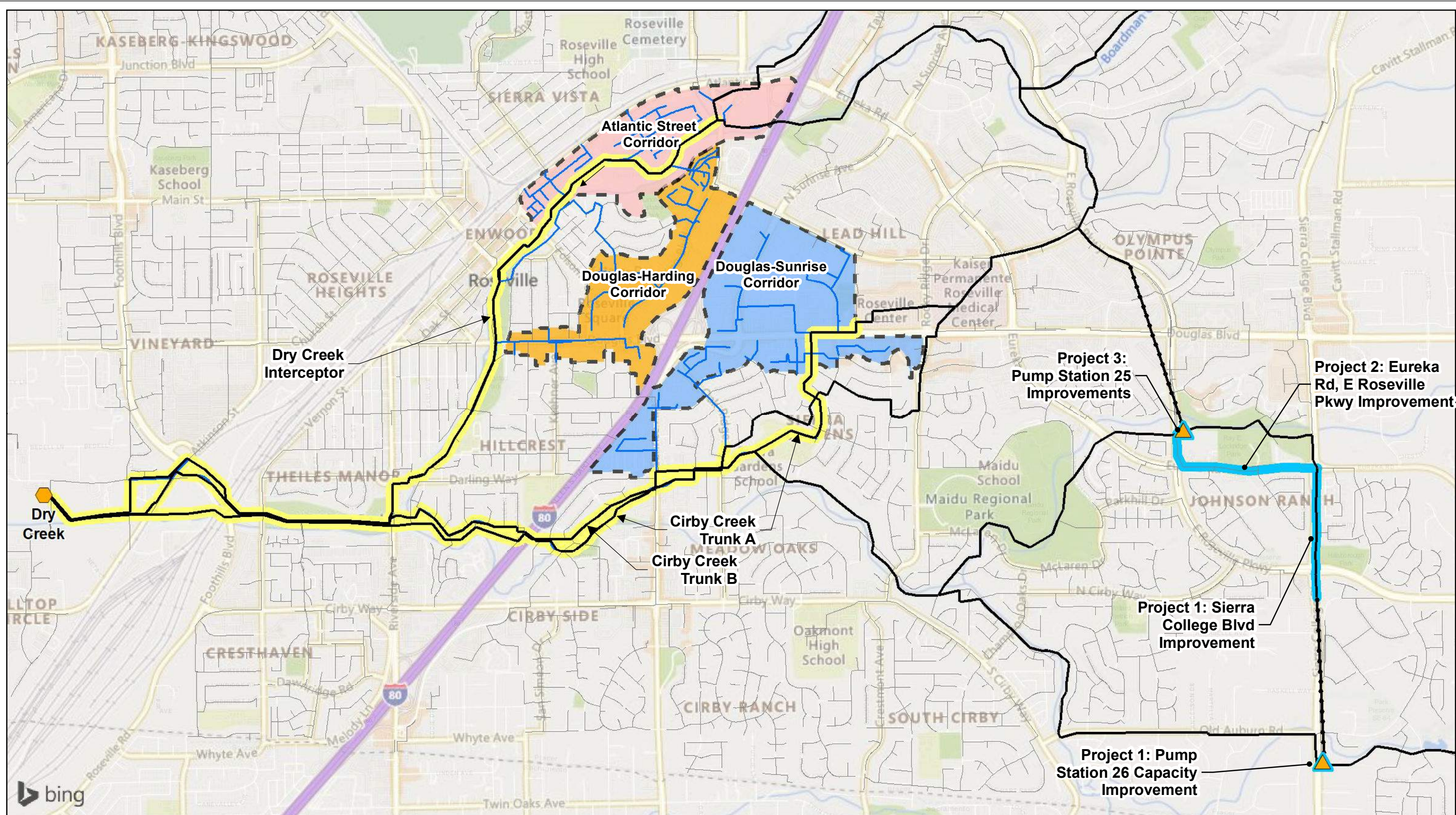


Figure 2
Proposed Specific Plans
and Sewer System
 City of Roseville
 Commercial Corridors Specific Plans
 Sewer Evaluation

- Pump station
- Wastewater treatment plant
- Regional gravity sewer
- Regional force main
- City sewer with Specific Plan flows
- Other City sewer
- Regional sewer with Specific Plan flows
- 2020 Systems Evaluation identified improvement projects
- Atlantic Corridor
- Douglas-Harding Corridor
- Douglas-Sunrise Corridor

0 500 1,000 2,000 3,000 4,000 Feet



Project #: 001967.00 Map Created: August 2021

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Note that the model includes the proposed projects from the 2020 Systems Evaluation. These improvements divert flow from the trunk sewers on Old Auburn Road and Sierra College Boulevard to the north, upstream of the proposed Corridor developments. Project 1, capacity improvements at Pump Station 26 and downstream gravity sewers, was identified as an improvement needed under existing conditions. The project is anticipated to be completed in the near future and was included in the Existing Network for this study to conservatively represent flows. Projects 2 and 3, which include improvements along Eureka Road, and E. Roseville Parkway, as well as capacity improvements to Pump Station 25, were identified as improvements needed under buildout conditions, and were included in the Buildout Network.

2. BASIS OF FLOW ESTIMATES

This section describes the wastewater flow components used in the hydraulic model and the existing and projected future land uses for the service area, which form the basis for generating base wastewater flows. Design flow estimates were developed based on criteria developed for each flow component: base wastewater flow (BWF), groundwater infiltration (GWI), and rainfall-dependent infiltration and inflow (RDI/I), and confirmed through model calibration as part of the 2017 City of Roseville Sewer Model Update.

2.1 Loading Scenarios

The model network includes four loading scenarios developed for the 2017 Model Update and updated for the 2020 Systems Evaluation:

- Existing Scenario – representing sewer flows based on model calibration.
- Existing Scenario plus Drought Rebound – representing sewer flows in the existing system that would be expected after water consumption is no longer affected by drought-induced conservation.
- Buildout Scenario – representing sewer flows incorporating currently anticipated development density.
- Buildout-Sensitivity Scenario – a theoretical scenario representing higher density development in Placer County, plus intensification and redevelopment in the downtown Roseville area.

For this study, the Existing Scenario plus Drought Rebound, the Buildout Scenario, and the Buildout-Sensitivity Scenario were used to evaluate the impacts of the proposed specific plan developments. Note that the Buildout-Sensitivity Scenario assumed redevelopment and intensification of portions of all three proposed specific plan areas (**Figure 3**), based on parcel-based classifications developed for the 2009 Systems Evaluation. Unit flow factors for the parcels in the redevelopment area are summarized in **Table 1**. More detailed information on the redevelopment land uses inside the City is included in TM 9C of the 2009 Systems Evaluation. For the purpose of the Buildout-Sensitivity Scenario evaluation, the projected flows based on the specific plan land uses were compared to projected flows based on redevelopment for these areas, and the larger flows were used. Based on this comparison (see section 2.2), the Buildout-Sensitivity Scenario used the redevelopment flow projections for these areas.

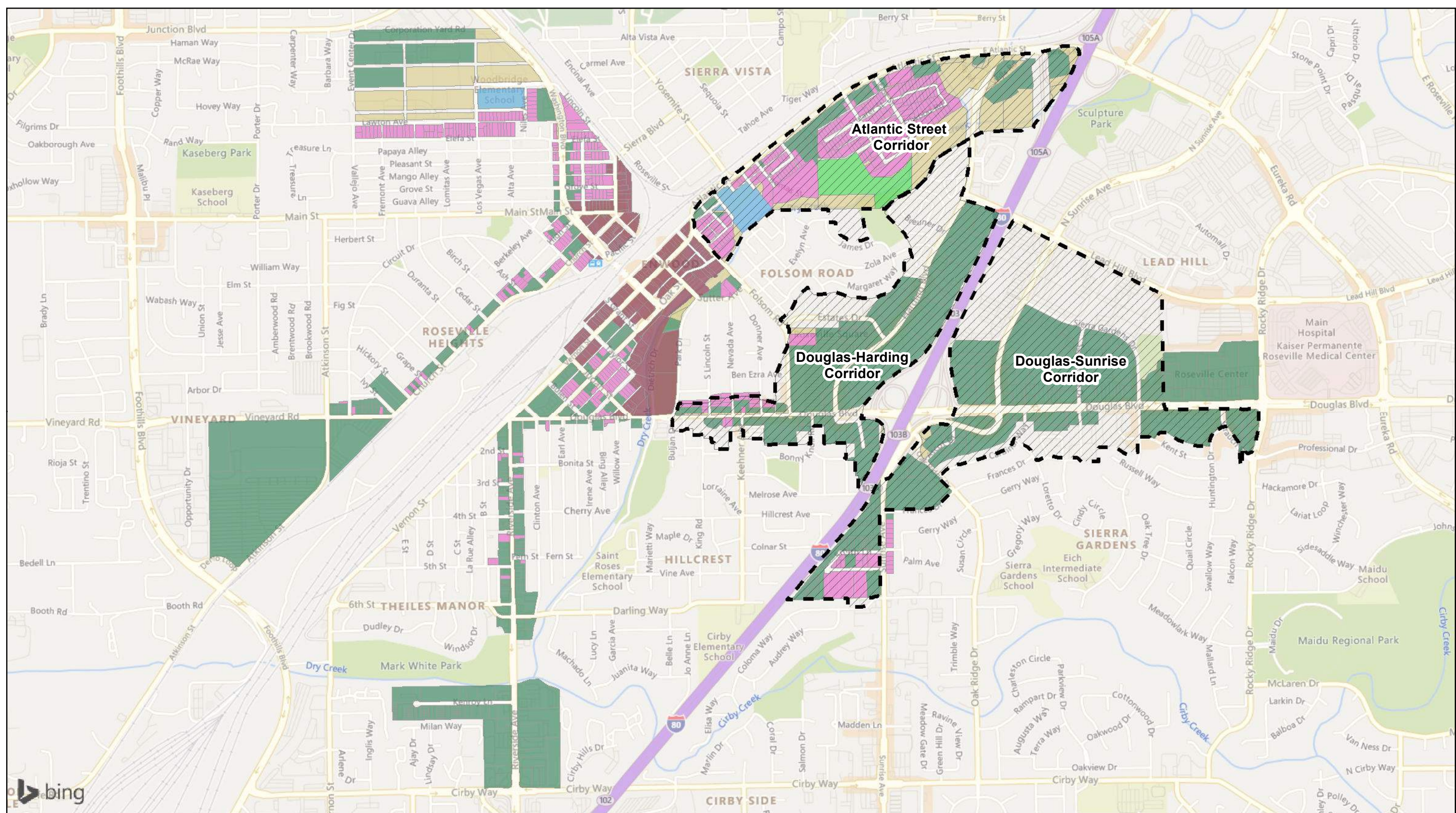


Figure 3
Buildout-Sensitivity
Scenario Land Uses
 City of Roseville
 Commercial Corridors Specific Plans
 Sewer Evaluation

Specific Plan Area	Redevelopment Land Use	Residential Multi-Family
Open Space	Intense Commercial	Very Intense Commercial
Parks	Schools	



Project #: 001967.00 Map Created: August 2021
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Table 1: Redevelopment Land Use Flow Factors

Corridor	Unit Flow Factor ^a
Multi-Family Residential	2,040 gpd/acre ^b OR 130 gpd/unit
Intense Commercial	2,720 gpd/acre
Very Intense Commercial	10,200 gpd/acre
Open Space	0 gpd/acre
Parks > 10 Acres	10 gpd/acre
Vacant	0 gpd/acre
Multi-Family Residential	2,040 gpd/acre ^b OR 130 gpd/unit

Footnotes:

- a. Flow factors based on the 2009 *SPWA Systems Evaluation*
- b. Equivalent to 17 multi-family dwelling units per acre

2.2 Flow Projection Updates

The flows for the three specific plan areas were estimated based on the projected units summarized in Table 2 below. Note that 500 of the 600 additional residential units in the Douglas-Sunrise Corridor were assigned to a proposed development at 201 North Sunrise Avenue. The additional proposed residential units were estimated using the unit factor 130 gallons per day per dwelling unit (gpd/DU) used for multi-family units in the 2017 Model Update. These loads were distributed amongst the identified residential development parcels in proportion to parcel area (acreage).

Table 2: Commercial Corridor Development

Corridor	Additional Residential Units
Atlantic Street Corridor	50
Douglas-Harding Corridor	200
Douglas-Sunrise Corridor ^a	600

Footnotes:

- a. 500 of the additional residential units were assigned to a proposed development at 201 North Sunrise Avenue.

The specific plans envision redevelopment and reinvestment of commercial uses, rather than adding additional square footage. Therefore, the model does not include additional estimated commercial flows beyond what is already included for commercial development in the loading scenarios.

The sewer flows from each specific plan area for each of the modeled scenarios are summarized in Table 3.

Table 3: Modeled Dry Weather Sewer Flows

Corridor	Existing + Specific Plans (mgd)	Buildout + Specific Plans (mgd)	Buildout-Sensitivity ^a (mgd)
Atlantic Street Corridor	0.06	0.08	0.17
Douglas-Harding Corridor	0.23	0.25	0.34
Douglas-Sunrise Corridor	0.33	0.34	0.49

Footnotes:

- a. Incorporates redevelopment land uses and flow factors described in Section 2.1.

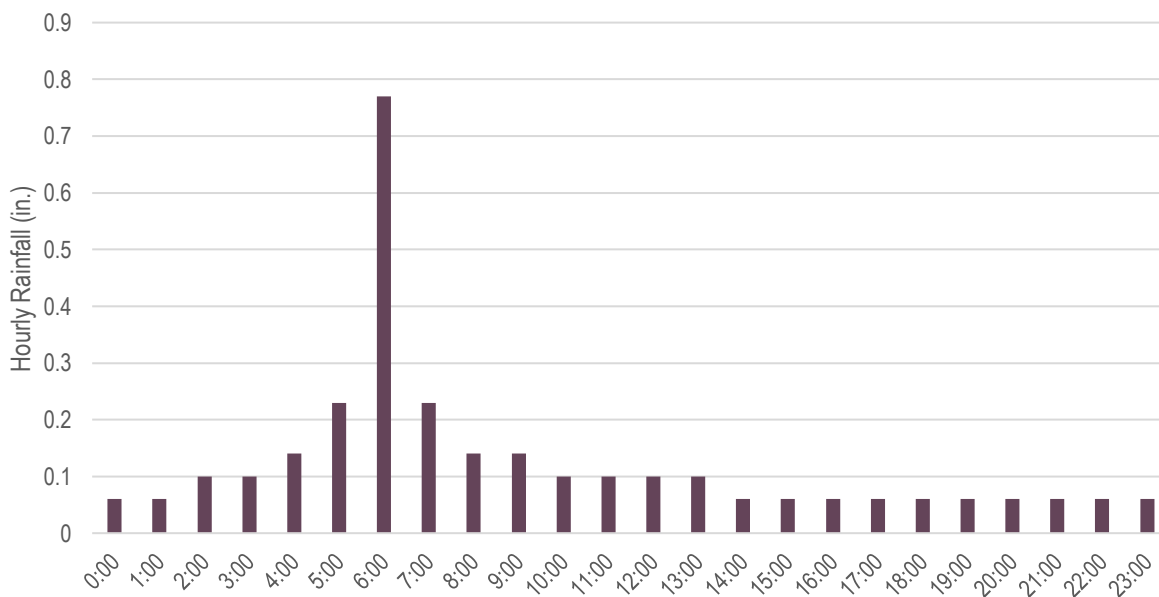
3. DESIGN CRITERIA

Evaluation of system capacity was based on the design flow and capacity criteria applied in the 2020 Systems Evaluation, and summarized below. It should be noted that this methodology differs somewhat from the flow and capacity criteria in the City’s design standards, which are intended for evaluation of sewers 15 inches and smaller and generally used for areas without an existing hydraulic model.

3.1.1 Design Flow Criteria

Design flows for sewer systems consist of BWF, GWI, and RDI/I. Criteria for computing existing and future BWF, GWI, and RDI/I (developed as part of model calibration) were discussed in the 2020 Systems Evaluation Report. Design RDI/I is based on a 10-year, 24-hour synthetic rainfall pattern that occurs uniformly across the entire SPWA service area. The intensity and timing of the design storm is presented in Figure 4.

Figure 4: SPWA 10-year Design Storm Event



3.1.2 Hydraulic Capacity Criteria

Capacity deficiency or performance criteria are used to determine when the capacity of a sewer pipeline or pump station is exceeded to the extent that a capacity improvement project (e.g., a relief sewer or larger replacement sewer or pump station upgrade) is required. Capacity deficiency criteria are sometimes called “trigger” criteria in that they trigger the need for a capacity improvement project. These criteria may differ from “design criteria” that are applied to determine the size of a new facility, which may be more conservative than the performance criteria. The 2020 Systems Evaluation used the following hydraulic capacity criteria:

- Surcharging up to within 5 feet of the manhole rims (ground surface) is considered acceptable under 10-year design storm peak wet weather flow (PWWF), as long as the surcharge (flow height in the manhole) does not exceed 4 feet above the top of the pipe.

- Pump stations are considered capacity deficient if the design storm PWWF exceeds the pump station capacity with the largest pumping unit out of service (firm capacity).
- Force mains with velocities exceeding 7 feet per second under PWWF may require further investigation, although would not trigger a project unless the pump station required additional capacity.

For the current study, the same criteria have been applied.

4. MODEL RESULTS

Model results indicating the locations of model-predicted surcharge are shown in Figure 4 (existing with drought rebound) and Figure 5 (buildout). Note that Figure 5 shows the results for both the Buildout and Buildout-Sensitivity scenarios (i.e. there is no difference in modeled surcharge between the scenarios). Hydraulic profiles of the trunk sewers downstream of the proposed specific plan areas are presented in Appendix A.

The results indicate no significant surcharge in the sewers downstream of the Douglas-Harding and Atlantic Street Corridors, but some surcharge is predicted downstream of the Douglas-Sunrise Corridor in Cirby Creek trunk sewer A. Table 4 summarizes the surcharge extent, depth, and freeboard. As summarized in Table 4, the surcharge exceeds the criteria described above for some sewers in the Buildout and Buildout-Sensitivity scenarios. These results indicate somewhat increased surcharge compared to the surcharge reported in the 2020 Systems Evaluation. This difference is because the City recently abandoned a connection that moved sewer flow from Cirby Trunk A into Cirby Trunk B, resulting in additional flow in Cirby Trunk A.

It should be noted that four manholes on Cirby Creek trunk sewer A (B06-340, B06-341, B06-343, and B06-344) on an 18-inch sewer following a creek and adjacent to the Warren T. Eich Middle School are shallow (crown of pipe is less than 5 feet below the manhole rim). Under buildout conditions (with or without the proposed Douglas-Sunrise Corridor), the model predicts that the backup surcharge would extend to these manholes, exceeding the minimum freeboard criterion. The surcharge also exceeds maximum surcharge criteria and minimum freeboard within Cirby Trunk A. The shallow manholes are indicated in Figure 5 and indicated on the profile in Appendix A. While the Douglas-Sunrise Corridor does not trigger the capacity deficiency in any of the loading scenarios, the development would slightly increase the extent of surcharge in all scenarios.

Table 4: Surcharge downstream of Douglas-Sunrise Corridor

	Length of Throttle Surcharge (ft)	Maximum Surcharge Depth (ft) (4 ft max criterion)	Minimum Freeboard (ft) (5 ft minimum criterion)
Existing (plus Drought Rebound)	1,670	1.8	8.8
Buildout	4,250	6.2	1.0 at 4 shallow manholes (see text) 3.3 elsewhere
Buildout-Sensitivity	4,250	6.6	0.3 at 4 shallow manholes (see text) 4.4 elsewhere

5. CONCLUSIONS AND RECOMMENDATIONS

Mitigating the deficiency identified above would require relieving Cirby Trunk A. A potential improvement project has been developed that would alleviate the deficiency by installing a relief sewer to convey excess flows into Cirby Trunk B. A description of the project and an estimated capital cost of the project is included in Appendix B. As indicated, the project is estimated to cost approximately \$12.4 million. The relatively high cost of the project is partially due to the depth of the sewer needed (up to 37 feet) along part of Caloma Way, likely requiring trenchless construction techniques. It is possible that project alternatives could be considered that would reduce the cost of the project and/or provide additional benefits (such as allowing abandonment of backyard sewers). Additional alternatives have not been evaluated in this study, but we recommended further study prior to implementation.

The proposed project is required due to flows from the sewershed upstream, which includes development both in the City of Roseville as well as the other SPWA partner agencies. As noted above, the improvement is not needed for existing flows, but will be required to meet buildout flows. The proposed Commercial Corridors specific plans would not by themselves trigger the need for the project but would contribute to the overall flows at buildout. Table 5 summarizes the Equivalent Dwelling Units (EDUs) contributing to the project deficiency.

Table 5: Equivalent Dwelling Units in Upstream Sewershed Contributing to Deficiency

	Equivalent Dwelling Units	Increase from Existing
Existing	19,000	
Existing + Douglas-Sunrise Commercial Corridor	19,600	+600
Buildout	23,020	+4,020
Buildout + Douglas-Sunrise Commercial Corridor	23,620	+4,620
Buildout-Sensitivity	24,334	+5,334
Buildout-Sensitivity + Douglas-Sunrise Commercial Corridor	24,994	+5,934

The model indicates that the project would be needed when the units upstream of the project reach approximately 20,700 EDUs, or about 1,700 EDUs more than existing. Note that, this will depend on I&I rates of future growth areas within Placer County. We recommended that the City perform additional studies to evaluate potential project alternatives and implement a project prior to development of 1,700 units of additional growth, or perform additional flow monitoring as development occurs to confirm the need for the project.

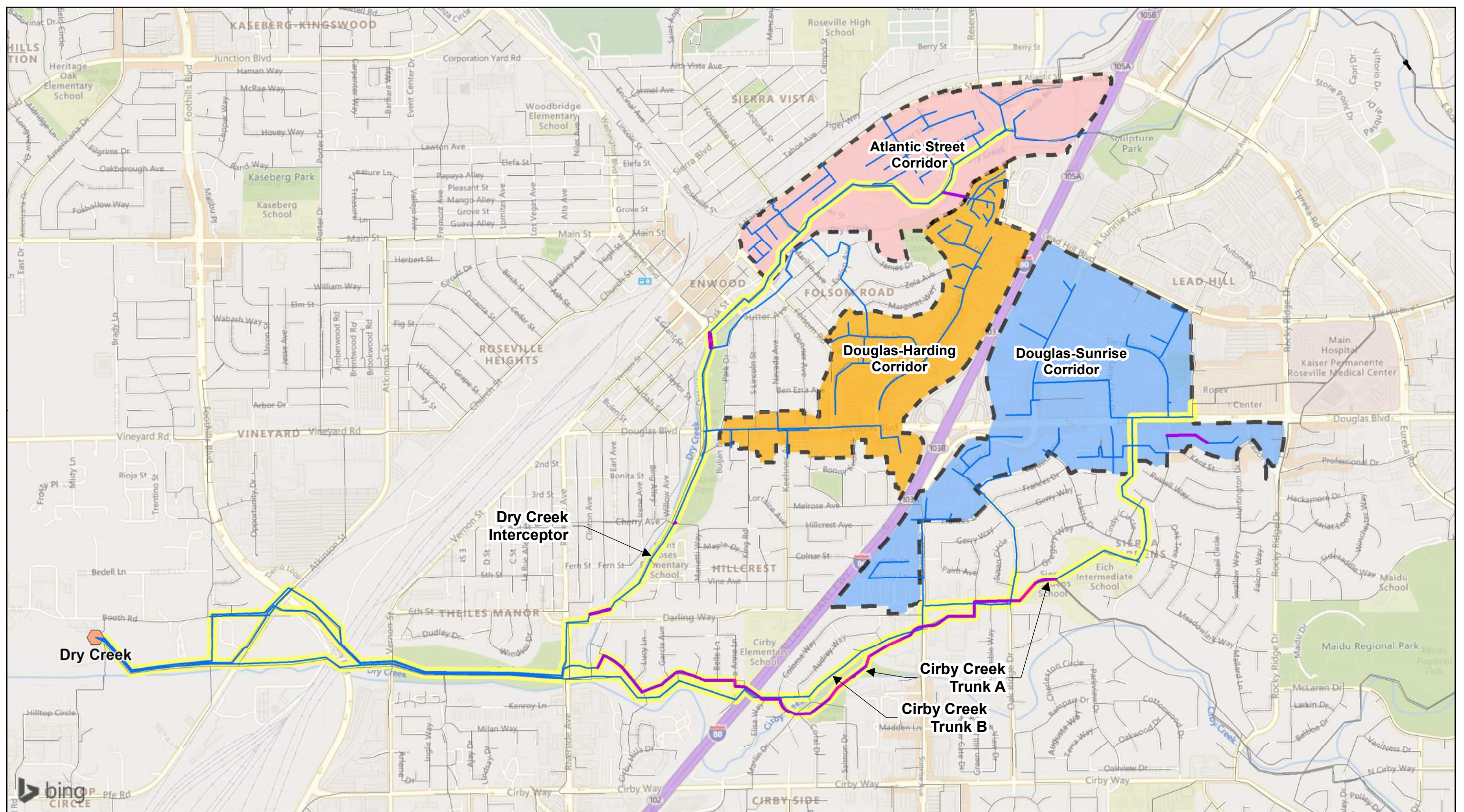


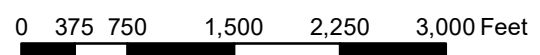
Figure 4
Model Results
(Existing PWWF)
 City of Roseville
 Commercial Corridors Specific Plans
 Sewer Evaluation

Modeled Results (sewers with Specific Plan flows only)

- Model predicted overflow
- Backwater surcharge
- Throttle surcharge
- Not surcharged

- Wastewater Treatment Plant
- Trunk sewers downstream of proposed specific plans
- Sewer not downstream of proposed specific plans

- Atlantic Corridor
- Douglas-Harding Corridor
- Douglas-Sunrise Corridor



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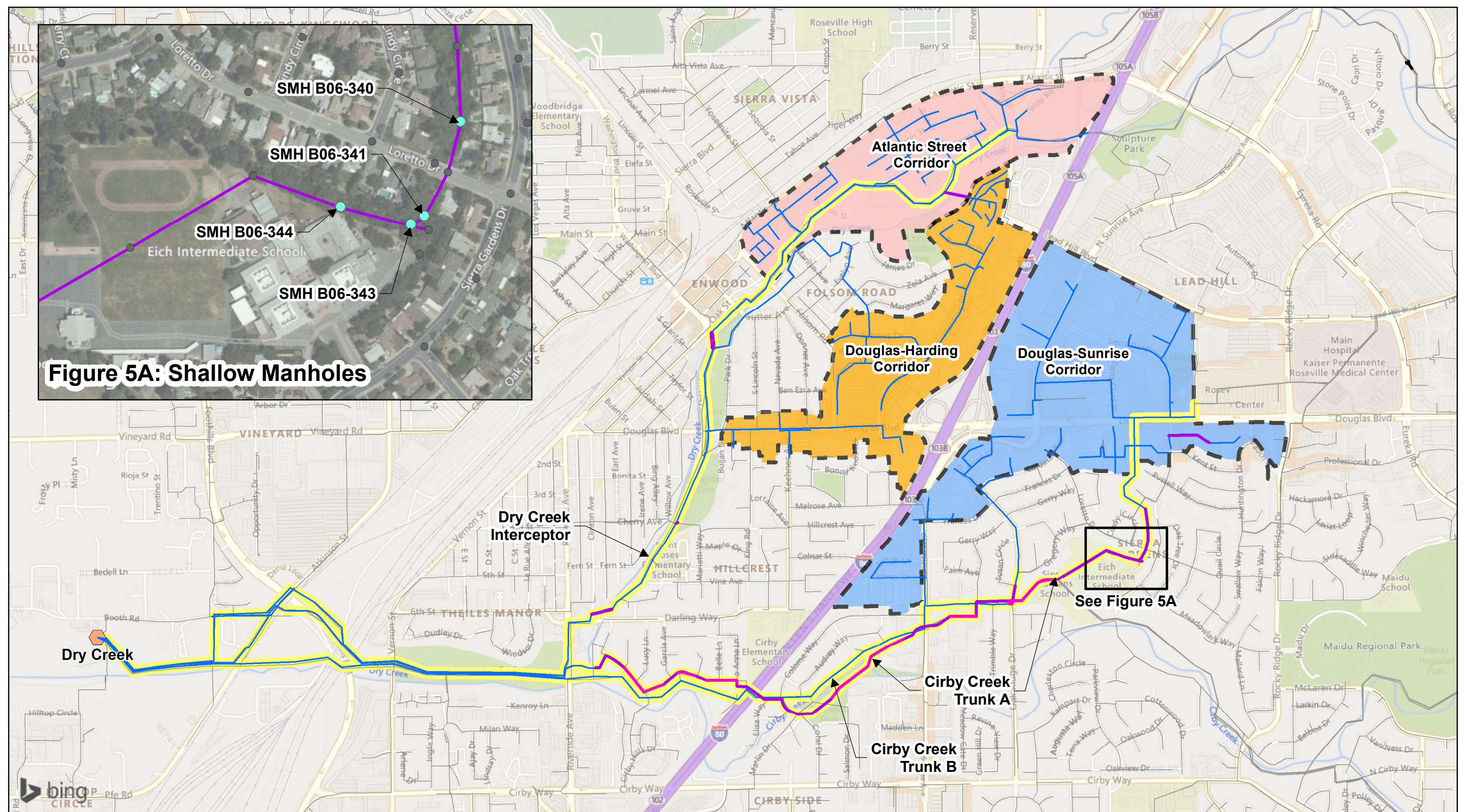


Figure 5A: Shallow Manholes

See Figure 5A

**Figure 5
Model Results
(Buildout PWWF)**
City of Roseville
Commercial Corridors Specific Plans
Sewer Evaluation

Modeled Results (sewers with Specific Plan flows only)		Wastewater Treatment Plant	Atlantic Corridor
Model predicted overflow	Trunk sewers downstream of proposed specific plans	Douglas-Harding Corridor	Douglas-Sunrise Corridor
Backwater surcharge	Sewer not downstream of proposed specific plans		
Throttle surcharge			
Not surcharged			

0 375 750 1,500 2,250 3,000 Feet

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APPENDIX A – HYDRAULIC PROFILES

Figure A-1: Dry Creek Interceptor Hydraulic Profile (Existing plus Specific Plans Design Storm Results)

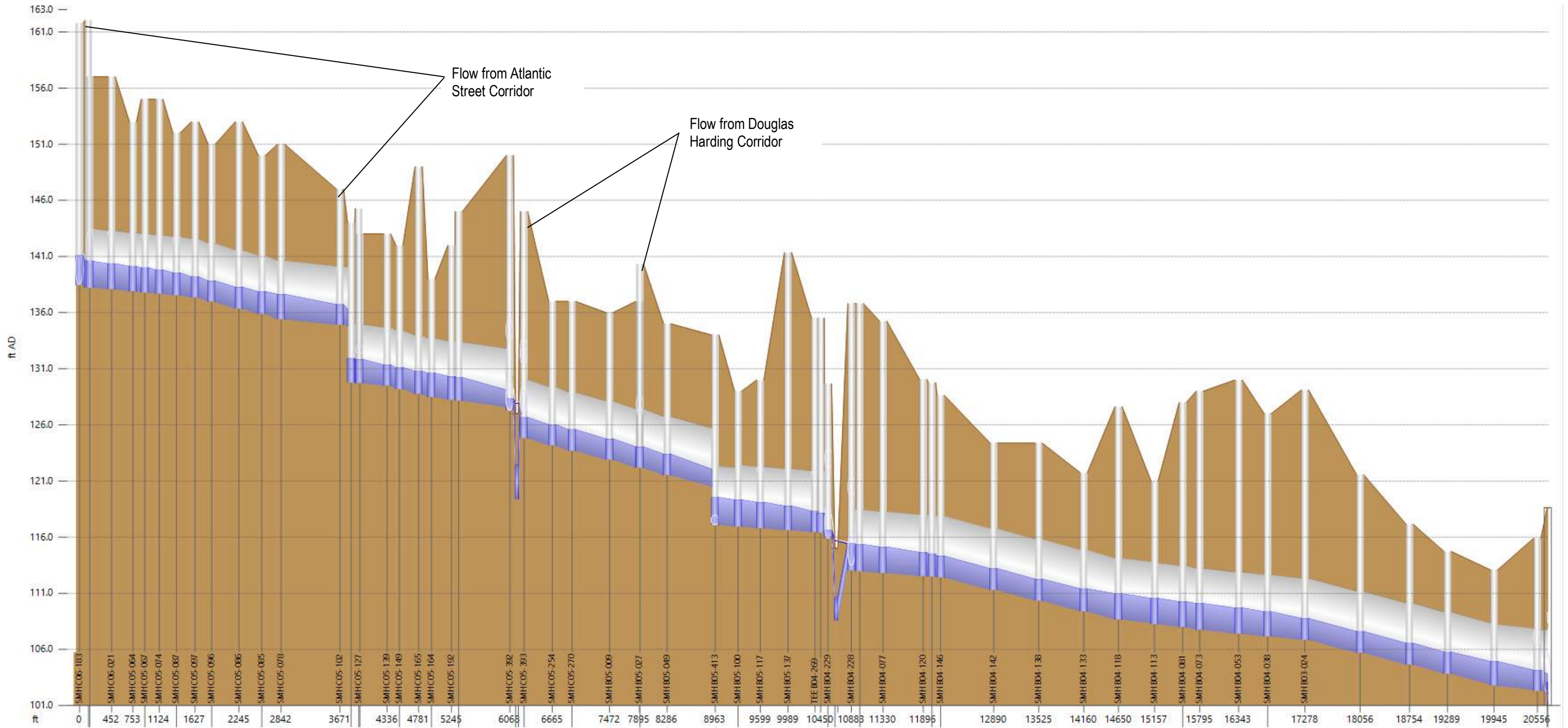


Figure A-2: Cirby Creek Trunk A Hydraulic Profile (Existing plus Specific Plans Design Storm Results)

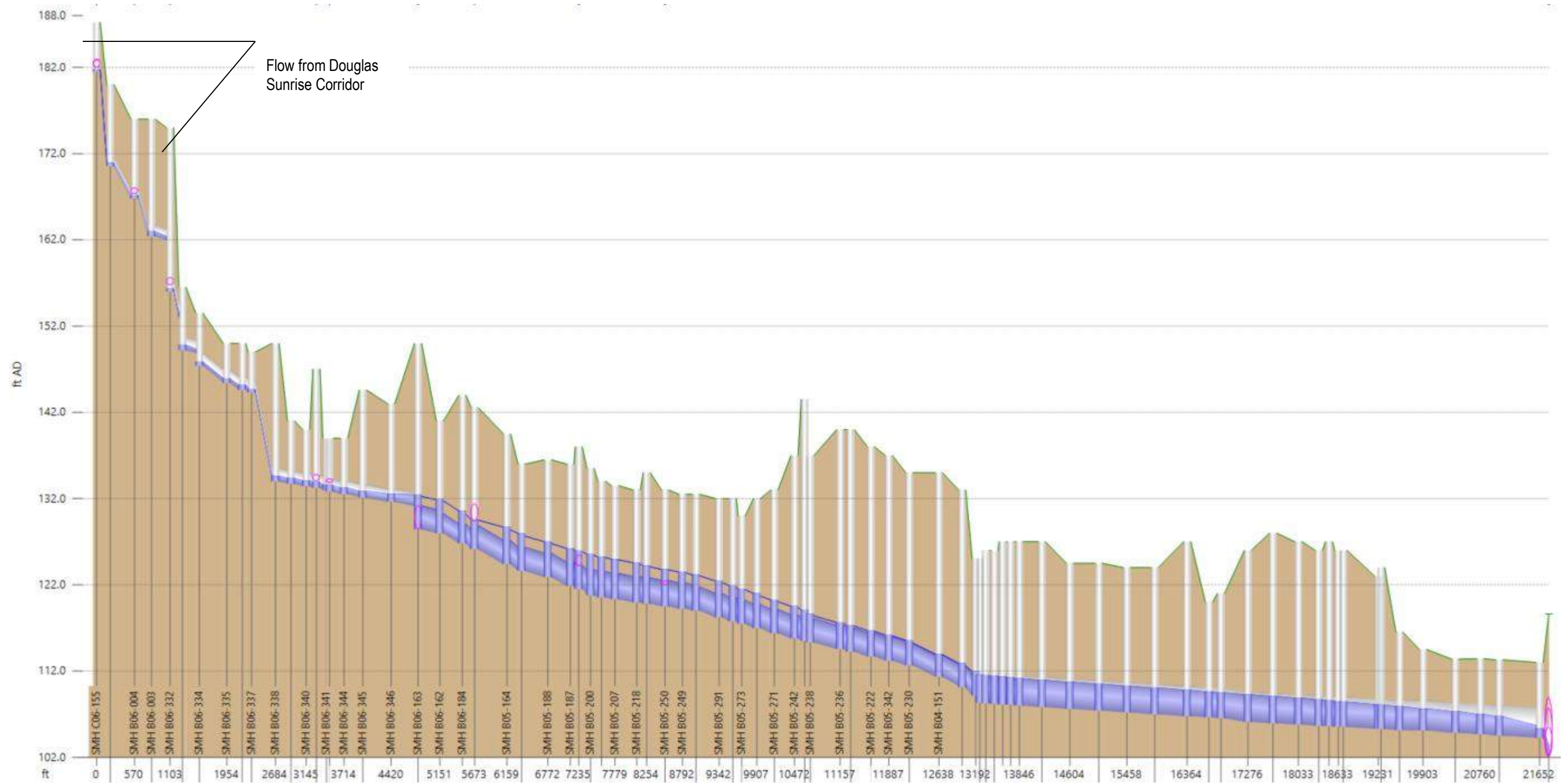


Figure A-3: Cirby Creek Trunk B Hydraulic Profile (Existing Rebound plus Specific Plans Design Storm Results)

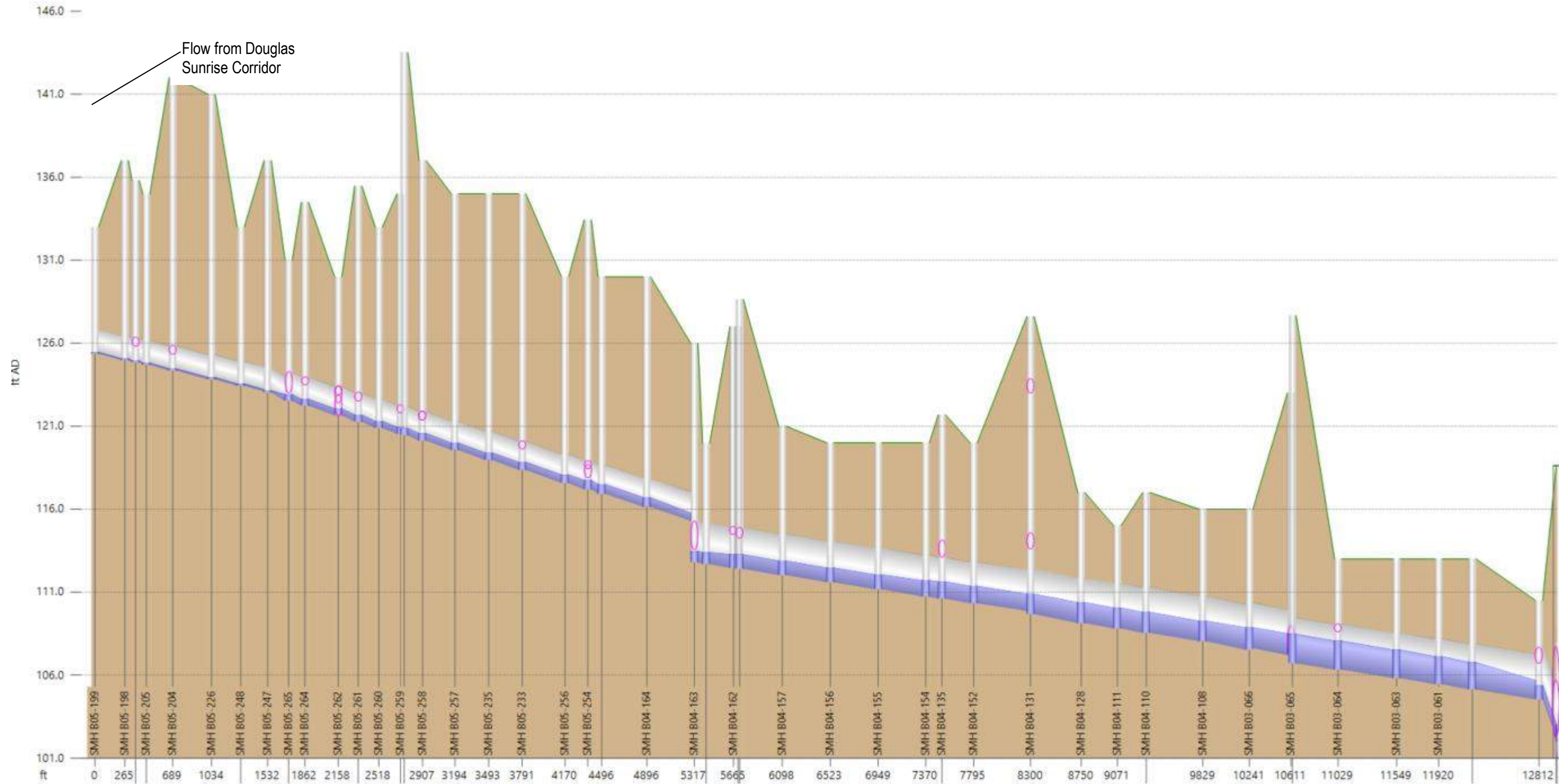


Figure A-4: Dry Creek Interceptor Hydraulic Profile (Buildout plus Specific Plans and Buildout-Sensitivity Design Storm Results)

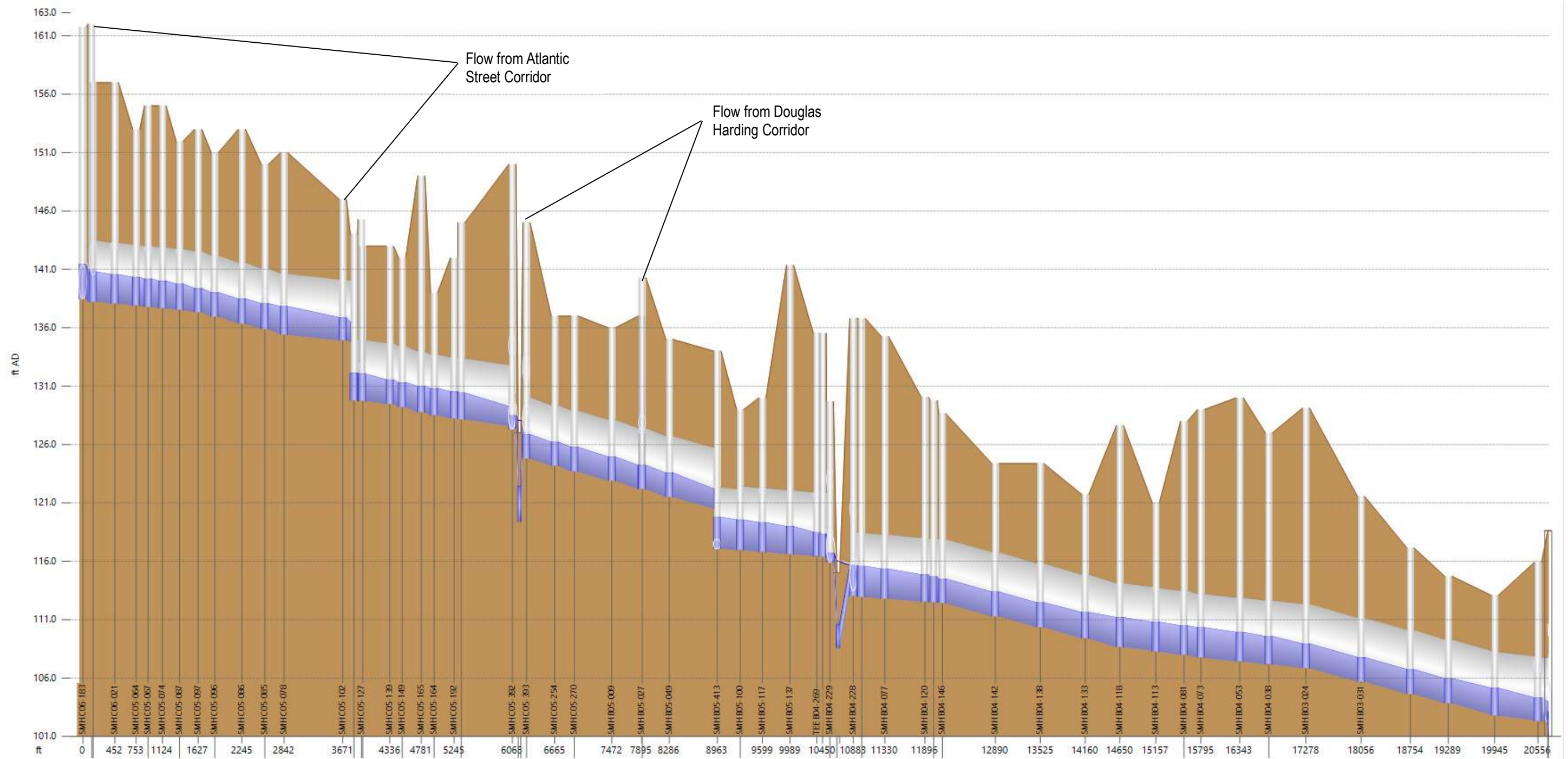


Figure A-5: Cirby Creek Trunk A Hydraulic Profile (Buildout Design Storm Results)

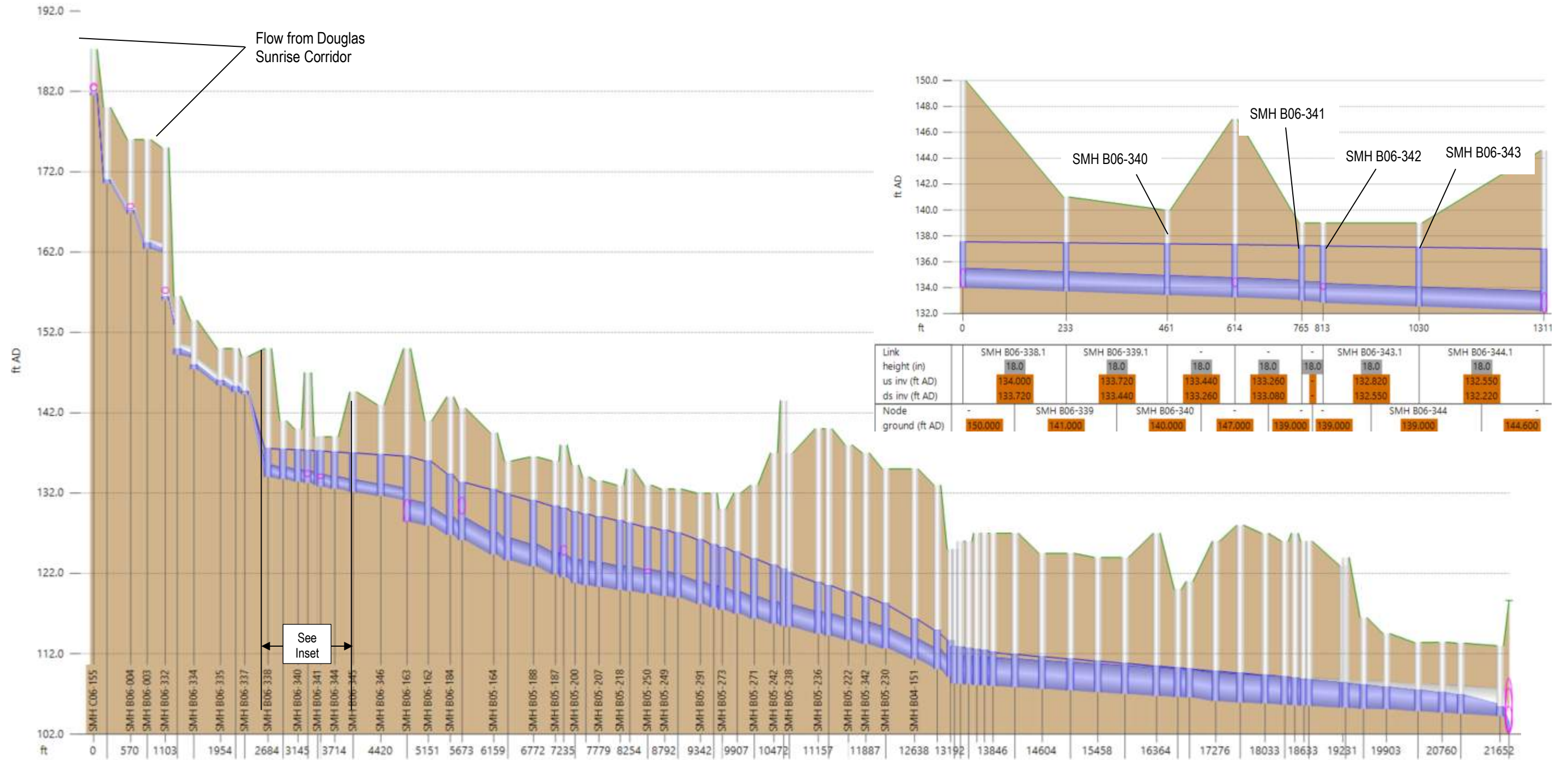
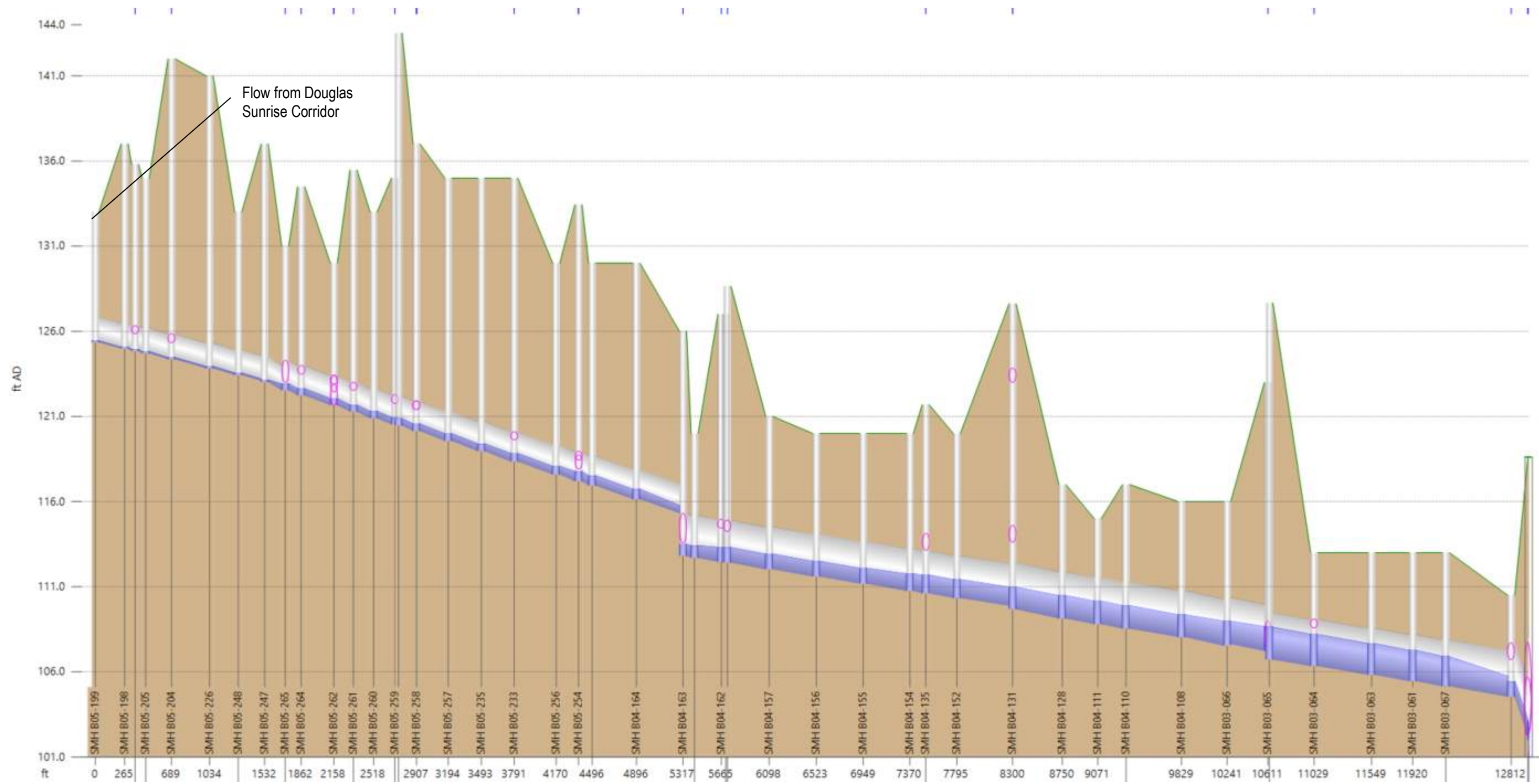


Figure A-6: Cirby Creek Trunk B Hydraulic Profile (Buildout plus Specific Plans and Buildout-Sensitivity Design Storm Results)



APPENDIX B – PROJECT DESCRIPTION AND COST ESTIMATE

**City of Roseville
Commercial Corridors Specific Plan Sewer Evaluation**

Project: 1 - Cirby Creek Sewer Relief

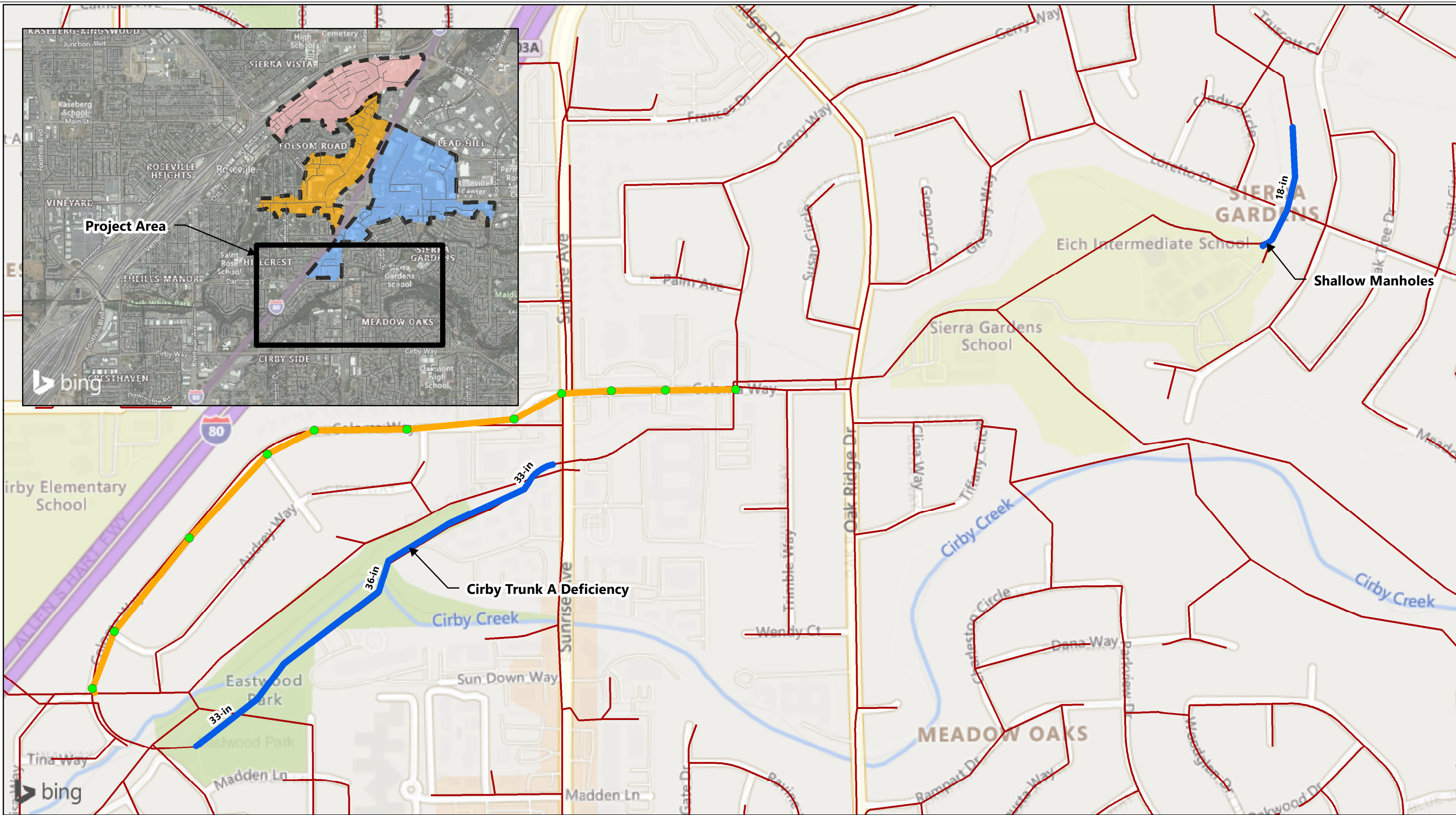
PROJECT DESCRIPTION	
Project ID	1 - Cirby Creek Sewer Relief
Project Location	Coloma Way from east of the intersection at Sunrise Ave. to the intersection at Elisa Way
Description	Install approximately 3600 linear feet of new relief sewer to relieve capacity deficiencies associated with low lying manholes near Cirby Creek at Sierra Gardens Park and also west of Sunrise Ave and south of Coloma Way.
Estimated Capital Improvement Cost	\$12,403,000
Comments	(i) Pipes are listed in order from upstream to downstream.
Assumptions	<p>(i) Pipes deeper than 25-feet are assumed to be installed using trenchless methods. Pilot tube guided auger boring (PTGAB) was selected as the trenchless method for estimating purposes. PTGAB requires a rigid pipe to jack into place so for this reason the unit cost shown includes the estimated cost of a 24" steel casing with a 21" PVC pipe set on center and grouted in place.</p> <p>(ii) New diameter based on sizing criteria per the City of Roseville's design standards</p> <p>(iii) Cost estimates are based on CCI of 13959.14, an average of the San Francisco and 20 Cities Average for the March 2022 ENR.</p>
Alternatives	1. Upsize existing line or parallel sewer.

PROJECT COST DETAIL

U/S MH ID	D/S MH ID	New Diameter (inches) ¹	Length (feet)	Slope (%)	Pipe Depth (feet BGL)	Pipe Capacity (mgd)	Installation Technology	Unit Cost (\$/LF)	Total Cost (\$)
SMH B05-164	Coloma Way-11	15	40	0.15%	10	1.61	Open-Cut	\$413	\$ 16,479
SMH B05-173	Coloma Way-11	15	14	7.26%	10	11.17	Open-Cut	\$413	\$ 5,782
Coloma Way-11	Coloma Way-10	21	319	0.12%	20	3.52	Open-Cut	\$553	\$ 176,309
Coloma Way-10	Coloma Way-9	21	245	0.12%	17	3.52	Open-Cut	\$553	\$ 135,358
Coloma Way-9	Coloma Way-8	21	225	0.12%	15	3.52	Open-Cut	\$553	\$ 124,457
Coloma Way-8	Coloma Way-7	21	245	0.12%	20	3.52	Open-Cut	\$553	\$ 135,580
Coloma Way-7	Coloma Way-6	21	488	0.12%	37	3.52	PTGAB	\$1,650	\$ 804,540
Coloma Way-6	Coloma Way-5	21	420	0.12%	35	3.52	PTGAB	\$1,650	\$ 693,000
Coloma Way-5	Coloma Way-4	21	238	0.12%	30	3.52	PTGAB	\$1,650	\$ 393,030
Coloma Way-4	Coloma Way-3	21	517	0.12%	27	3.52	PTGAB	\$1,650	\$ 853,050
Coloma Way-3	Coloma Way-2	21	543	0.12%	25	3.52	PTGAB	\$1,650	\$ 895,125
Coloma Way-2	Coloma Way-1	21	277	0.12%	15	3.52	Open-Cut	\$553	\$ 153,288
Coloma Way-1	SMH B05-262	21	20	0.12%	8	3.52	Open-Cut	\$509	\$ 10,386

Jacking Shaft, Assume 3	\$ 660,000
Receiving Shaft, Assume 4	\$ 680,000
Total Baseline Pipe Construction Cost	\$ 5,714,122
Modify Existing Manholes, Approx. 2	\$ 50,000
Install New Manhole, Approx. 11	\$ 210,000
Baseline Construction Cost:	\$ 5,974,122
Dewatering	\$ 100,000
Bypass Pumping (10% of baseline construction cost)	\$ 597,412
Traffic Control (10% of baseline construction cost)	\$ 597,412
Subtotal:	\$ 7,268,946
Mobilization/Demobilization (5% of subtotal)	\$ 363,447
Estimated Construction Cost Subtotal:	\$ 7,632,394
Contingencies (30% of construction subtotal)	\$ 2,289,718
Estimated Construction Cost:	\$ 9,922,112
Engineering, Administration, Legal (25% of construction cost)	\$ 2,480,528
Estimated Capital Improvement Cost:	\$ 12,403,000

(Note: Cost estimates are based on March 2022 ENR CCI of 13959.14)



Project 1 - Cirby Creek

City of Roseville
Commercial Corridors Specific Plans
Sewer Evaluation

- Proposed Manholes
- Proposed Relief Sewer
- Deficient Sewers

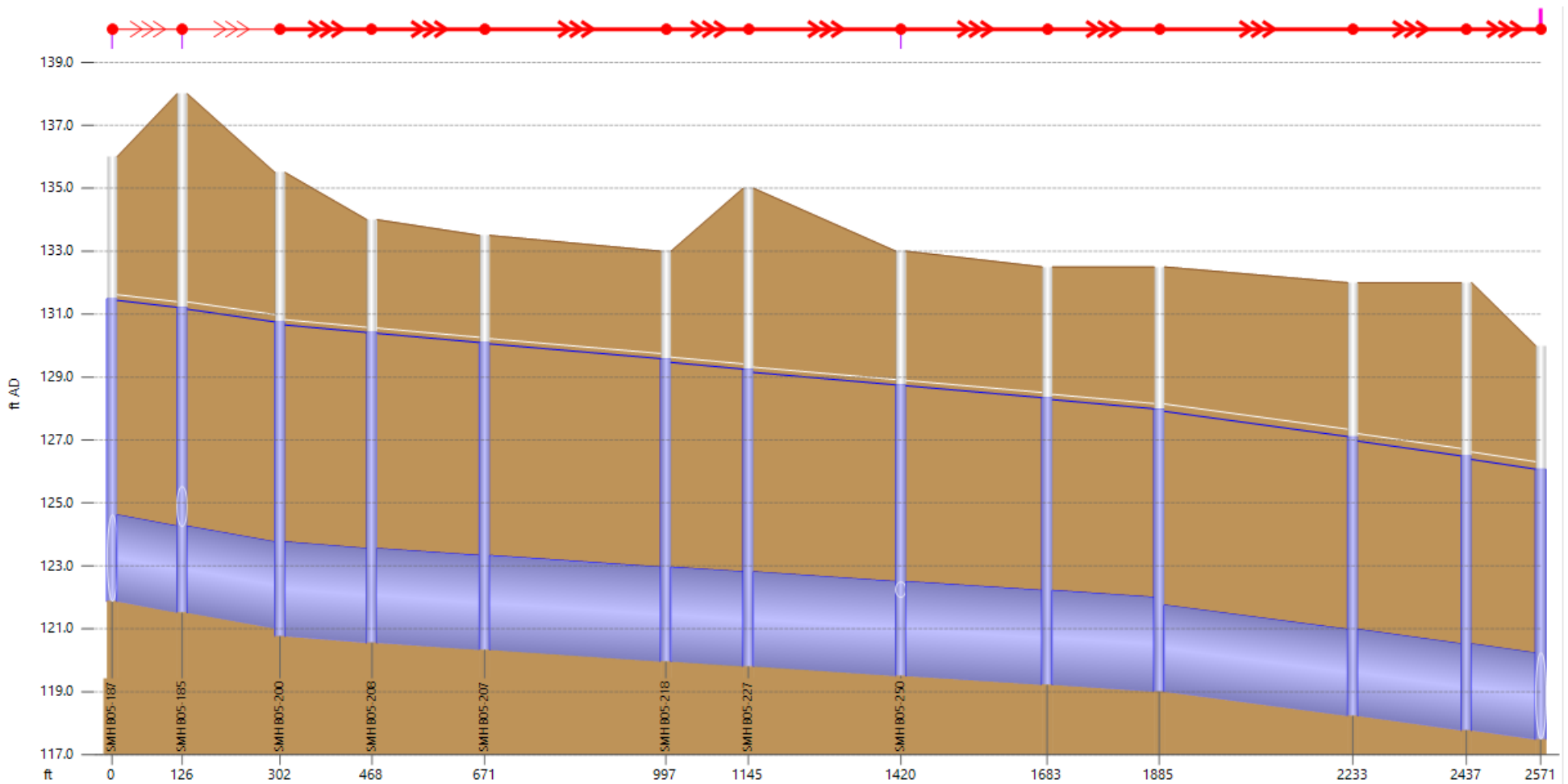
0 115 230 460 690 920 Feet



Third Party GIS Disclaimer: This map is for reference and graphical purposes only and should not be relied upon by third parties for any legal decisions. Any reliance upon the map or data contained herein shall be at the users' sole risk. Data Sources: SPWA Agencies, ESRI, W&C

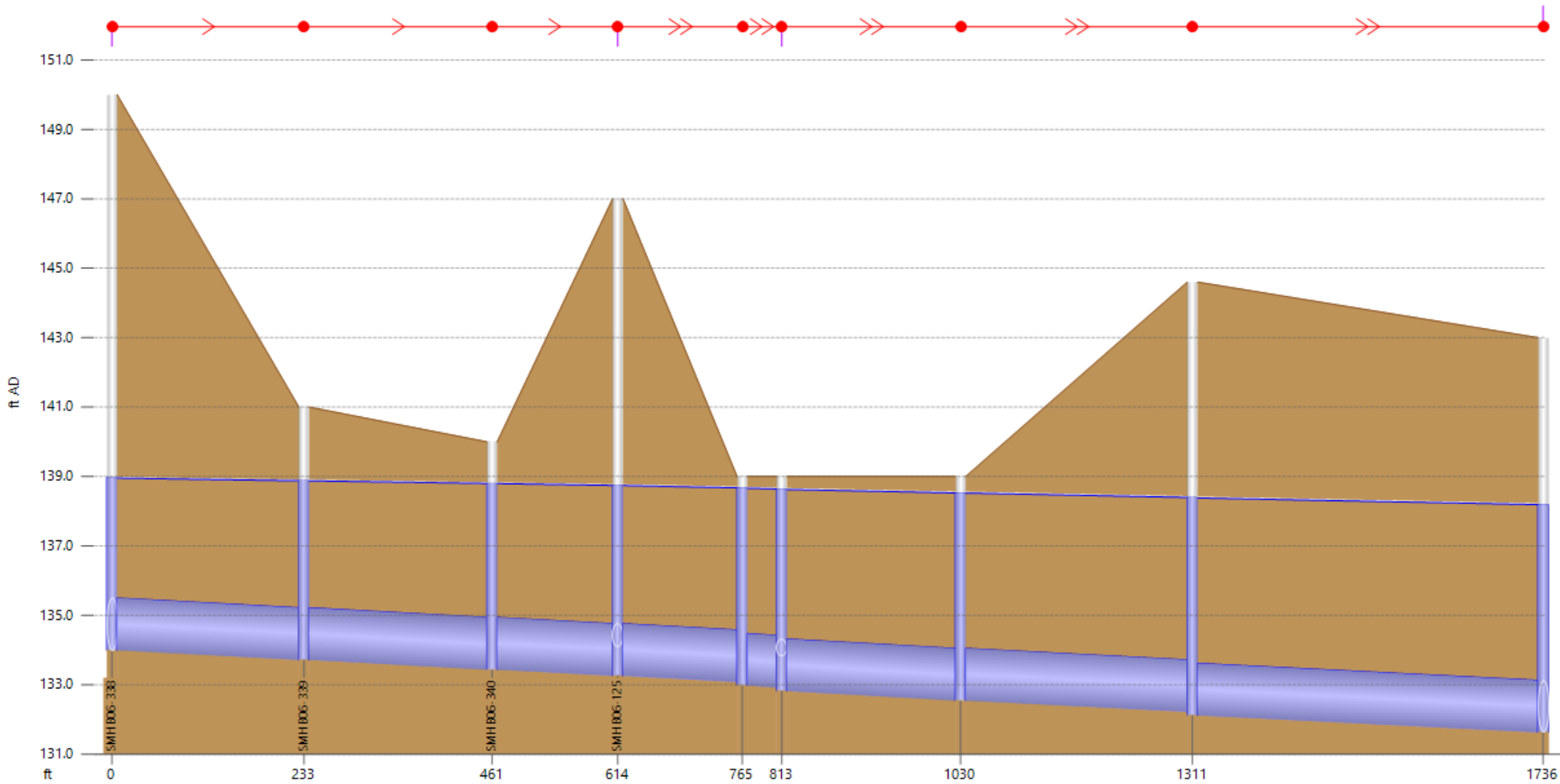


Cirby Trunk A Deficiency



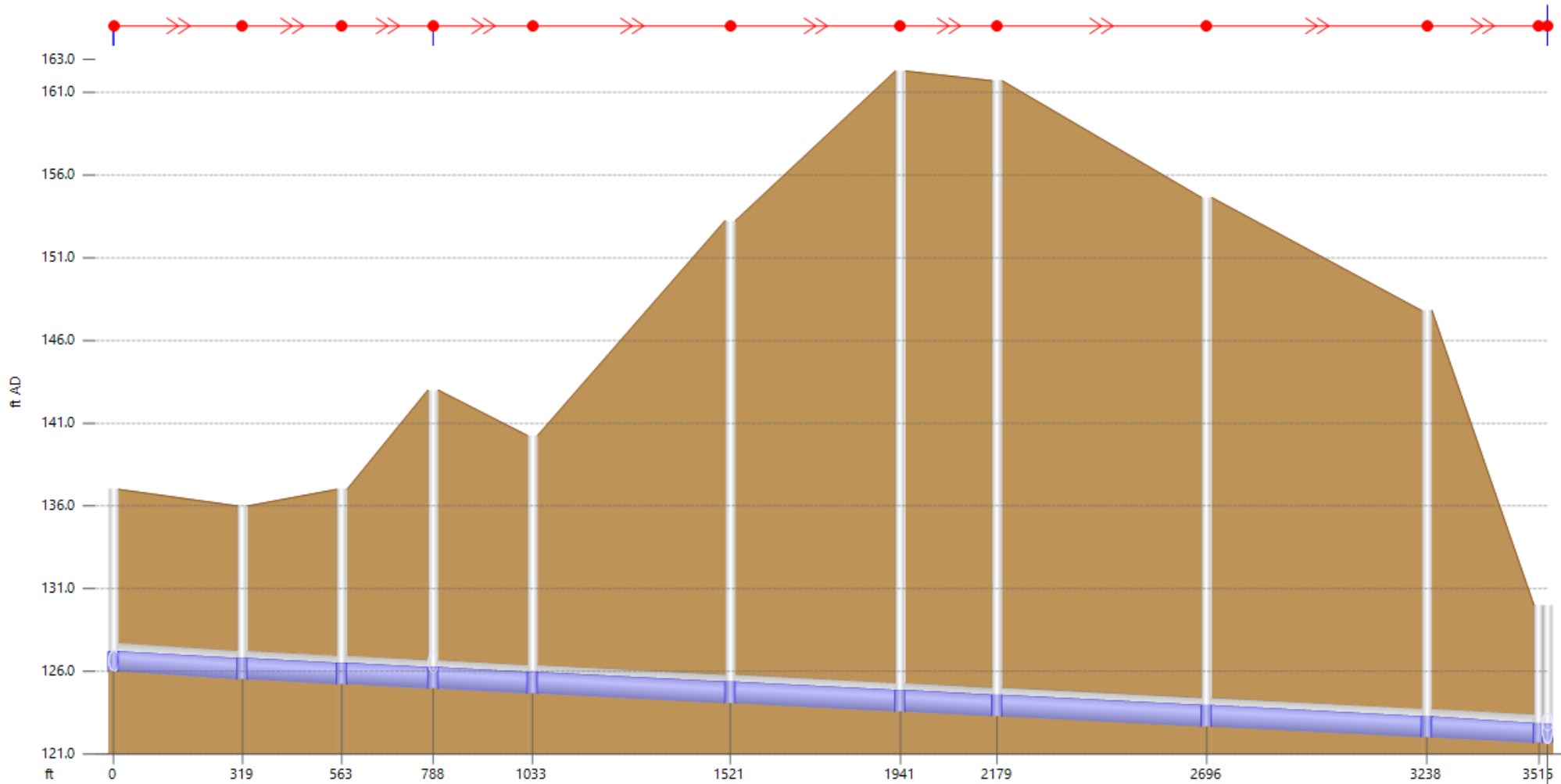
Link	-	-	-	SMH B05-208.1	SMH B05-207.1	-	SMH B05-227.1	SMH B05-250.1	SMH B05-249.1	SMH B05-266.1	SMH B05-291.1	-
length (ft)	126.4	176.0	165.7	202.7	326.1	148.3	274.6	263.3	201.7	348.2	204.6	133.6
width (in)	33.0	33.0	36.0	36.0	36.0	36.0	36.0	36.0	36.0	33.0	33.0	33.0
us inv (ft AD)	121.870	121.510	120.760	120.550	120.330	119.960	119.810	119.500	119.220	119.000	118.230	117.770
ds inv (ft AD)	121.510	121.010	120.550	120.330	119.960	119.810	119.500	119.220	119.000	118.230	117.770	117.480
grad (%)	0.285	0.284	0.127	0.109	0.113	0.101	0.113	0.106	0.109	0.221	0.225	0.217
surc	1.00	1.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00
US flow (MGD)	14.5381	16.2992	16.2991	16.2991	16.3018	16.3013	16.3011	16.3144	16.3159	16.3156	16.3154	16.3152
Node	-	-	-	SMH B05-207	SMH B05-218	SMH B05-227	SMH B05-250	SMH B05-249	SMH B05-266	SMH B05-291	-	-
ground (ft AD)	-	138.000	135.500	134.000	133.500	133.000	133.000	132.500	132.500	132.000	132.000	-
level (ft AD)	-	131.212	130.742	130.415	130.094	129.574	129.244	128.750	128.339	127.986	127.096	126.485
flood dep (ft)	-	-6.788	-4.758	-3.585	-3.406	-3.426	-5.756	-4.250	-4.161	-4.514	-4.904	-5.515

Shallow Manholes



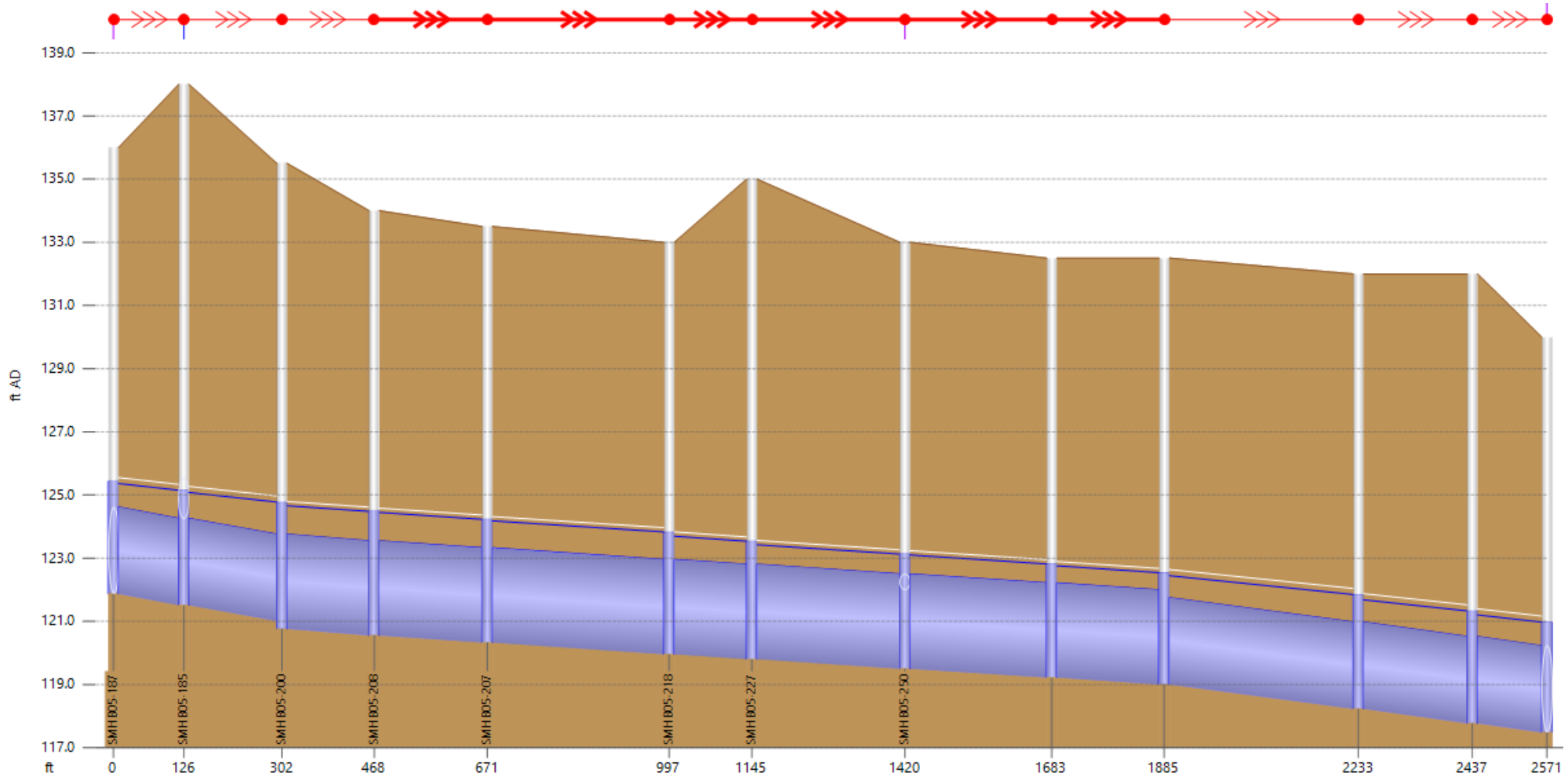
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length (ft)	233.2		228.0		152.6		150.9		48.0	216.8		281.3		425.4	
width (in)	18.0		18.0		18.0		18.0		18.0	18.0		18.0		18.0	
us inv (ft AD)	134.000		133.720		133.440		133.260		-	132.820		132.550		132.120	
ds inv (ft AD)	133.720		133.440		133.260		133.080		-	132.550		132.220		131.630	
grad (%)	0.120		0.123		0.118		0.119		0.125	0.125		0.117		0.115	
surc	1.00		1.00		1.00		1.00		1.00	1.00		1.00		1.00	
US flow (MGD)	1.2590		1.2580		1.2562		1.4268		-	1.4420		1.4407		1.4394	
Node	-	SMH B06-339		SMH B06-340		SMH B06-125		-	SMH B06-343		SMH B06-344		SMH B06-345		SMH B06-346
ground (ft AD)	150.000	141.000		140.000		147.000		139.000	139.000		139.000		144.600		143.000
level (ft AD)	138.966	138.879		138.801		138.746		138.674	138.642		138.530		138.398		138.193
flood dep (ft)	-11.034	-2.121		-1.199		-8.254		-0.326	-0.358		-0.470		-6.202		-4.807

Project 1 - Cirby Creek (Proposed Relief Sewer)



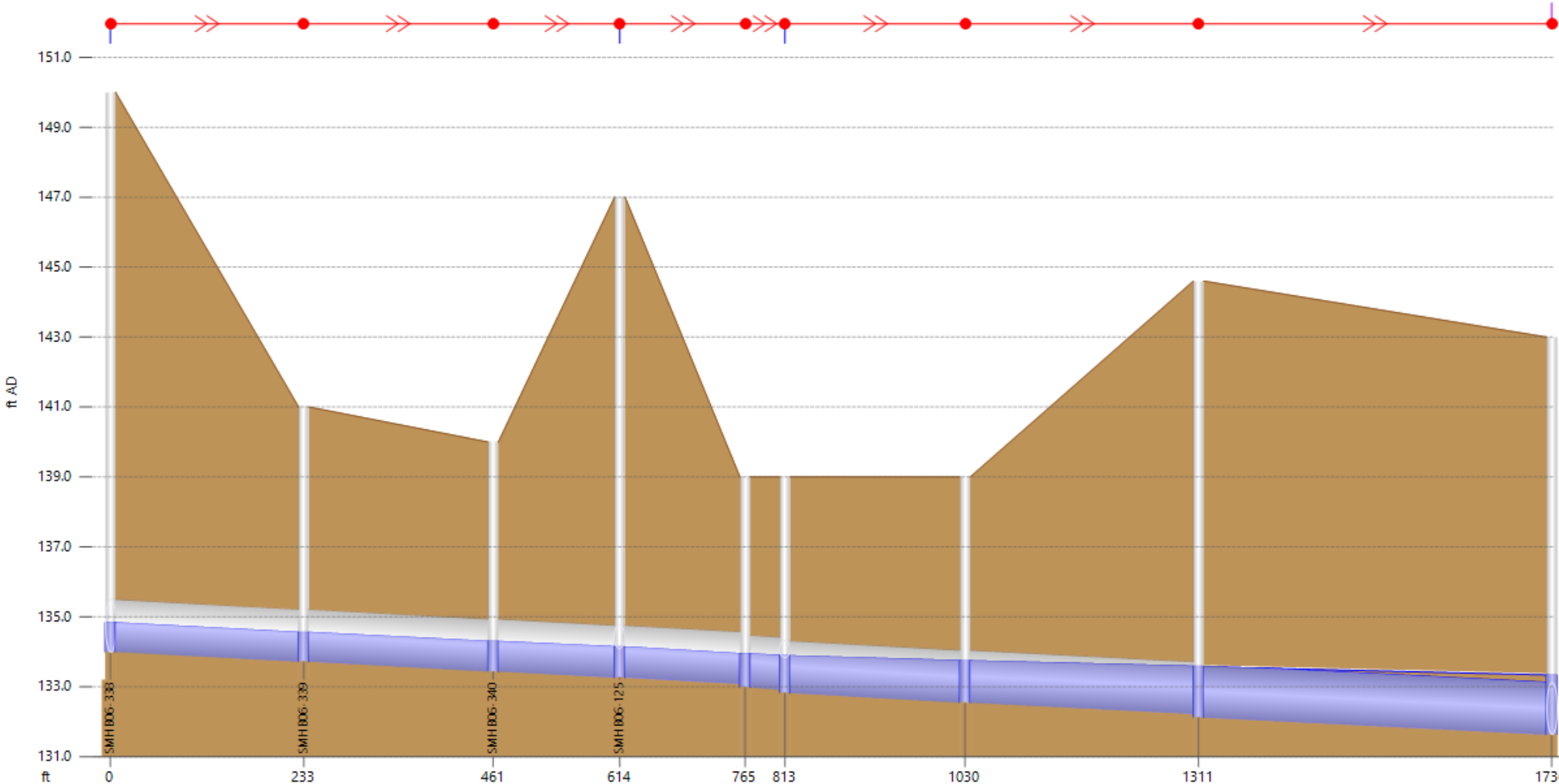
Link	Coloma Way-11.1				Coloma Way-7.1				Coloma Way-6.1		Coloma Way-4.1		Coloma Way-3.1		Coloma Way-2.1
length (ft)	318.6	244.6	224.9	245.0	487.6	420.0	238.2	517.0	542.5	277.0					
width (in)	21.0	21.0	21.0	21.0	21.0	21.0	21.0	21.0	21.0	21.0					
us inv (ft AD)	126.000	125.520	125.230	124.960	124.660	124.080	123.570	123.290	122.670	122.020					
ds inv (ft AD)	125.520	125.230	124.960	124.660	124.080	123.570	123.290	122.670	122.020	121.680					
grad (%)	0.151	0.119	0.120	0.122	0.119	0.121	0.118	0.120	0.120	0.123					
surc	0.72	0.72	0.73	0.73	0.73	0.73	0.73	0.73	0.72	0.70					
US flow (MGD)	3.0105	3.0104	3.0102	3.1211	3.1209	3.1205	3.1202	3.1200	3.1198	3.1195					
Node	-	-	-	-	Coloma Way-7		Coloma Way-6		Coloma Way-5	Coloma Way-4	Coloma Way-3		Coloma Way-2		-
ground (ft AD)	-	136.000	137.000	143.000	140.263	153.238	162.286	161.702	154.637	147.807	-	-	-	-	-
level (ft AD)	-	126.777	126.490	126.231	125.936	125.351	124.849	124.562	123.938	123.255	-	-	-	-	-
flood dep (ft)	-9.813	-9.223	-10.510	-16.769	-14.327	-27.886	-37.437	-37.140	-30.699	-24.552	-7.155				

Cirby Trunk A (with proposed relief sewer)



Link length (ft)	-	126.4	176.0	165.7	202.7	326.1	148.3	274.6	263.3	201.7	348.2	204.6	133.6
width (in)	33.0	33.0	36.0	36.0	36.0	36.0	36.0	36.0	36.0	36.0	33.0	33.0	33.0
us inv (ft AD)	121.870	121.510	120.760	120.550	120.330	119.960	119.810	119.500	119.220	119.000	118.230	118.230	117.770
ds inv (ft AD)	121.510	121.010	120.550	120.330	119.960	119.810	119.500	119.220	119.000	118.230	117.770	117.770	117.480
grad (%)	0.285	0.284	0.127	0.109	0.113	0.101	0.113	0.106	0.109	0.221	0.225	0.217	0.217
surc	1.00	1.00	1.00	2.00	2.00	2.00	2.00	2.00	2.00	1.00	1.00	1.00	1.00
US flow (MGD)	14.7792	14.8873	14.8530	14.8231	14.7886	14.7245	14.6874	14.6246	14.5446	14.4729	14.3969	14.3584	-
Node	-	-	-	-	SMH B05-207	SMH B05-218	SMH B05-227	SMH B05-250	SMH B05-249	SMH B05-266	SMH B05-291	-	-
ground (ft AD)	-	138.000	135.500	134.000	133.500	133.000	135.000	133.000	132.500	132.500	132.000	132.000	-
level (ft AD)	-	125.145	124.763	124.479	124.227	123.819	123.528	123.128	122.813	122.537	121.836	121.320	-
flood dep (ft)	-	-12.855	-10.737	-9.521	-9.273	-9.181	-11.472	-9.872	-9.686	-9.963	-10.164	-10.680	-

Shallow Manholes (with proposed relief sewer)



Link	SMH B06-338.1		SMH B06-339.1		SMH B06-340.1		SMH B06-125.1		-	SMH B06-343.1		SMH B06-344.1		SMH B06-345.1		
length (ft)	233.2		228.0		152.6		150.9		48.0	216.8		281.3		425.4		
width (in)	18.0		18.0		18.0		18.0		18.0	18.0		18.0		18.0		
us inv (ft AD)	134.000		133.720		133.440		133.260		-	132.820		132.550		132.120		
ds inv (ft AD)	133.720		133.440		133.260		133.080		-	132.550		132.220		131.630		
grad (%)	0.120		0.123		0.118		0.119		0.125	0.125		0.117		0.115		
surc	0.56		0.57		0.59		0.59		0.65	0.80		0.91		1.00		
US flow (MGD)	1.3680		1.3699		1.3707		1.5719		-	1.5924		1.5979		1.6058		
Node	-	SMH B06-339		SMH B06-340		SMH B06-125		-	SMH B06-343		SMH B06-344		SMH B06-345		SMH B06-346	
ground (ft AD)	150.000	141.000		140.000		147.000		139.000	139.000		139.000		144.600		143.000	
level (ft AD)	134.838	134.558		134.299		134.146		133.949	133.898		133.749		133.587		133.339	
flood dep (ft)	-15.162	-6.442		-5.701		-12.854		-5.051	-5.102		-5.251		-11.013		-9.661	

TECHNICAL MEMORANDUM

DATE: June 17, 2022

Project No.: 415-60-22-35

SENT VIA: EMAIL

TO: Jessica Lynch, City of Roseville

CC: Lauren Hocker, City of Roseville
Tracie Mueller, City of Roseville

FROM: Chris Pittner, QISP, PE, RCE #93576
Kami Tiano, PE, RCE #84129

REVIEWED BY: Amy Kwong, PE, RCE #73213

SUBJECT: Commercial Corridors Specific Plan – Potable Water System
Hydraulic Evaluation Update



This Technical Memorandum (TM) summarizes the findings and conclusions of West Yost’s technical evaluation of the ability of the City of Roseville’s (City) existing and 2050 potable water distribution system to serve the proposed Commercial Corridors Specific Plan development (Project). The proposed Project consists of redevelopment in the following corridors: Atlantic Street, Douglas-Harding, and Douglas-Sunrise, which will be served by the City’s Pressure Zone 1 potable water system. The following sections summarize the hydraulic evaluation:

- Project Description
- Estimated Water Demand for the Project
- Planning and Modeling Criteria
- Hydraulic Model Inputs and Updates
- Evaluation Findings and Conclusions
- Planning Level Cost Estimates

It should be noted that the determination of whether adequate water supplies exist to serve the proposed Project is not included within the scope of this evaluation.

PROJECT DESCRIPTION

The proposed Project was previously evaluated by Brown and Caldwell (B&C), and the hydraulic evaluation was completed in 2021. However, the Project has been recently updated to include 450 additional residential units for a total of 850 residential units. The City requested West Yost to update the hydraulic modeling evaluation performed by B&C. The following sections document the updates performed and results from the re-evaluation.

ESTIMATED WATER DEMAND FOR THE PROJECT

Water demands for the project were estimated by West Yost using the City’s adopted unit water demand factors and the updated number of dwelling units for the Project. The City’s adopted peaking factors were then used to scale the projected average day demand to maximum day demand. Figure 1 and Figure 2 show the existing and proposed land use in each corridor, respectively.

The updated high density residential (HDR) dwelling units (DUs) in the three corridors include:

- Atlantic Street Corridor = 50 new HDR dwelling units
- Douglas-Harding Corridor = 200 new HDR DUs (previously 250 DUs)
- Douglas-Sunrise Corridor = 600 new HDR DUs (previously 100 DUs)

Table 1 summarizes the projected average day and maximum day demands for the Project.

Corridor	Land Use Category	Dwelling Units ^(a)	Unit Demand Factor ^(b)	Units of Water Use Factor	Average Day Demand, gpd ^(c)	Maximum Day Demand, gpd ^(d)
Atlantic Street	High Density Residential	50	177	gpd/DU	8,850	17,700
Douglas-Harding	High Density Residential	200	177	gpd/DU	35,400	70,800
Douglas-Sunrise	High Density Residential	600	177	gpd/DU	106,200	212,400
Total		850	--	--	150,450	300,900

(a) Dwelling unit counts confirmed by the City of Roseville during project call held on March 4, 2022.
 (b) Based on Section 8 in City of Roseville Design Standards (Roseville, 2022).
 (c) Non-Revenue Water not included in demand calculations; assumes older unit demand factor is already conservative.
 (d) Maximum day demand is equal to 2.0 times the average day demand per City of Roseville Design Standards.
 DU = dwelling units
 gpd = gallons per day

PLANNING AND MODELING EVALUATION CRITERIA

The planning and modeling criteria used to evaluate the proposed Project consist of the following:

- Minimum allowable service pressure is 50 pounds per square inch (psi) under normal system operating conditions.
- Maximum allowable service pressure is 100 psi under normal system operating conditions.
- Residual pressure at the flowing hydrant and at service locations throughout Zone 1 during maximum day demand plus fire flow conditions must be equal to or greater than 20 psi.
- Maximum allowable pipeline velocity for proposed pipelines is 12 ft/s during a simulated fire flow demand condition.
- Any new pipelines are modeled with a roughness coefficient (C-factor) of 130.

The required fire flows for existing (without Project) and proposed land uses (with Project) are shown on Figures 1 and 2, respectively. These fire flow requirements are based on land use category with Single Family Residential requiring 1,500 gpm fire flow; Commercial/Multi-Family (less than 10,000 square feet) requiring 2,500 gpm; and Commercial/Multi-Family (greater than 10,000 square feet) requiring 4,000 gpm.

HYDRAULIC MODEL INPUTS AND UPDATES

The City's potable water system hydraulic model was updated and calibrated by B&C in August 2020. West Yost was provided a current version of the City's potable water system hydraulic model in December 2021. As requested by City staff, the following pipeline improvements were added to the potable water system hydraulic model as part of this Project because they are currently in the planning, design, or construction phase:

- **Tiger Way Union Pacific Railroad (UPRR) crossing project:** Abandon 6-inch diameter pipeline crossing the UPRR between Atlantic Street and Tiger Way and replace with a new 12-inch diameter connection along Tiger Way between the existing 12-inch diameter pipelines from Campo Street to the end of the abandoned 6-inch diameter pipeline.
- **Atlantic Street slip line project:** Slip line two 12-inch diameter pipelines crossing Atlantic Street with 8-inch diameter pipelines and abandon one 12-inch diameter pipeline crossing the UPRR.
- **Hillcrest project:** Install various 8-inch diameter and 12-inch diameter pipelines in the neighborhood near Hillcrest Avenue. Connect existing pipelines in and crossing the alley near Evelyn Way and connect pipelines that cross at the intersection of Evelyn Way and Folsom Road. Abandon existing 6-inch diameter pipeline at the intersection of Sunrise Avenue and Frances Drive and install three new 8-inch diameter pipelines reconnecting existing mains.
- **I-80 crossing project:** Abandon three pipelines (5-inch, 6-inch, and 8-inch diameter) crossing I-80 and install three 8-inch diameter pipelines (Douglas Boulevard, Cirby Creek crossing, and South Harding to Wayne Drive) to reconnect and loop the system in this area.

For scenarios evaluating the proposed Project, the hydraulic model was also updated with the Project's projected maximum day water demand (300,900 gpd as presented in Table 1).

HYDRAULIC EVALUATION FINDINGS AND CONCLUSIONS

This section summarizes both the potable water system hydraulic evaluation results and the recommended infrastructure improvements to provide adequate service to the proposed Project. Scenarios evaluated as part of this hydraulic evaluation are under normal supply conditions and include:

- **Existing System** – No infrastructure improvements, existing (2019) maximum day demand (MDD)
- **Existing System with Project** – 2019 MDD, improvements identified for Existing System scenario, plus additional water demand for the Project
- **2050 System** – 2050 MDD, improvements identified for Existing System scenario
- **2050 System with Project** – 2050 MDD, improvements identified for existing system scenarios, plus additional water demand for the Project

Findings from Existing System Evaluation

Results from the hydraulic model indicate that minimum pressures remain above 50 psi within the vicinity of the proposed Project.

Figure 3 shows the available fire flow during MDD for the existing system while maintaining a minimum residual pressure of 20 psi. Hydraulic model results indicate that fire flow capacity is insufficient at multiple locations. Despite adequate transmission capacity throughout the Project area, excessive head losses in small diameter distribution system pipelines lead to deficient fire flow capacity (unable to meet the minimum pressure criterion of 20 psi). To address these deficiencies during fire flow conditions, existing distribution system pipelines within the area are recommended to be replaced with larger diameter pipelines as shown on Figure 4 and summarized below:

- Atlantic Street Corridor
 - **East and Center Street:** 8-inch pipes are recommended to meet pressure criterion.
 - **Alola and Thomas:** 8-inch pipes are recommended to meet pressure criterion.
 - **Walnut and Brookview:** 12-inch pipes are recommended to meet pipeline velocity criterion.
- Douglas-Harding Corridor
 - **Breuner Drive:** 12-inch pipes are recommended to meet pressure and pipeline velocity criteria.
- Douglas-Sunrise Corridor
 - **Jordan Drive:** 10-inch pipes are recommended to meet pressure criterion. This is an area where additional pipeline replacement of the existing 6-inch pipe in Santa Clara Drive would be recommended as part of the City's renewal and replacement program but would not be required to meet fire flow capacity.
 - **Cardinal Way:** 12-inch pipes are recommended in Cardinal Way to meet pipeline velocity criterion.
 - **Smith Lane:** 10-inch pipes are recommended to meet pressure criterion.

Findings from Existing System with Project Evaluation

Results from the hydraulic model indicate that minimum pressures remain above 50 psi within the vicinity of the proposed Project.

Figure 5 shows the available fire flow during MDD for the existing system including the Project and improvements from Figure 4 while maintaining a minimum residual pressure of 20 psi. Hydraulic model results indicate that fire flow capacity is insufficient at three locations due to the increase in the fire flow requirements to 4,000 gpm with the Project. To address these deficiencies during fire flow conditions, distribution system pipelines within the area are recommended to be replaced with larger diameter pipelines as shown on Figure 6 and summarized below:

- Atlantic Street Corridor
 - **Center Street:** 10-inch pipes are recommended in Center Street to serve the higher 4,000 gpm fire flow requirement under the "With Project" scenario.

- Douglas-Sunrise Corridor
 - **Cardinal Way:** 12-inch pipes are recommended in Cardinal Way to meet pipeline velocity criterion. This improvement is separated from the improvement identified for the existing water system in order to capture the cost-sharing between the developer and the City to account for the increase in flow requirements from the proposed Project.

Findings from 2050 System Evaluation

Results from the hydraulic model indicate that minimum pressures remain above 50 psi within the vicinity of the proposed Project.

Figure 7 shows the available fire flow during MDD for the 2050 system with improvements from Figure 4 while maintaining a minimum residual pressure of 20 psi. Hydraulic model results indicate that the available fire flow capacity is sufficient to meet all fire flow requirements.

Findings from 2050 System with Project Evaluation

Results from the hydraulic model indicate that minimum pressures remain above 50 psi within the vicinity of the proposed Project.

Figure 8 shows the available fire flow during MDD for the 2050 system including the Project and improvements from Figures 4 and 6 while maintaining a minimum residual pressure of 20 psi. Hydraulic model results indicate that the available fire flow capacity is sufficient to meet all fire flow requirements with the Project.

Summary of Recommended Improvements

Results from the hydraulic evaluation indicate that the City’s existing water system infrastructure cannot provide adequate flows and pressures to the Project. Table 2 summarizes the pipeline improvements required to address deficiencies in each scenario. Figures 9 and 10 show the locations of the recommended pipeline improvements without and with the proposed Project, respectively.

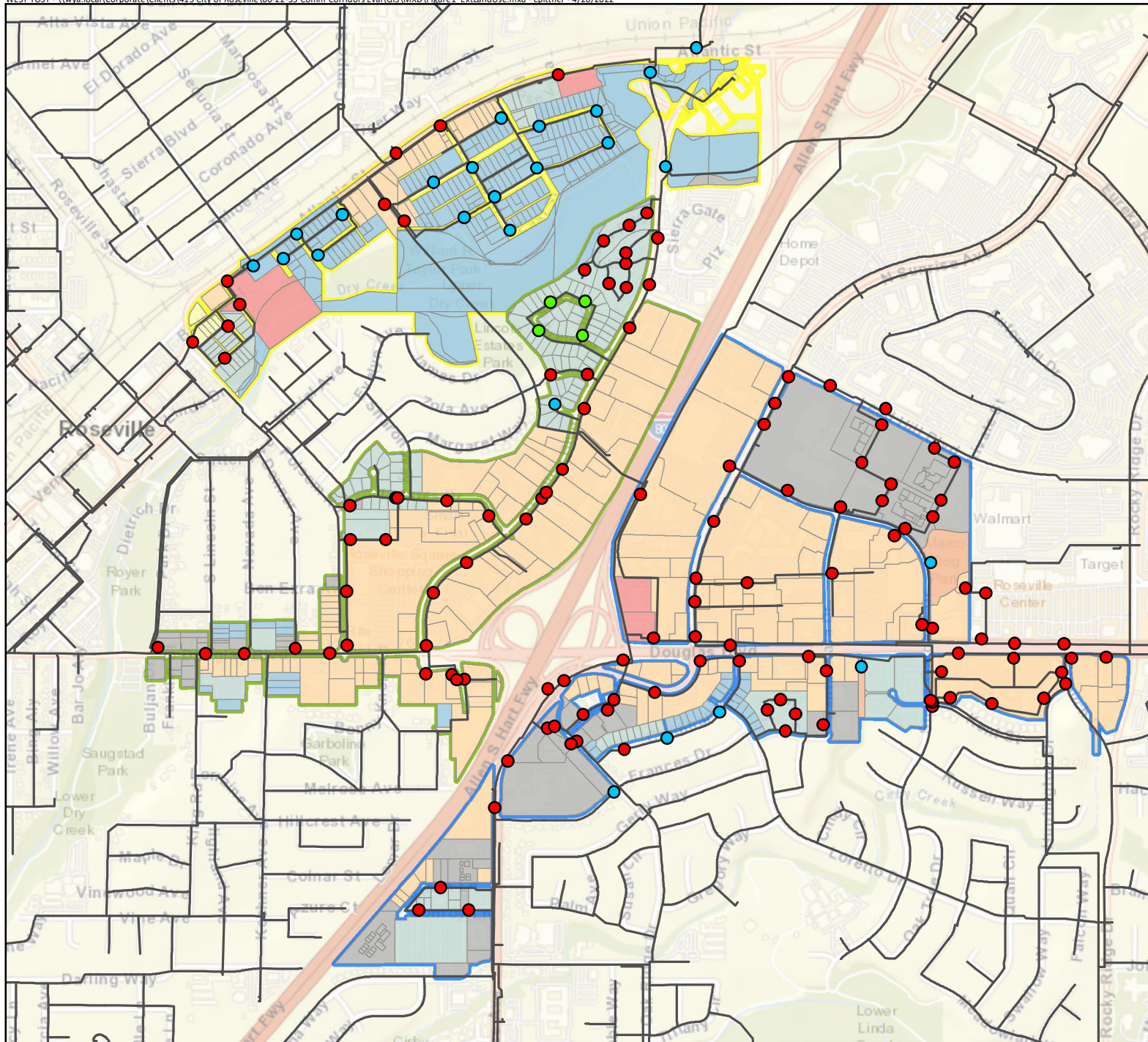
Table 2. Summary of Pipeline Improvements			
Scenario	8-inch Improvement, LF	10-inch Improvement, LF	12-inch Improvement, LF
Existing System	4,420	2,430	1,240
Existing System with Project	--	780	980
2050 System	--	--	--
2050 System with Project	--	--	--

PLANNING LEVEL COST ESTIMATES

The following tables detail the estimated costs for the recommended pipeline improvements to serve the proposed Project. Table 3 shows the estimated cost for the recommended pipeline improvements to mitigate the potable water system fire flow deficiencies without the Project, and Table 4 shows the estimated cost to address fire flow deficiencies with the Project. It should be noted that pipeline unit costs are based on average costs that have been seen on recent bids for similar agencies and Construction Contingencies, Engineering, and Environmental and Permitting Allowances are based on previous planning studies.

Table 3. Planning Level Cost Estimate (without Project)				
Improvement	Quantity	Unit	Unit Construction Cost, dollars	Construction Cost, dollars
Upsize to 8-inch	4,420	LF	280	1,238,000
Upsize to 10-inch	2,430	LF	300	729,000
Upsize to 12-inch	1,240	LF	320	397,000
Base Construction Cost				\$2,364,000
Construction Contingency (30 percent)				709,000
Construction Cost with Contingency				3,073,000
Project Allowances [Engineering, Environmental and Permitting] (35 percent)				1,076,000
Total Cost				\$4,149,000

Table 4. Planning Level Cost Estimate (with Project)				
Improvement	Quantity	Unit	Unit Construction Cost, dollars	Construction Cost, dollars
Upsize to 10-inch	780	LF	300	234,000
Upsize to 12-inch	980	LF	320	314,000
Base Construction Cost				\$548,000
Construction Contingency (30 percent)				164,000
Construction Cost with Contingency				712,000
Project Allowances [Engineering, Environmental and Permitting] (35 percent)				249,000
Total Cost				\$961,000



Symbology

- Existing Pipelines
- Douglas-Sunrise Corridor
- Douglas-Harding Corridor
- Atlantic Street Corridor

Fire Flow Requirement

- 1,500 gpm
- 2,500 gpm
- 4,000 gpm

Existing Land Use

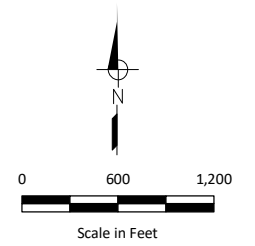
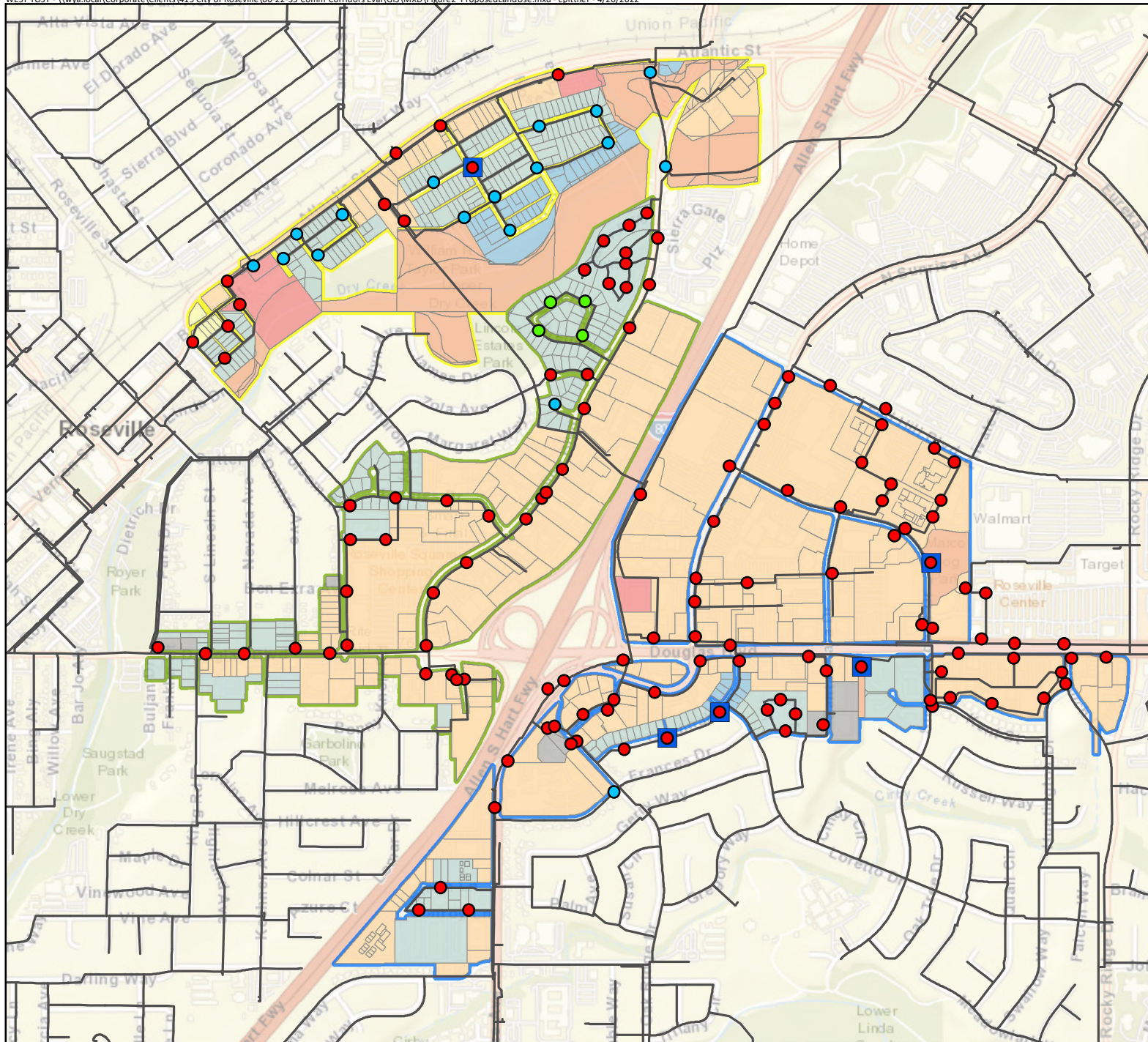
- LDR
- MDR
- HDR
- BP
- CBD
- CC
- OS
- OS/FP
- P/QP



Figure 1

**Existing Land Use
Fire Flow Requirements**

**City of Roseville
Commercial Corridors SP
Hydraulic Evaluation**



Symbology

- Existing Pipelines
- Douglas-Sunrise Corridor
- Douglas-Harding Corridor
- Atlantic Street Corridor

Fire Flow Requirement

- 1,500 gpm
- 2,500 gpm
- 4,000 gpm
- Increased to 4,000 gpm

Proposed Land Use

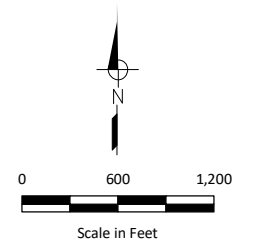
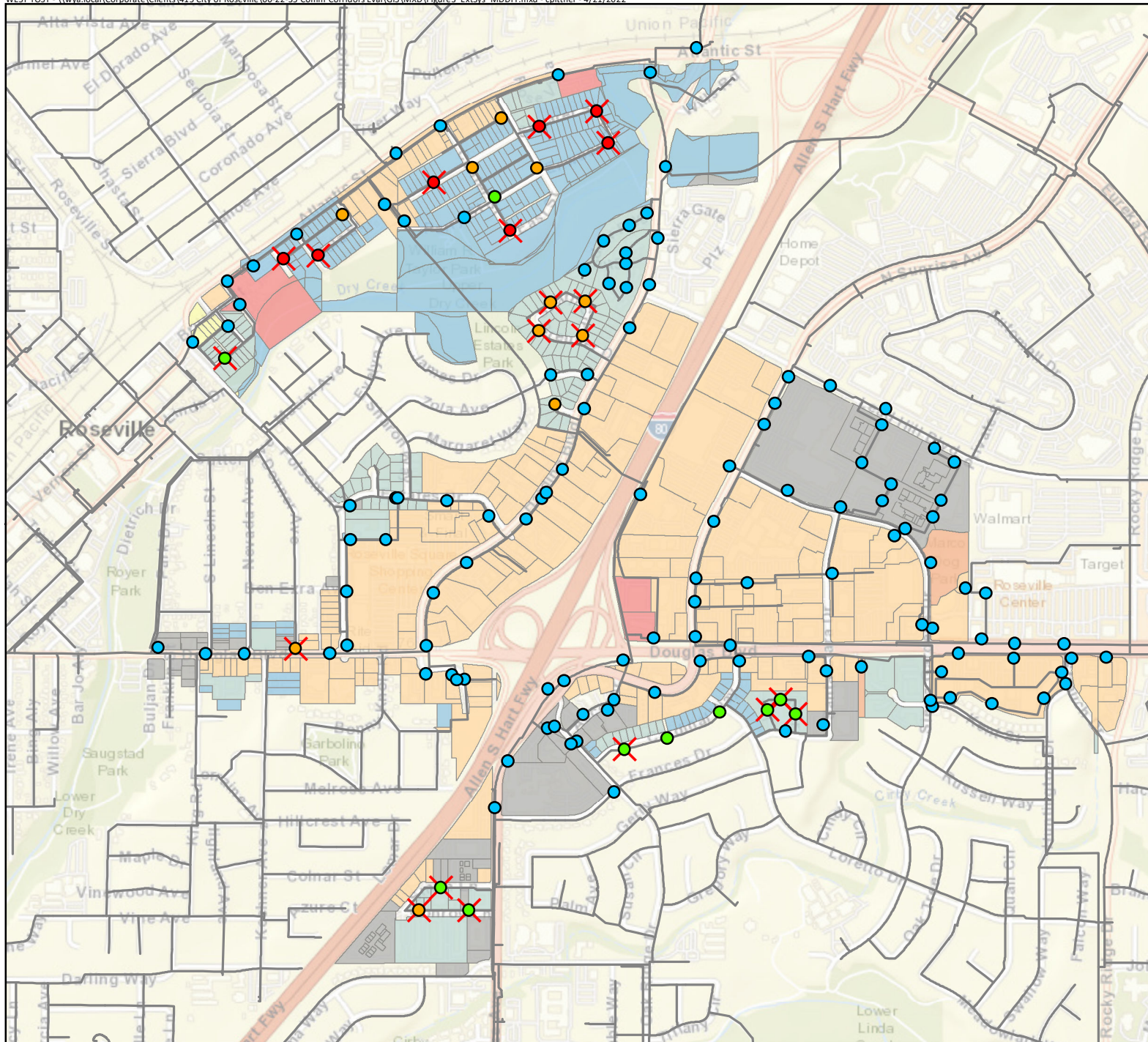
- LDR
- MDR
- HDR
- BP
- CBD
- CC
- OS
- OS/FP
- P/QP



Figure 2

**Proposed Land Use
Fire Flow Requirements**

**City of Roseville
Commercial Corridors SP
Hydraulic Evaluation**



Symbology

- Existing Pipelines
- Available Fire Flow**
 - Less than 1,500 gpm
 - 1,500 to 2,499 gpm
 - 2,500 to 3,999 gpm
 - Greater than 4,000 gpm
 - Insufficient Fire Flow

Existing Land Use

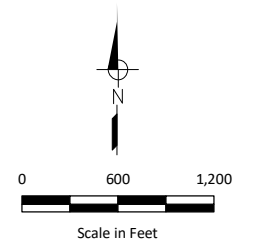
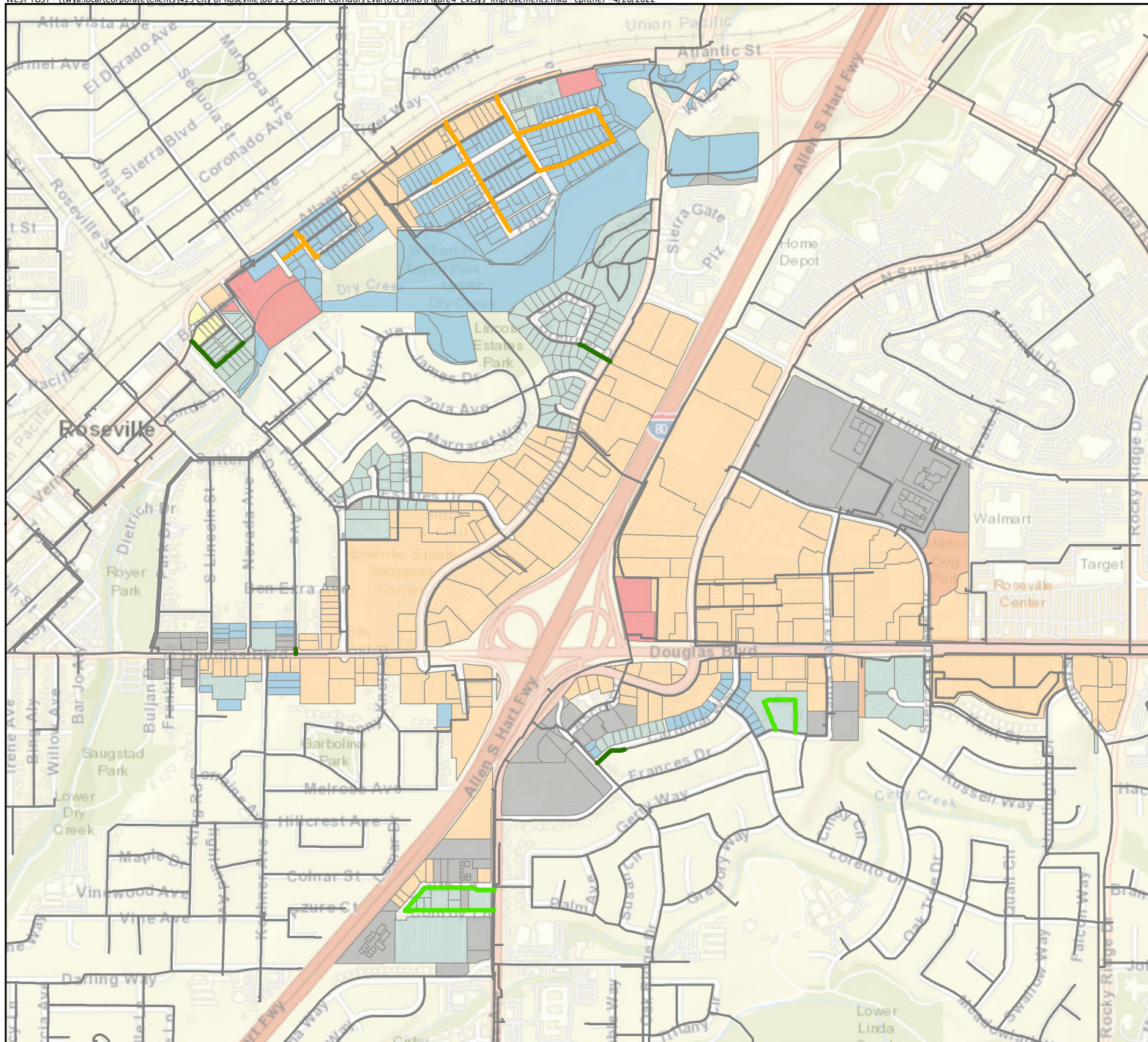
- LDR
- MDR
- HDR
- BP
- CBD
- CC
- OS
- OS/FP
- P/QP



Figure 3

**Existing System
Available Fire Flow**

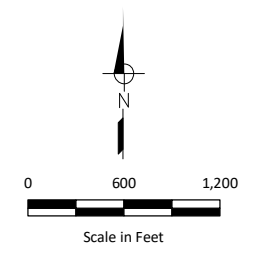
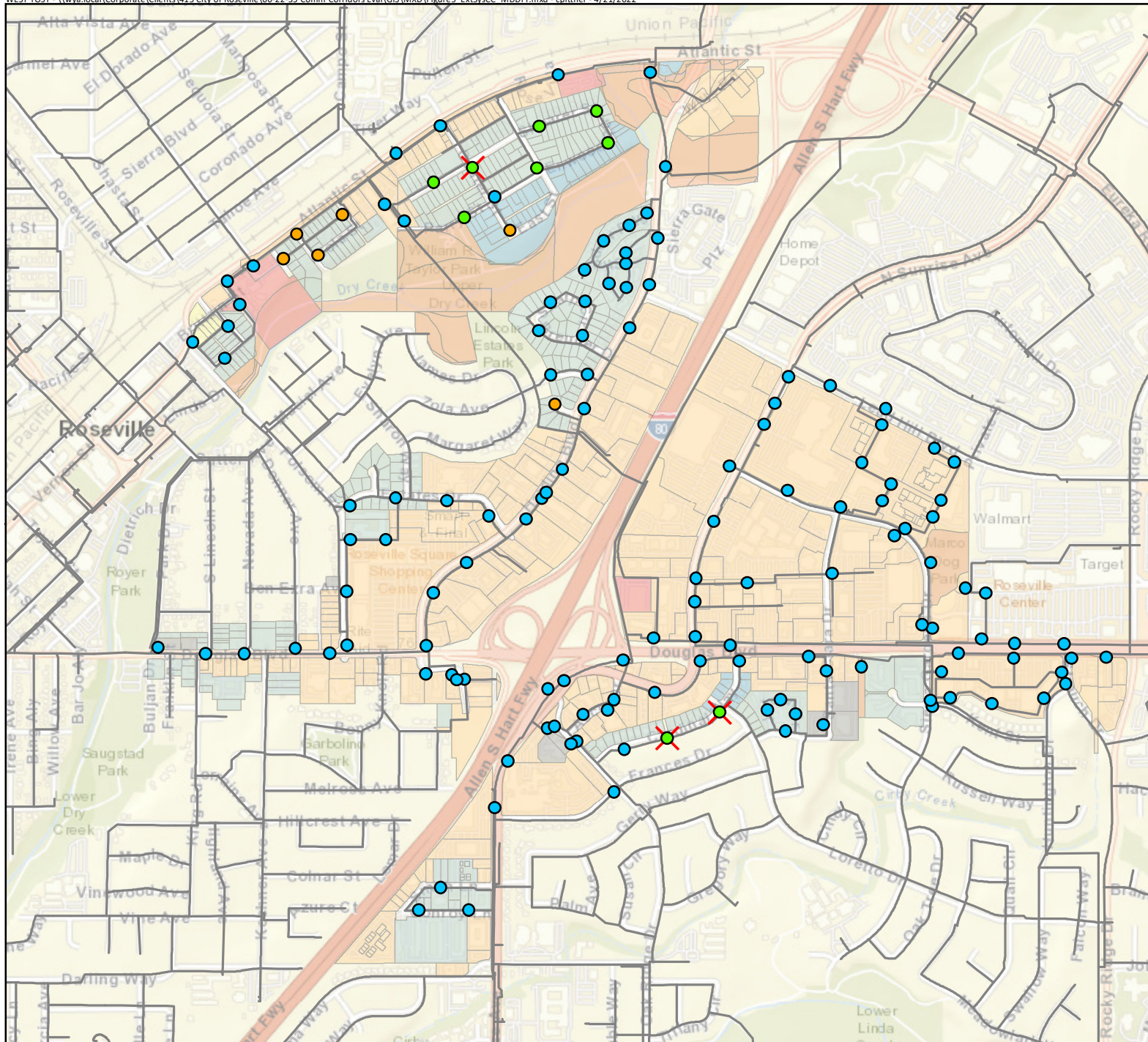
**City of Roseville
Commercial Corridors SP
Hydraulic Evaluation**



- Symbology**
- Existing Pipelines
 - Pipeline Improvements**
 - Upsize to 8-inch
 - Upsize to 10-inch
 - Upsize to 12-inch
 - Existing Land Use**
 - LDR
 - MDR
 - HDR
 - BP
 - CBD
 - CC
 - OS
 - OS/FP
 - P/QP



Figure 4
Existing System
Pipeline Improvements
City of Roseville
Commercial Corridors SP
Hydraulic Evaluation

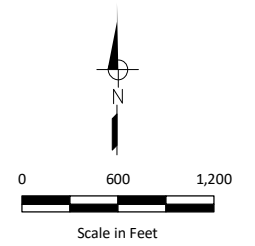
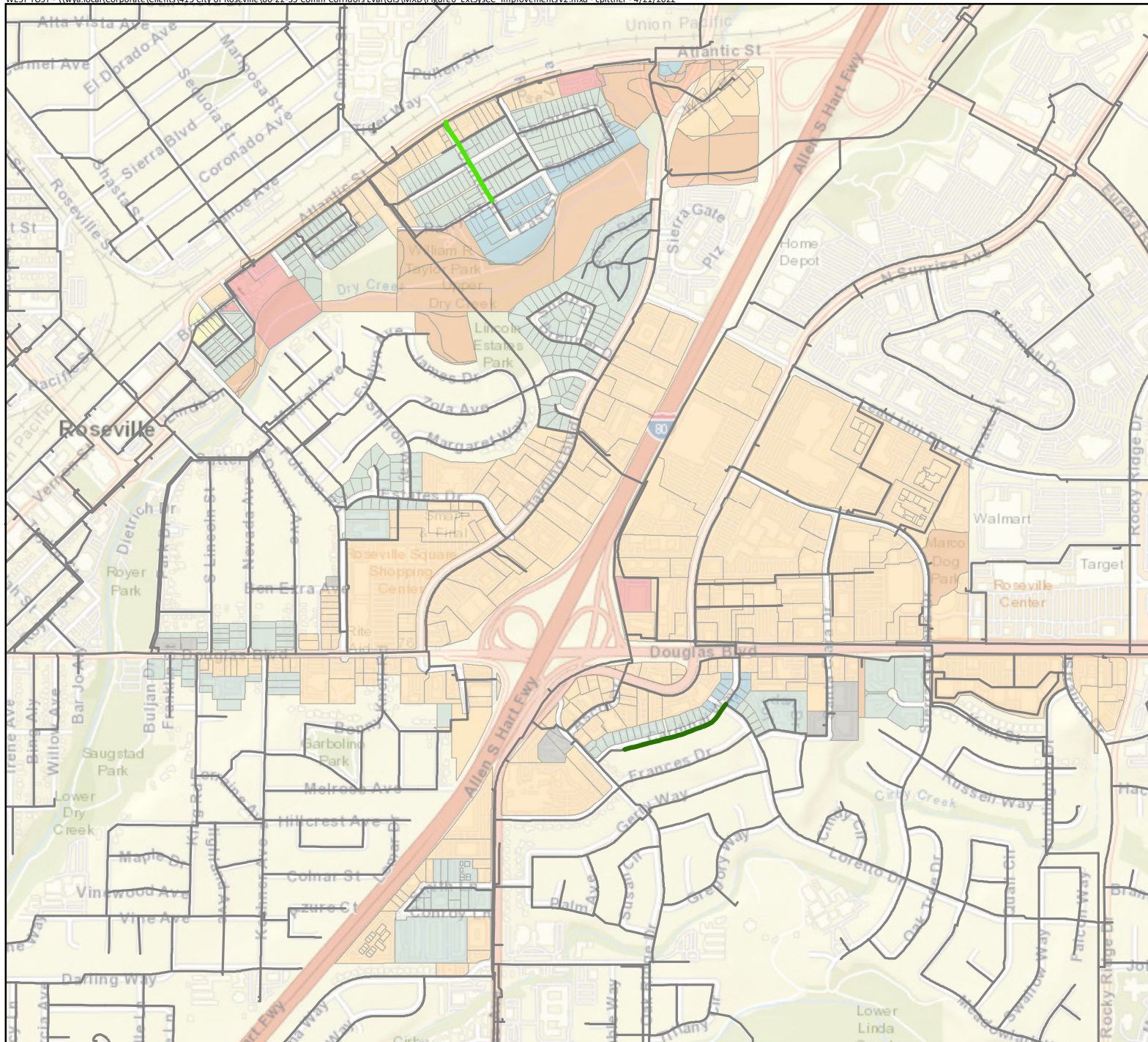


- Symbology**
- Pipelines
- Available Fire Flow**
- Less than 1,500 gpm
 - 1,500 to 2,499 gpm
 - 2,500 to 3,999 gpm
 - Greater than 4,000 gpm
 - ✗ Insufficient Fire Flow
- Proposed Land Use**
- LDR
 - MDR
 - HDR
 - BP
 - CBD
 - CC
 - OS
 - OS/FP
 - P/QP

Notes:
 1. Hydraulic model results shown include the pipeline improvements from Figure 4.



Figure 5
Existing System + Corridors
Available Fire Flow
 City of Roseville
 Commercial Corridors SP
 Hydraulic Evaluation



Symbology

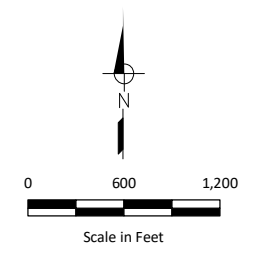
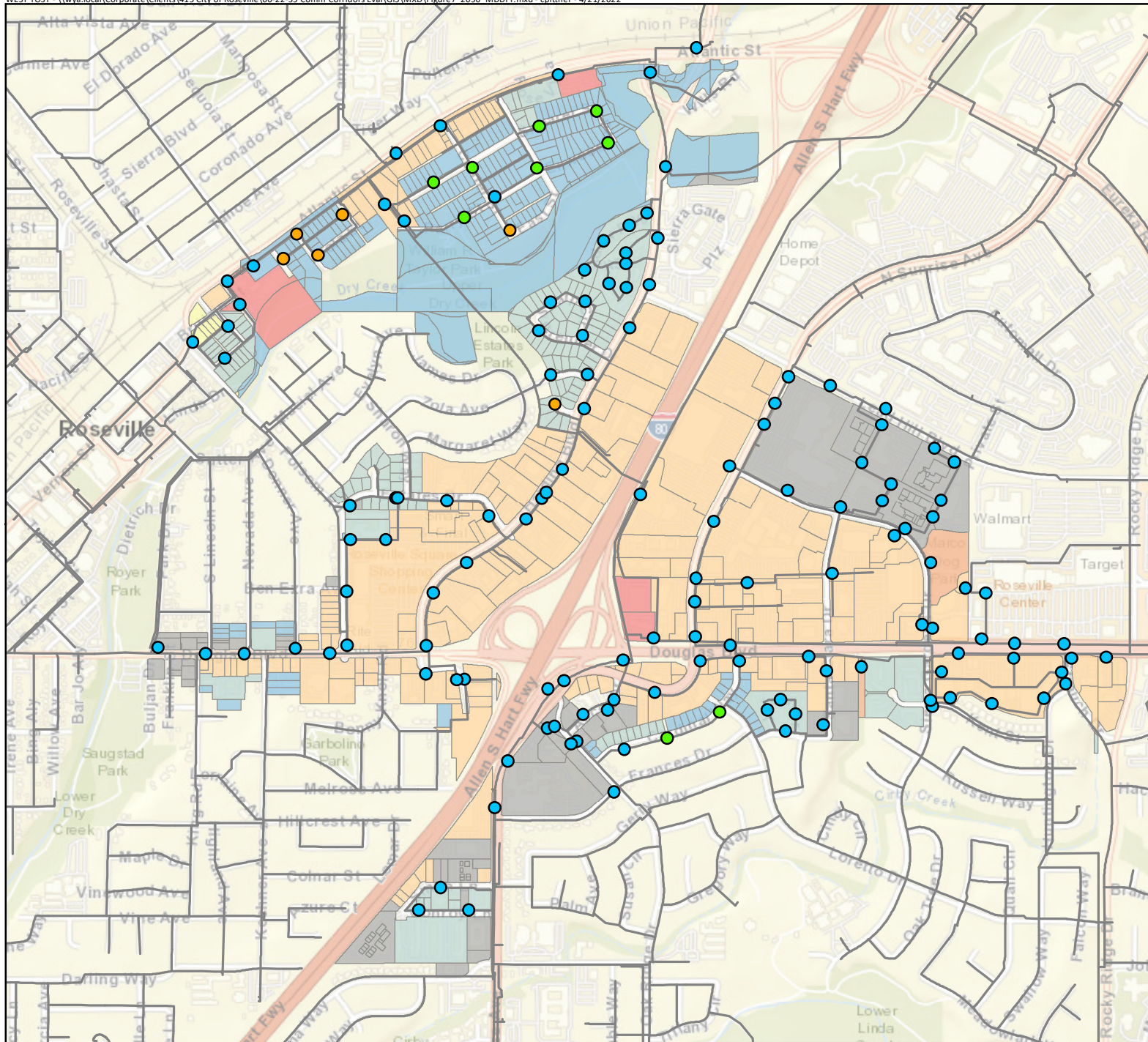
- Pipelines
- Pipeline Improvements**
 - Upsize to 8-inch
 - Upsize to 10-inch
 - Upsize to 12-inch
- Proposed Land Use**
 - LDR
 - MDR
 - HDR
 - BP
 - CBD
 - CC
 - OS
 - OS/FP
 - P/QP



Figure 6

**Existing System + Corridors
Pipeline Improvements**

City of Roseville
Commercial Corridors SP
Hydraulic Evaluation

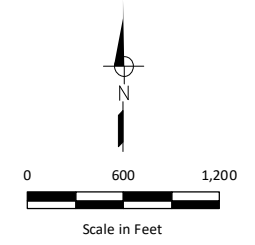
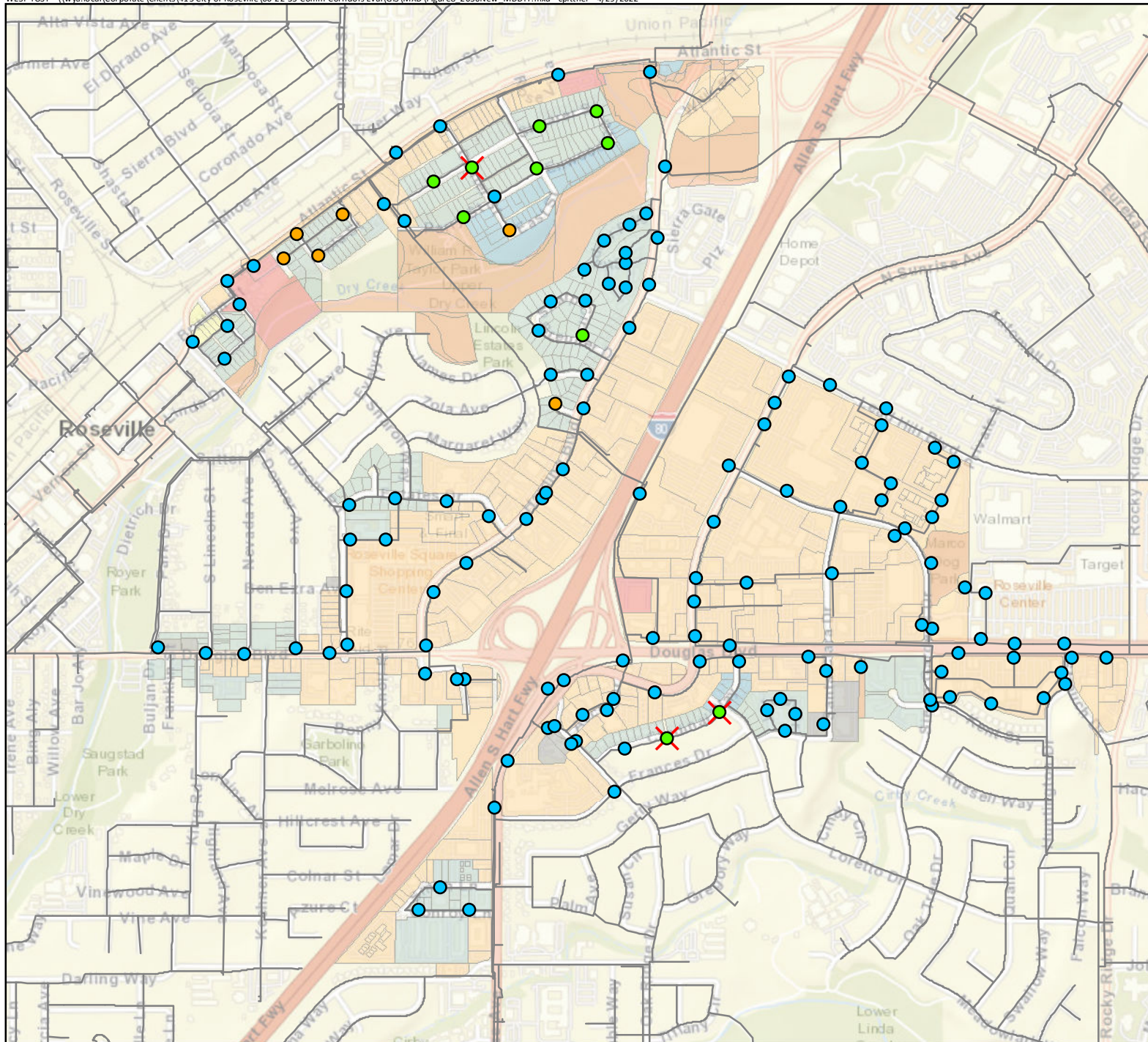


- Symbology**
- Pipelines
- Available Fire Flow**
- Less than 1,500 gpm
 - 1,500 to 2,499 gpm
 - 2,500 to 3,999 gpm
 - Greater than 4,000 gpm
 - ✗ Insufficient Fire Flow
- Existing Land Use**
- LDR
 - MDR
 - HDR
 - BP
 - CBD
 - CC
 - OS
 - OS/FP
 - P/QP

Notes:
 1. Hydraulic model results shown include the pipeline improvements from Figure 4.



Figure 7
2050 System Available Fire Flow
 City of Roseville
 Commercial Corridors SP
 Hydraulic Evaluation



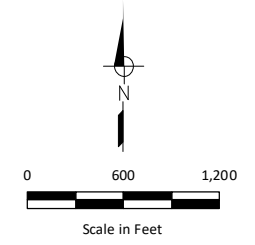
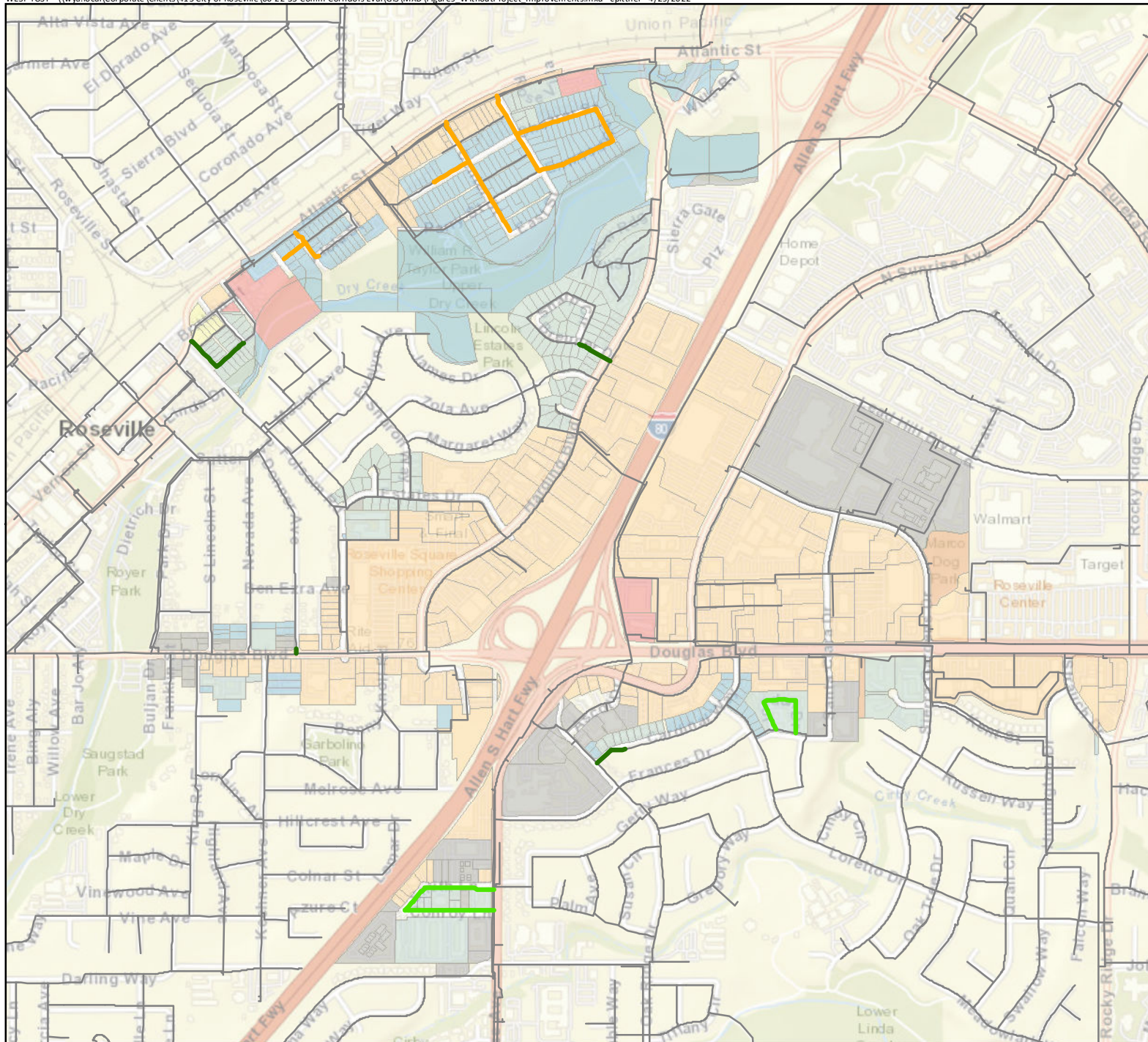
- Symbology**
- Pipelines
- Available Fire Flow**
- Less than 1,500 gpm
 - 1,500 to 2,499 gpm
 - 2,500 to 3,999 gpm
 - Greater than 4,000 gpm
 - Insufficient Fire Flow

- Proposed Land Use**
- LDR
 - MDR
 - HDR
 - BP
 - CBD
 - CC
 - OS
 - OS/FP
 - P/QP

Notes:
 1. Hydraulic model results shown include the pipeline improvements from Figure 4 and Figure 6.



Figure 8
2050 System + Corridors
Available Fire Flow



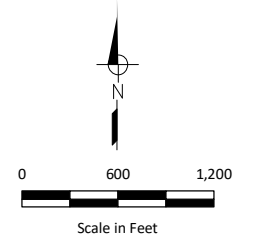
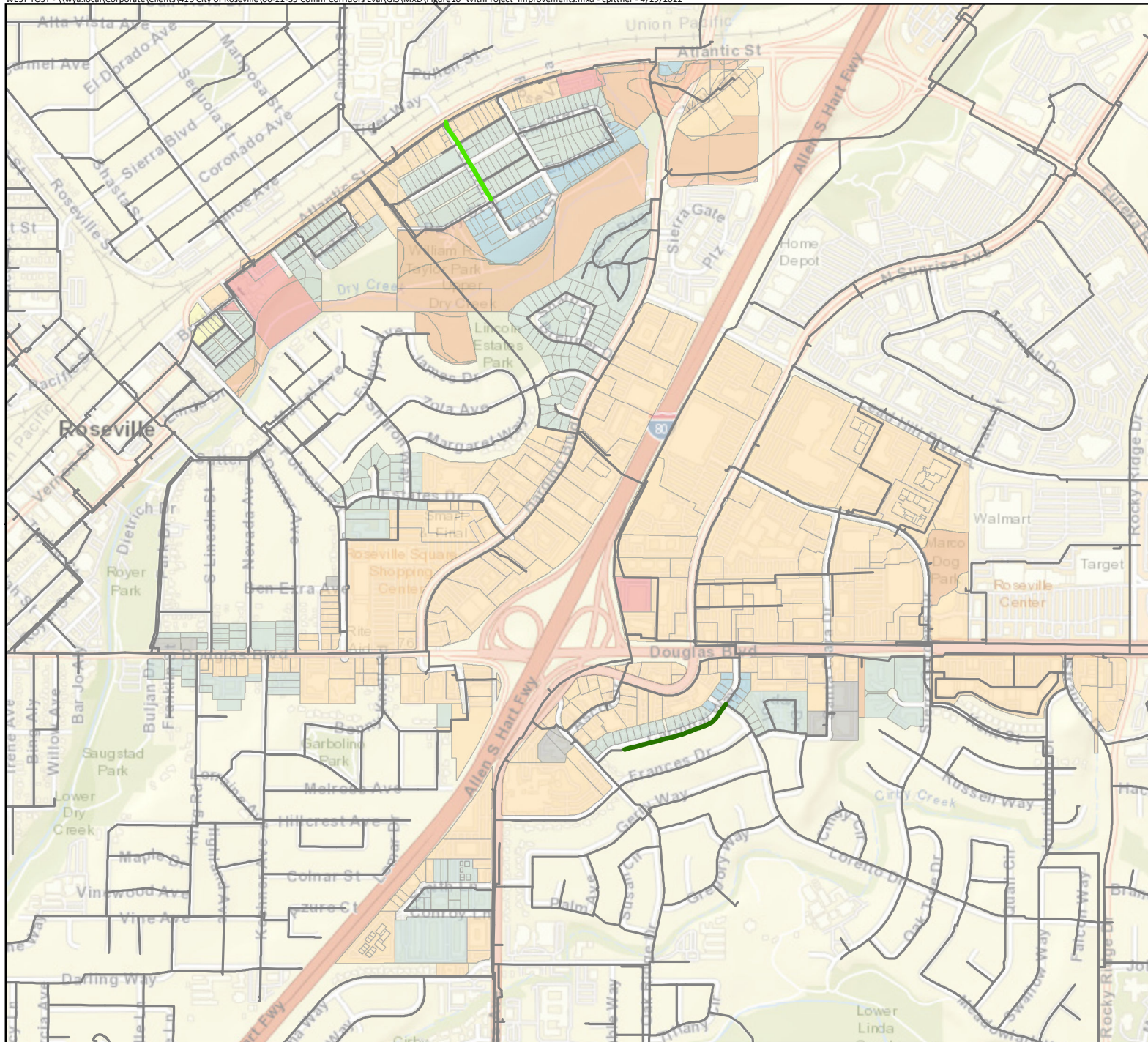
- Symbology**
- Pipelines
- Pipeline Improvements**
- Orange line: Upsize to 8-inch
 - Light green line: Upsize to 10-inch
 - Dark green line: Upsize to 12-inch
- Existing Land Use**
- Light blue: LDR
 - Medium blue: MDR
 - Light green: HDR
 - Grey: BP
 - Yellow: CBD
 - Light orange: CC
 - Orange: OS
 - Light orange: OS/FP
 - Red: P/QP



Figure 9

Pipeline Improvements Without Corridors Project

City of Roseville
Commercial Corridors SP
Hydraulic Evaluation



Symbology

- Pipelines
- Pipeline Improvements**
 - Upsize to 8-inch
 - Upsize to 10-inch
 - Upsize to 12-inch
- Proposed Land Use**
 - LDR
 - MDR
 - HDR
 - BP
 - CBD
 - CC
 - OS
 - OS/FP
 - P/QP



Figure 10
Pipeline Improvements
With Corridors Project

City of Roseville
Commercial Corridors SP
Hydraulic Evaluation



Technical Memorandum

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Prepared for: City of Roseville

Project Title: Roseville Commercial Corridors Specific Plans Water Modeling Support

Project No.: 156832

Technical Memorandum

Subject: Criteria and Assumptions

Date: July 9, 2021

To: Gina McColl

From: Micaela Nino

Copy to: Melanie Holton, Tracie Mueller

Prepared by: 
Micaela Nino, Project Manager, P.E. CA License C90041



Reviewed by: 
Melanie Holton, P.E., CA License C64983

Limitations:

This document was prepared solely for the City of Roseville in accordance with professional standards at the time the services were performed and in accordance with the contract between the City of Roseville and Brown and Caldwell dated May 19, 2021. This document is governed by the specific scope of work authorized by the City of Roseville; it is not intended to be relied upon by any other party except for regulatory authorities contemplated by the scope of work. We have relied on information or instructions provided by the City of Roseville and other parties and, unless otherwise expressly indicated, have made no independent investigation as to the validity, completeness, or accuracy of such information.

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Section 1: Introduction

The City of Roseville wants to evaluate the ability of its water system to properly serve proposed changes in development in the following three commercial corridors:

- Atlantic Street Corridor
- Douglas-Harding Corridor
- Douglas-Sunrise Corridor

This criteria and assumptions technical memorandum (TM) defines criteria to be used to analyze model results and recommend infrastructure improvements. This TM also documents data inputs and updates in the City’s InfoWater water distribution system hydraulic model for the required analyses, including estimated water demands for each commercial corridor.

Section 2: Hydraulic Model Criteria

This section summarizes criteria used to analyze model results and recommend infrastructure improvements. Pressure, head loss, and velocity criteria used are summarized Table 1.

Table 1. Hydraulic Performance Criteria for Pipelines	
Component	Criterion
Minimum Pressure ^a	50 pounds per square inch (psi) for normal operating conditions (which is assumed to include maximum day and peak hour demands) 20 psi under maximum day demand plus fire flow conditions
Maximum Pressure ^a	100 psi for normal operating conditions
Maximum Head loss ^b	10 feet per 1,000 feet of pipe (k/ft)
Maximum Velocity ^b	10 feet per second (fps)

a. Source: Section 8- Domestic Water Supply System Design, City of Roseville Design Standards, January 2020

b. Industry standard



Section 3: Model Inputs and Updates

This section summarizes data inputs and updates made to the hydraulic model for the required analyses, including estimated water demands for each commercial corridor.

3.1 Model Updates

The City's hydraulic model was updated and calibrated in August 2020. The City has constructed water infrastructure improvements as part of its capital improvements program (CIP). The following pipeline improvements were constructed after the completion of the 2020 model and were added to the model as part of this project. The locations of the improvements are shown in Figure 1:

- a) **Tiger Way Union Pacific Railroad (UPRR) crossing:** Abandon 6-inch diameter line crossing UPRR between Atlantic Street and Tiger Way and replace with new 12-inch diameter connection along Tiger Way between existing 12-inch diameter pipelines from Campo Street to end of abandoned 6-inch diameter pipeline.
- b) **Atlantic Street slip line:** Slip line two 12-inch diameter pipelines crossing Atlantic Street with 8-inch diameter pipelines and abandon two 12-inch diameter UPRR crossings.
- c) **Evelyn Way and Folsom Road:** Connect existing pipelines on and crossing the alley near Evelyn Way, and connect pipelines that cross at the intersection of Evelyn Way and Folsom Road.
- d) **Hillcrest area:** Install various 8-inch diameter and 12-inch diameter pipelines in the neighborhood near Hillcrest Avenue.
- e) **I-80 crossings:** Abandon three pipelines (5-inch, 6-inch, and 8-inch diameter) crossing I-80 and install two 8-inch diameter pipelines (Douglas Boulevard and South Harding to Wayne Drive) to reconnect and loop the system in the area.

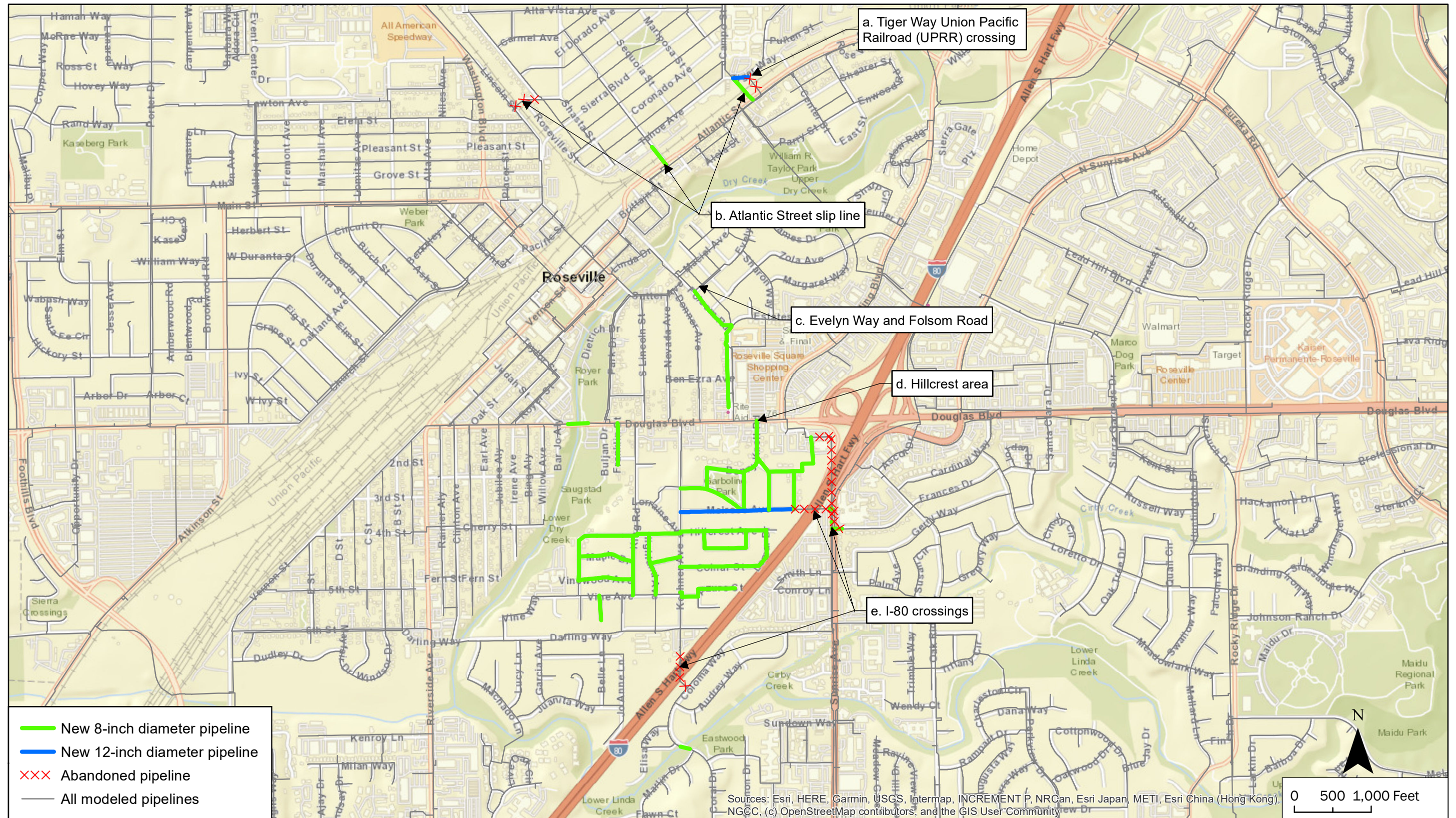


Figure 1. Model Updates



3.2 Water Demands

This section summarizes water demand estimates for each commercial corridor using proposed land uses combined with land use based unit water demand factors provided by the City.

3.2.1 Land Use Summary

Figure 2 shows existing land use and Figure 3 shows proposed land use. According to the City, each corridor will have increased water use due to following new High Density Residential (HDR) dwelling units (DUs):

- Atlantic Street Corridor = 50 new HDR dwelling units
- Douglas-Harding Corridor = 250 new HDR dwelling units
- Douglas-Sunrise Corridor = 100 new HDR dwelling units

3.2.2 Unit Water Demand Factor

A unit water demand factor of 177 gallons per day (gpd) per DU was used to calculate average day demands for the new HDR DUs. This factor is from Section 8 in Domestic Water Supply System Design, City of Roseville Design Standards (Roseville, 2020) for areas with greater than 16 DUs per acre.

3.2.3 Peaking Factors and Required Fire Flows

Peak hour demands and maximum day demands occurring in conjunction with a fire flow demand will be used to determine the hydraulic constraints on the existing water system. Based on City design standards, the average day demand to maximum day demand peaking factor is 2.0 and the maximum day demand to peak hour demand peaking factor is 1.7. Required fire flow demands by land use are listed in Table 2.

Table 2. Fire Flow Demand by Land Use	
Land Use Category	Fire Flow Demand (gpm)
Residential (LDR)	1,500
Multi-Family (MDR, HDR)	4,000
Commercial, Business, Industrial, or School	4,000

Source: Section 8- Domestic Water Supply System Design, City of Roseville Design Standards, January 2020



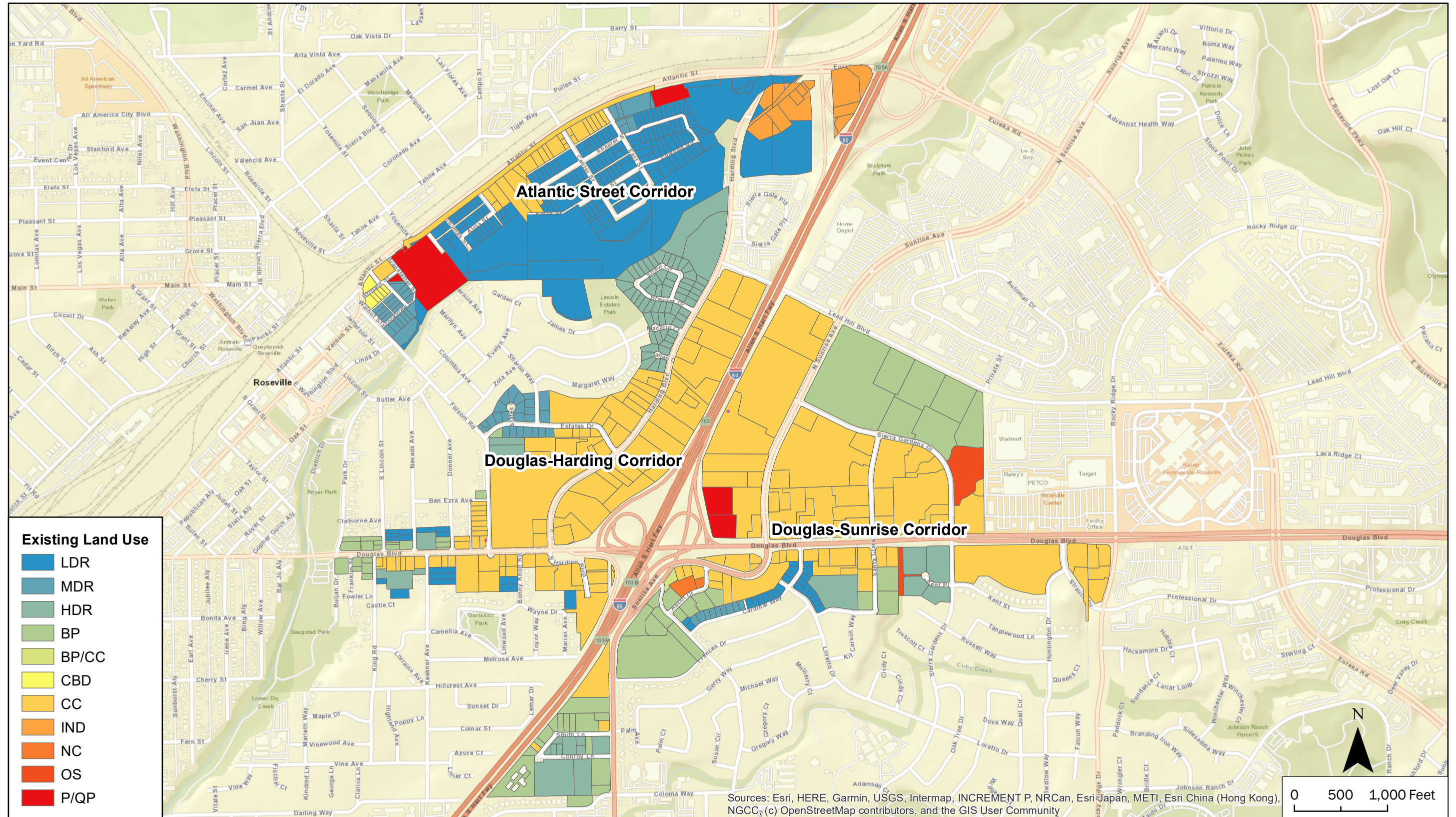


Figure 2. Existing Land Use



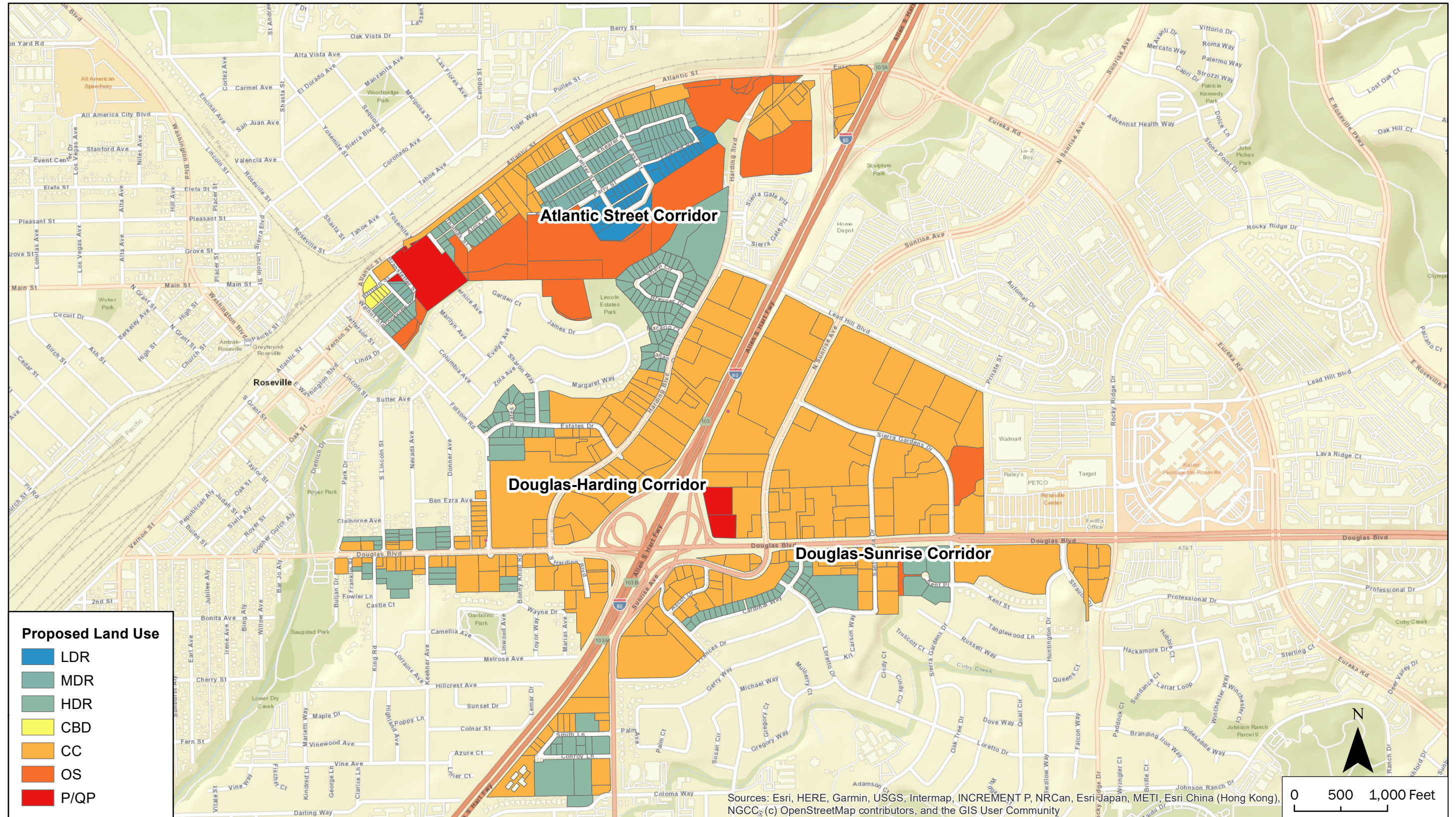


Figure 3. Proposed Land Use



3.2.4 Estimated Water Demands

The increase in water demands for each corridor was calculated using the number of DUs and unit demand factors discussed above. Table 3 summarizes the increase in water demands associated with redevelopment of the corridors.

Table 3. Increase in Water Demand Due to Redevelopment						
Corridor	Land Use Categories		DUs	Unit Demand Factor (gpd/DU)	Average Day Demand (ADD) (gpd)	Maximum Day Demand (MDD) (gpd)
Atlantic Street	HDR	High Density Residential	50	177	8,850	17,700
Douglas-Harding	HDR	High Density Residential	250	177	44,250	88,500
Douglas-Sunrise	HDR	High Density Residential	100	177	17,700	35,400

The demands in Table 3 will be added to both the existing and 2050 model scenarios. Table 4 lists the demands used in this modeling analysis. The currently modeled MDD, based on year 2019 actual demand data, was extracted from the model for each corridor and is listed in Table 4. 2050 demands, based on the City’s “Estimated Growth Matrix” dated October 2019 were also extracted from the model and are listed in the table.

Table 4. Demands Modeled in this Analysis per Corridor by Scenario (gpd)				
Model Scenario	Description	Atlantic Street	Douglas-Harding	Douglas-Sunrise
1. Baseline Conditions	Existing modeled MDD (2019 actual)	280,552	472,272	680,043
2. Existing System Normal Scenario	Existing modeled MDD (listed first) plus the MDD associated with proposed HDR dwelling units from Table 3	280,552 + 17,700 = 298,252	472,272 + 88,500 = 560,772	680,043 + 35,400 = 715,443
3. 2050 System Normal Scenario	2050 modeled MDD (listed first and based on the City’s spreadsheet titled “Estimated Growth Matrix” dated October 2019) plus the MDD associated with proposed HDR dwelling units from Table 3	582,929 + 17,700 = 600,629	660,779 + 88,500 = 749,279	1,246,094 + 35,400 = 1,281,494



References

City of Roseville, *City of Roseville Design Standards*, Section 8, “Domestic Water Supply System”, January 2020.

City of Roseville, Commercial Corridors Development Standards and Regulatory Incentives.

City of Roseville, Project Maps (recent CIP drawings), provided via email from Tracie Mueller on June 9, 2021.

